

**Regina Douglas Park & Saskatoon Riversdale  
By-Elections  
September 21, 2009**





OFFICE OF THE  
CHIEF ELECTORAL OFFICER

May 19, 2010

The Honourable Don Toth  
Speaker of the Legislative Assembly  
129 Legislative Building  
Regina, Saskatchewan  
S4S 0B3

Honourable Speaker:

Pursuant to section 286 of *The Election Act, 1996*, I am honoured to submit the Report of the Chief Electoral Officer for the by-elections held on September 21<sup>st</sup>, 2009, in the provincial constituencies of Regina Douglas Park and Saskatoon Riversdale.

This report provides an overview of election administration and official voting results by polling division and summary data for election related expenditures of Elections Saskatchewan. It also presents by-election financial activities by the registered political parties and candidates for each constituency.

Respectfully submitted,

A handwritten signature in black ink that reads 'David A. Wilkie'.

David A. Wilkie  
Acting Chief Electoral Officer





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## Introduction

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Pursuant to section 40 of *The Legislative Assembly and Executive Council Act, 2007*, Mr. Lorne Calvert, New Democratic Party, Sask. Section, vacated his seat in the constituency of Saskatoon Riversdale effective June 30, 2009.

A second vacancy was created pursuant to section 40 of *The Legislative Assembly and Executive Council Act, 2007*, when Mr. Harry Van Mulligen, New Democratic Party, Sask. Section, vacated his seat in the constituency of Regina Douglas Park effective June 30, 2009.

On August 24, 2009, pursuant to an Order of the Lieutenant Governor in Council, a Writ of Election was issued by the Acting Chief Electoral Officer to Ms. Noel Selinger, Returning Officer for the constituency of Regina Douglas Park and Ms. Roxanne Scott, Returning Officer for the constituency of Saskatoon Riversdale. The Writ ordered that the by-elections be held on Monday, September 21, 2009.

An Election Calendar for the Regina Douglas Park and Saskatoon Riversdale By-Elections is included on page 5 of this report.

Prior to the September 21, 2009 by-elections, standing in the Legislative Assembly included: 38 Saskatchewan Party, 18 New Democratic Party, and 2 vacant.

### Key Dates

Monday, August 24, 2009	Writ issued
Monday, August 24, 2009 to Wednesday, September 2, 2009	Enumeration takes place
Saturday, September 5, 2009	Nominations close (2:00 p.m. CST)
Thursday, September 17, 2009	Revision Day: deadline to have names added, corrected or deleted from Voters' List (2:00 to 10:00 p.m. CST)
Tuesday, September 15, 2009	First day of advance voting (3:00 to 10:00 p.m. CST)
Wednesday, September 16, 2009	Second day of advance voting (3:00 to 10:00 p.m. CST)
Thursday, September 17, 2009	Third day of advance voting (3:00 to 10:00 p.m. CST)
Friday, September 18, 2009	Fourth day of advance voting (3:00 to 10:00 p.m. CST)
Saturday, September 19, 2009	Fifth day of advance voting (12:00 noon to 7:00 p.m. CST)
Monday, September 21, 2009	Election Day (9:00 a.m. to 8:00 p.m. CST)
Thursday, October 1, 2009	Deadline for receipt of Absentee Voter Certificate Envelopes (post marked not later than 8:00 p.m. on election day) (12 noon CST)
Saturday, October 3, 2009	Final Count
Wednesday, October 14, 2009	Return to the Writ
Tuesday, December 22, 2009	Audited Candidate's Return of Election Expenses due
Monday, March 22, 2010	Audited Registered Political Party's Return of Election Expenses due



## Special Initiatives

Elections Saskatchewan conducted two training sessions for candidates' business managers. One session was offered in Regina and the other in Saskatoon. Both sessions were well attended and positively received. Elections Saskatchewan will be expanding these sessions for the 2011 General Election.

There were a number of advertising initiatives carried out.

The use of double-sided mini billboards were used throughout the constituencies of Regina Douglas Park and Saskatoon Riversdale. The portable, full colour billboards were approximately 4' x 8' in size. These highly visible billboards were placed in high traffic volume locations for maximum advertising impact. The message on the billboards delivered information for the date and time of the by-elections. Fourteen locations were chosen for the constituency of Regina Douglas Park and seven for the constituency of Saskatoon Riversdale. In addition to the mini billboards, two street level illuminated signs were used in the constituency of Saskatoon Riversdale. These 48" x 68" signs were well placed near high traffic intersections.

Full colour, double-sided, tri-fold brochures were tailored for each by-election constituency. These brochures provided specific information and easy to read instructions including a map of the constituency. The brochures were distributed by enumerators during the enumeration period.

Additional signage and the brochures were particularly useful for these by-elections, where there may have been confusion as to which part of the city the by-election was being held.

Training was provided for each Administrative Assistant in the Returning Office. Because of the success of this piloted project, it will likely be expanded to provide one day of training for all Administrative Assistants.

In an effort to increase efficiency and modernize the electoral process, Elections Saskatchewan successfully developed and implemented the use of digital forms, reports, and manuals.

- A Returning Officer's Manual was created in digital format and provided the use of searchable text.
- The Returning Officer's Record Book and Returning Officer's Election Report were used to record, store, and transmit information that was formerly done by handwriting on paper.
- A form to list voters who voted at the Advanced Poll proved to be highly useful in the way the data could be quickly sorted and organized.

These improvements will be used for the 2011 General Election. Other forms are likely to be converted to electronic format.

New signage was created for polling places on Election Day. Full colour, highly visible posters were used to deliver the message "No Communication Devices Allowed" in polling locations. During the Advance Poll, a poster was designed to inform voters that "All Advance Poll Voters MUST sign a declaration as per *The Election Act, 1996*, subsection 133".

Bright yellow with black print signage was used in various locations.

- A Returning Office sign was placed in the Returning Office window to identify its location and hours of operation.
- Polling place signs with directional arrows were used to label and inform the public of each poll number and location.
- Accessibility symbol signs were used to identify designated accessible locations.
- Arrangements were made with the City of Regina to identify temporary accessible parking places in front of the Returning Office and at two schools which previously did not have accessible parking places.

The use of these various signs was well received by Returning Officers, poll officials and the public.



## Official Report (Continued)

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The development and use of “placemats” as used by Elections Canada, Elections Ontario, and Elections New Brunswick was successfully piloted and well received by poll officials. These 11” x 17” full colour double sided “placemats” depicted step by step instructions for the closing of a poll after 8:00 p.m. Visual instructions, including a checklist, aided poll officials in following all procedures in a correct and timely fashion. In addition to closing of the poll, “placemats” were developed for Absentee voting procedures and the count.

Elections Saskatchewan is committed to using environmentally friendly standards. As a result, this report has been printed on 100% recycled paper.

### Challenges

Throughout the by-elections, the Returning Officers in the Regina Douglas Park and Saskatoon Riversdale constituencies had a difficult time recruiting both enumerators and poll officials.

Returning Officers for the two constituencies were ultimately able to find enough enumerators within their respective constituencies. However, in the Regina Douglas Park constituency, a new trend emerged whereby only half of the appointed enumerators agreed to serve as Deputy Returning Officers (DRO) or Poll Clerks on Election Day. The usual percentage is 75% - 90%. Reasons cited were:

- the rate of pay is too low (to take a day off work the individual would lose money, whereas enumeration can be done in the evening);
- just not enough pay for 13-14 hours;
- too old to sit for 13-14 hours; and
- the extra \$10 for Supervisory Deputy Returning Officers (SDRO) is not enough to compensate for the extra responsibilities of the position.

Previous poll officials may have chosen not to work for this by-election due to concerns about a potential H1N1 flu virus outbreak.

In order to assist with recruiting, the Acting Chief Electoral Officer gave numerous interviews with media outlets and received good coverage. Previous election workers were contacted, posters advertising the positions and rate of pay were widely distributed, and other electoral agencies were called upon to provide names of possible workers. This was supplemented by the ability for persons to apply for positions on-line on the Elections Saskatchewan website. This netted many responses, but few from within the two constituencies where the by-elections were held.

Despite the efforts of the Regina Douglas Park Returning Officer, her staff and the Office of the Chief Electoral Officer there was still a shortage of poll officials within the constituency. Noel Selinger, Returning Officer for Regina Douglas Park, requested that the Acting Chief Electoral Officer grant permission for Ms. Selinger to recruit poll officials from outside the constituency.

Therefore, pursuant to section 7(1) of *The Election Act, 1996*, the Acting Chief Electoral Officer approved the utilization of qualified electors from outside the constituency of Regina Douglas Park to act as Supervisory Deputy Returning Officers. Three Supervisory Deputy Returning Officers from outside the constituency were utilized on Election Day.

Further, the Acting Chief Electoral Officer gave permission that if any of the poll officials from the constituency were sick on Election Day, and if spares from the constituency were not available, then “constables” or other workers who were not from the constituency could be re-assigned to fill these vacancies.



## Official Report (Continued)

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On September 16, 2009, as required by subsection 7(3) of The Act, the Acting Chief Electoral Officer gave notice to every registered political party in the Province and every candidate in the Constituency of Regina Douglas Park regarding the use of poll officials from outside the Regina Douglas Park constituency.

On Election Day September 21, 2009, due to illness or for some other inability to take on or complete their duties, one Deputy Returning Officer\* and three Poll Clerk positions\*\* were filled by persons residing outside of the constituency.

\* One spare moved to Deputy Returning Officer position.

\*\* Two spares moved to Poll Clerk positions and one Constable moved to Poll Clerk position.

### Recommendations

In Saskatoon Riversdale, poll officials were recruited from within the constituency. However, the Returning Office had difficulty recruiting and some of the individuals hired had difficulty completing their duties.

Given that the recruitment for the Regina Douglas Park and Saskatoon Riversdale By-Elections proved to be so difficult, it could well be a warning about the challenges Elections Saskatchewan may face for the November 7, 2011 General Election.

To combat the dwindling and aging pool of experienced election workers, the Office of the Chief Electoral Officer has initiated a new outreach program. A pilot project was put in place via setting up a booth at the University of Regina Career Fair on September 28, 2009. At the event, students were encouraged to enter their names for a chance to win one of twenty-five “USB memory sticks”. The entry form had a check box to indicate if they would like to be contacted about any future election positions. This pilot project gathered a new database of 300+ names in a younger demographic.

In the year 2011, this outreach program will be further expanded to attend numerous events across the province. As promising as this new outreach program appears to be, other solutions are also needed in order to find enough qualified persons to fill all the election official positions for the 2011 General Election.

In the *Report of the Chief Electoral Officer - Volume III – Recommendations for Changes to The Election Act, 1996 - Twenty-Sixth Provincial General Election (“Volume III”)* tabled in the Legislative Assembly on April 30, 2009, four of the 120+ recommendations would eliminate the use of the Chief Electoral Officer’s Emergency Powers for the purpose of recruiting poll officials from outside the constituency. The recommendations to be noted are:

That *The Election Act, 1996* be amended to:

1. include a provision for the Chief Electoral Officer, in writing, to authorize the appointment of eligible voters from outside the constituency in the case of an emergency or for specialized polls such as hospital polls, remand centre polls and mobile polls; and
2. reduce the minimum age for Poll Clerks (and Constables) to age 16.

The above recommendations are outlined more fully on Pages 17 – 18 of “*Volume III*” – See *Appendix IX*.

That the *Schedule of Fees Regulation* be reviewed and amended for all positions prior to the 2011 General Election.



## Election Calendar

## Election Calendar for the Constituencies of Regina Douglas Park and Saskatoon Riversdale By-Elections, September 21, 2009

**Minimum Writ Period:** (28 days)

The minimum number of days between issue of the Writ of Election and Nomination Day is 11 clear days. (The date fixed for issuing the Writ of Election and the date fixed for Nomination Day are to be excluded (clause 31(3)(b) and subsection (4)).

**Maximum Writ Period:** (34 days)

The maximum number of days between issue of the Writ of Election and Nomination Day is 17 clear days. (The date fixed for issuing the Writ of Election and the date fixed for Nomination Day are to be excluded (clause 31(3)(b) and subsection (4)).

Sunday	Monday	Tuesday	Wednesday	Thursday	Friday	Saturday
					Aug. 21	Aug. 22
<b>WRIT ISSUES:</b> <ul style="list-style-type: none"> <li>• Appoint election clerk and administer oath s.12(3) and (6)</li> <li>• Confirm dates of election with C.E.O.</li> <li>• Finalize office accommodation including installation of telephones</li> <li>• Confirm arrangements for enumerators' schools</li> <li>• Contact enumerators with date and location of school</li> </ul>		<ul style="list-style-type: none"> <li>• Confirm polling place locations including advance poll</li> <li>• Commence preparation of election Proclamation including notification to printer of relevant dates and any amendments to polling places</li> <li>• Prepare to receive requests for application to vote by absentee ballot</li> <li>• Endorse Writ of Election</li> </ul>				
Aug. 23	-28 Aug. 24	-27 Aug. 25	-26 Aug. 26	-25 Aug. 27	-24 Aug. 28	-23 Aug. 29
	<b>WRIT ISSUES</b> Date of issue of Writ of Election Commence accepting nomination of candidates <div style="text-align: center;">← Enumeration Schools →</div>			Print election Proclamation Begin monitoring each enumerator's progress	Begin monitoring each enumerator's progress <b>Enumeration</b>	Last day to post election Proclamation • Returning Officer's Office • Post Offices in constituency  s. 31(3)(b); s. 34(3)
-22 Aug. 30	-21 Aug. 31	-20 Sept. 01	-19 Sept. 02	-18 Sept. 03	-17 Sept. 04	-16 Sept. 05
Check completed E-200A and begin data entry of preliminary voters' lists			Enumeration completed, telephone C.E.O. with number of names enumerated	Commence selection of voters to act as deputy returning officers, poll clerks and alternates		<b>NOMINATION DAY</b> Facsimile/Telephone C.E.O. re: candidates • Furnish to Candidates list of candidates and enumerators  s. 31(3)(b); s. 35(3); s. 44(1); s. 51(1)
-15 Sept. 06	-14 <b>Labour Day</b> Sept. 07	-13 Sept. 08	-12 Sept. 09	-11 Sept. 10	-10 Sept. 11	-9 Sept. 12
Arrange for publication of candidates nominated  Arrange for printing of ballots Reproduction of Secondary Voters' Lists.  s. 24(10); s. 25(1)(a), (b); s. 35; s. 51(2); s. 139(5)	Secondary Voters' Lists, including list of enumerators, to be publicly displayed. Commence accepting revisions to the Secondary Voters' Lists Validate any nominations sent by fax under emergency provisions.  s. 25(1)(b); s. 25(2); s. 44(8)				<div style="text-align: center;">← D.R.O Schools →</div>	
-8 Sept. 13	-7 Sept. 14	-6 Sept. 15	-5 Sept. 16	-4 Sept. 17	-3 Sept. 18	-2 Sept. 19
Election officials and campaign workers should be encouraged to vote at advance poll Last day to receive Absentee Voter Applications  s. 87(2)	Furnish to Deputy Returning Officers (advance and regular polls) and Candidates the list of Absentee Voters to whom Absentee Ballot Kits were forwarded  s. 88(3); (5)	<b>ADVANCE POLL</b> 3 p.m. - 10 p.m. C.S.T.  s. 132(a)	<b>ADVANCE POLL</b> 3 p.m. - 10 p.m. C.S.T.  s. 132(a)	<b>ADVANCE POLL</b> 3:00 p.m.-10:00 p.m. C.S.T. Last day for voter to receive Absentee Ballot Kit, if mailed. <b>Revision Day</b> 2 P.M. - 10 P.M. C.S.T. s. 26; s. 88(2)(b); s. 132(a)	<b>ADVANCE POLL</b> 3 p.m. - 10 p.m. C.S.T.  Prepare to receive enumerators' expense claims. Last day for voter to receive Absentee Ballot Kit, if delivered s. 88(2)(a); s. 132(a)	<b>ADVANCE POLL</b> 12:00 noon - 7:00 p.m. C.S.T.  Deadline for enumerator to deliver Official Voters' List to deputy returning officer  s. 28(3); s. 132(b)
-1 Sept. 20	0 Sept. 21	+1 Sept. 22	+2 Sept. 23	+3 Sept. 24	+4 Sept. 25	+5 Sept. 26
Receive advance poll voter information and forward to applicable deputy returning officers	<b>ELECTION DAY</b> 9 a.m. - 8 p.m. C.S.T. Ensure arrangements for the display and tabulation of unofficial results Facsimile/Telephone results of election to C.E.O.  s. 62	Ensure all ballot boxes and election materials are received from deputy returning officers	Prepare to receive deputy returning officers', poll clerks', etc. expense claims			Last day for forwarding Imprest Account and related financial materials to C.E.O.
+6 Sept. 27	+7 Sept. 28	+8 Sept. 29	+9 Sept. 30	+10 Oct. 01	+11 Oct. 02	+12 Oct. 03
				12 noon deadline for receipt of absentee voter certificate envelopes (post marked not later than 8 p.m. on election day)  s. 89(5)(b)		<b>FINAL COUNT</b> by Returning Officer  s. 31(3)(e)(i); s. 145
+13 Oct. 04	+14 Oct. 05	+15 Oct. 06	+16 Oct. 07	+17 Oct. 08	+18 Oct. 09	+19 Oct. 10
	Collection of ballot boxes and election materials by C.E.O. • Vacate office space		Last day to request a recount or an addition  s. 155(2)(c)			
+20 Oct. 11	+21 Oct. 12	+22 Oct. 13	+23 Oct. 14	+24 Oct. 15	Oct. 16	Oct. 17
	<b>THANKSGIVING</b>		<b>RETURN TO THE WRIT</b> Forward election Return and other documents to C.E.O.  s. 31(3)(f)(i); s. 171			

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**Regina Douglas Park  
By-Election Official Report**



## Regina Douglas Park Constituency Boundaries

The Regina Douglas Park constituency boundary was enacted in 2002 under *The Representation Act, 2002*, on the recommendation of the Constituency Boundaries Commission, 2002, as established under *The Constituency Boundaries Act, 1993*. Polling divisions for purposes of the Regina Douglas Park By-Election included fifty-two regular polls, two personal care facility polls, two hospital polls and one mobile poll. The Regina Douglas Park constituency polling division map is set out in Appendix I.

## Regina Douglas Park Candidate Nomination

At the time of the Regina Douglas Park By-Election, the Office of the Chief Electoral Officer recognized the existence of seven political parties in the Register of Political Parties, as maintained pursuant to section 231 of *The Election Act, 1996* (the “Act”). On September 5, 2009, nomination of candidates concluded. At close of nomination, three of the province’s Registered Political Parties nominated candidates, as follows:

Candidate	Registered Political Party <sup>1</sup>	Abbreviation
Victor Becker Lau	Green Party of Saskatchewan	Green Party
Dwain Lingenfelter	New Democratic Party, Sask. Section	New Democratic Party (N.D.P.)
Kathleen Peterson	Saskatchewan Party	Saskatchewan Party

The Registered Political Parties’ chief official agents and the candidates’ business managers for the by-election were as follows:

Registered Political Party	Chief Official Agent
Green Party of Saskatchewan	Penny Swartz
New Democratic Party, Sask. Section	Debra McDonald*
Saskatchewan Party	Saskatchewan Party Fund Inc. (Wes Becker)

\* replaced by Catherine Duncan on November 19, 2009

Candidate	Business Manager
Victor Becker Lau	David Orban
Dwain Lingenfelter	Larry Deters
Kathleen Peterson	Gregory Richard Watkins

## Enumeration

From the 24<sup>th</sup> of August, 2009, to the 2<sup>nd</sup> of September, 2009, enumeration of eligible electors was conducted for the constituency’s fifty-four polling divisions and one mobile poll. Pursuant to section 26 of the Act, constituency enumerators were available on September 17, 2009, to make necessary revisions to the Voters’ List. Following revision, 9,967 Regina Douglas Park residents were declared eligible to vote, as established on the Revised Voters’ List. In addition, pursuant to section 68 of the Act, eligible electors not included on the Revised Voters’ List were entitled to vote by declaration upon showing identification.

<sup>1</sup> The following Regina Douglas Park By-Election Appendices abbreviate the names of the Province’s registered political parties as follows: Green Party of Saskatchewan – G.P.; New Democratic Party, Sask. Section – N.D.P.; Saskatchewan Party – Sask. Party.



### **Enumeration in the Wascana Rehabilitation Centre Extended Care/Veterans' Program**

The enumeration of the Wascana Rehabilitation Centre Extended Care/Veterans' Program went smoothly. The process was an improvement from the 2007 General Election where enumeration was not allowed until the last day of enumeration.

### **Polling in the Regina General Hospital, and Wascana Rehabilitation Centre, Stroke Unit**

As in the 2007 General Election, there were difficulties with the administration of the Regina Qu'Appelle Health Authority with respect to Election Day in hospitals in the Regina Douglas Park constituency. Making arrangements for Election Day at the Regina General Hospital and Wascana Rehabilitation Centre, Stroke Unit proved to be even more difficult than at the time of the 2007 General Election. Despite having requested a meeting with the administration of RQHA in early August 2009, several weeks before the by-election was called, followed up with several e-mails, a meeting was still not forthcoming by Thursday, September 17, 2009, four days before the election. Therefore, the Acting Chief Electoral Officer wrote a letter to the President and Chief Executive Officer of the RQHA, pressing the urgency of a meeting to confirm the procedures for Election Day. Within twenty minutes of delivery of the letter, a meeting was set for the following morning. The RQHA staff at the meeting were very cooperative and a reasonable plan was established. The plan ran smoothly at the Regina General Hospital on Election Day; however, there were some problems at the Wascana Rehabilitation Centre Stroke Unit.

Given that it was once again an "11th hour solution" to sort out the procedures for Election Day at the Regina General Hospital, the Acting Chief Electoral Officer wishes to bring to the attention of Members of the Legislative Assembly, two recommendations that were included in the Excerpt from Report of the Chief Electoral Officer – Volume III – Recommendations for Changes to *The Election Act, 1996* Twenty-Sixth Provincial General Election November 7, 2007. These two recommendations would clarify that *The Election Act, 1996* would take precedence over *The Health Information Protection Act* with respect to the right to vote and to give some flexibility to the Returning Officer with respect to whether or not a stationary poll is required.

### **Polling**

To facilitate the electorate's participation in the Regina Douglas Park By-Election, an advance poll was conducted on the 15<sup>th</sup>, 16<sup>th</sup>, 17<sup>th</sup>, 18<sup>th</sup>, and 19<sup>th</sup> of September 2009. Regular polling stations were open from 9:00 a.m. to 8:00 p.m. CST on September 21, 2009, enabling the constituency's 9,967 eligible voters the opportunity to exercise their democratic franchise. Eligible voters unable to attend either a regular or advance poll were entitled to vote by absentee ballot.

### **Electoral Results**

Unofficial electoral results were announced on the evening of September 21, 2009, resulting in Mr. Dwain Lingenfelter, New Democratic Party, Sask. Section, being declared Member-Elect. The Green Party of Saskatchewan candidate forfeited his deposit, pursuant to section 47 of the Act, for not obtaining at least one half of the total number of valid votes cast for the candidate elected.

On October 3, 2009, the constituency Returning Officer tabulated the results of votes cast by way of absentee ballot. The ballots of eligible voters from the Regina Douglas Park constituency, who were patients in the Regina General Hospital and the Wascana Rehabilitation Centre, Stroke Unit were also counted at Final Count. These figures were then reflected in the constituency results concluding the Final Count. Upon completion of Final Count, the constituency Returning Officer made a Return to the Writ of Election on October 14, 2009. The Office published notice of receipt of the Return to the Writ and the name of the candidate elected in *The Saskatchewan Gazette* (Volume 105, No. 43).



## **Registered Political Party and Candidate Financial Reporting**

Pursuant to section 251 of the Act, audited Registered Political Party's Return of Election Expenses, Form E-524, were required to be filed with the Chief Electoral Officer within six months after polling day (March 22, 2010). Under section 261 of the Act, candidates were required to file an audited Candidate's Return of Election Expenses, Form E-412, with the constituency Returning Officer, subsequently to be forwarded to the Chief Electoral Officer within three months after polling day (December 22, 2009). Pursuant to the Act, the constituency Returning Officer published, in prescribed form, a summary of all returns respecting candidate election expenses on February 28, 2010.

### **i) Registered Political Parties**

The maximum amount of money that could be spent by a Registered Political Party in the Regina Douglas Park By-Election, as set out in section 243 of the Act, was (a) the sum of \$42,799.00 or (b) the sum obtained by multiplying the number of voters in the constituency (9,967) by \$3.43, whichever sum was larger. A registered political party that endorsed a candidate who obtained fifteen per cent or more of all valid votes cast in the by-election and whose chief official agent filed a Registered Political Party's Return of Election Expenses <sup>2</sup> pursuant to section 264 of the Act, was entitled to receive a reimbursement of a portion of its election expenses from the Province's General Revenue Fund. The amount reimbursed to a qualifying political party was one half of its election expenses.

The duly audited Registered Political Party's Return of Election Expenses for the Regina Douglas Park By-Election were received by the deadline. Contributions made to political parties are not listed in the Registered Political Party's Return of Election Expenses but are set out in each party's fiscal period return, filed in accordance with section 250 of the Act. Appendix II sets out a summary of eligible expenses incurred by the Registered Political Parties in Regina Douglas Park and the amounts paid in respect to each party who qualified for reimbursement.

### **ii) Candidates**

Candidates seeking election in Regina Douglas Park were limited in the amount of money that they could expend. A candidate seeking election was entitled to spend, pursuant to section 252 of the Act, either (a) the sum of \$51,431.00 or (b) the sum obtained by multiplying the number of eligible voters in the constituency (9,967) by \$3.43, whichever sum was larger. A candidate who obtained fifteen per cent or more of all valid votes cast in Regina Douglas Park and whose business manager filed with the constituency Returning Officer a Candidate's Return of Election Expenses <sup>3</sup>, pursuant to section 265 of the Act, was entitled to reimbursement of a portion of his or her eligible election expenses. The amount reimbursed to a qualifying candidate was an amount equal to sixty per cent of the candidate's election expenses to a maximum of \$ 30,858.60 .

The candidate election expenses returns are viewable on the Elections Saskatchewan website at [www.elections.sk.ca](http://www.elections.sk.ca). The returns may be viewed as filed and as reviewed.

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<sup>2</sup> Pursuant to subsection 267(3) of the Act, auditing services rendered in respect of preparation of a report pertaining to a Registered Political Party's Return of Election Expenses is eligible for a maximum reimbursable allowance of \$2,631.00.

<sup>3</sup> Pursuant to subsection 267(6) of the Act, auditing services rendered in respect of preparation of a report pertaining to a Candidate's Return of Election Expenses is eligible for a maximum reimbursable allowance of \$854.00.



## Official Report: Regina Douglas Park (Continued)

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All candidates filed their returns respecting contributions received and election expenses incurred in the course of the by-election, duly audited, on or before their respective deadlines. On the 7th of May, 2010, the Office of the Chief Electoral Officer published in *The Saskatchewan Gazette* (Vol. 106, No. 18) a summary of candidate contributions received and expenditures incurred in the Regina Douglas Park constituency, as well as the amounts paid in respect to each candidate who qualified for reimbursement. Such contributions, expenditures and reimbursements are reported in Appendix III.

### Elections Saskatchewan Expenditures

The total cost of conducting the September 21, 2009 By-Election in Regina Douglas Park was \$247,221.32. This figure is inclusive of, and reported by, administrative and constituency expenditure. See Appendix IV for an itemization of particular expenditures incurred in each of these two categories.

### Documentation

Pursuant to section 232 of the Act, the Chief Electoral Officer is obliged to hold, in addition to the information contained in the Register of Political Parties, all original financial particulars concerning Registered Political Parties' fiscal period and election expenses documentation for the purposes of public inspection. Also held are the returns and the original financial documentation regarding individual candidate election expenses, pursuant to section 262 of the Act. Such information is available for public inspection during regular office hours at Elections Saskatchewan.

The Registered Political Party election expenses returns are viewable on the Elections Saskatchewan website at [www.elections.sk.ca](http://www.elections.sk.ca). The returns may be viewed as filed and as reviewed.

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**Regina Douglas Park  
Orders and Authorizations**



OFFICE OF THE  
CHIEF ELECTORAL OFFICER

**Province of Saskatchewan**

**ORDER OF THE CHIEF ELECTORAL OFFICER**

**Circumstances in which application was made:**

Pursuant to section 261 of *The Election Act, 1996* (the "Act"), the business manager for the Dwain Lingenfelter campaign must file with the Chief Electoral Officer, no later than December 22, 2009, the Candidate's Election Expenses Return (Form E-412) for the Regina Douglas Park by-election held on September 21, 2009, in the constituency of Regina Douglas Park.

Due to extraordinary circumstances surrounding the availability of certain documents in order to complete the return, by mail received December 10, 2009, Larry Deters, the candidate's business manager applied pursuant to clause 263(1)(b) for an order of the Chief Electoral Officer extending time for a period of one month in which to prepare and file the return.

In my opinion, the circumstances make the following authorization necessary.

**Application of order:**

This order of the Chief Electoral Officer applies to the following:

Extension of time to prepare and file the required Candidate's Election Expenses Return (Form E-412) of Dwain Lingenfelter, a candidate in the Regina Douglas Park by-election held on September 21, 2009, in the constituency of Regina Douglas Park.

**Exception provided by order:**

Pursuant to clause 263(3)(a), the Chief Electoral Officer grants the application made on behalf of Dwain Lingenfelter. Specifically, the aforementioned campaign has one month (31 calendar days) from close of business on December 22, 2009 to meet the formal requirements of section 261 of the Act.

David Wilkie  
Acting Chief Electoral Officer  
December 17, 2009  
Order Number: **001/2009**



**Province of Saskatchewan**

**ORDER OF THE CHIEF ELECTORAL OFFICER**

**Circumstances in which application was made:**

Pursuant to section 261 of *The Election Act, 1996* (the "Act"), the business manager for the Kathleen Peterson campaign must file with the Chief Electoral Officer, no later than December 22, 2009, the Candidate's Election Expenses Return (Form E-412) for the Regina Douglas Park by-election held on September 21, 2009, in the constituency of Regina Douglas Park.

Due to extraordinary circumstances surrounding the difficulty, due to recent surgery, of her business manager to complete the return by the deadline, by fax received December 14, 2009, Greg Watkins, the candidate's business manager applied pursuant to clause 263(1)(b) for an order of the Chief Electoral Officer extending time for a period of nineteen (19) calendar days in which to prepare and file the return.

In my opinion, the circumstances make the following authorization necessary.

**Application of order:**

This order of the Chief Electoral Officer applies to the following:

Extension of time to prepare and file the required Candidate's Election Expenses Return (Form E-412) of Kathleen Peterson, a candidate in the Regina Douglas Park by-election held on September 21, 2009, in the constituency of Regina Douglas Park.

**Exception provided by order:**

Pursuant to clause 263(3)(a), the Chief Electoral Officer grants the application made on behalf of Kathleen Peterson. Specifically, the aforementioned campaign has nineteen (19) calendar days from close of business on December 22, 2009 to meet the formal requirements of section 261 of the Act.

David Wilkie  
Acting Chief Electoral Officer  
December 17, 2009  
Order Number: **002/2009**



OFFICE OF THE  
CHIEF ELECTORAL OFFICER

**Province of Saskatchewan**

**ORDER OF THE CHIEF ELECTORAL OFFICER**

**Circumstances in which application was made:**

Pursuant to section 261 of *The Election Act, 1996* (the "Act"), the business manager for the Kathleen Peterson campaign must file with the Chief Electoral Officer, no later than December 22, 2009, the Candidate's Election Expenses Return (Form E-412) for the Regina Douglas Park by-election held on September 21, 2009, in the constituency of Regina Douglas Park.

Due to extraordinary circumstances surrounding the difficulty, due to recent surgery, of her business manager to complete the return by the deadline, by fax received January 8, 2010, Greg Watkins, the candidate's business manager applied pursuant to clause 263(1)(b) for an order of the Chief Electoral Officer further extending time for a period of thirty-two (32) calendar days in which to prepare and file the return.

In my opinion, the circumstances make the following authorization necessary.

**Application of order:**

This order of the Chief Electoral Officer applies to the following:

Extension of time to prepare and file the required Candidate's Election Expenses Return (Form E-412) of Kathleen Peterson, a candidate in the Regina Douglas Park by-election held on September 21, 2009, in the constituency of Regina Douglas Park.

**Exception provided by order:**

Pursuant to clause 263(3)(a), the Chief Electoral Officer grants the application made on behalf of Kathleen Peterson. Specifically, the aforementioned campaign has until the close of business on Tuesday, February 9, 2010 to meet the formal requirements of section 261 of the Act.

David Wilkie  
Acting Chief Electoral Officer  
December 17, 2009  
Order Number: **002/2010**



OFFICE OF THE  
CHIEF ELECTORAL OFFICER

**Province of Saskatchewan**

**ORDER OF THE CHIEF ELECTORAL OFFICER**

**Circumstances in which application was made:**

Pursuant to section 261 of *The Election Act, 1996* (the "Act"), the business manager for the Kathleen Peterson campaign must file with the Chief Electoral Officer, no later than December 22, 2009, the Candidate's Election Expenses Return (Form E-412) for the Regina Douglas Park by-election held on September 21, 2009, in the constituency of Regina Douglas Park.

Due to extraordinary circumstances surrounding the difficulty, due to recent surgery, of her business manager to complete the return by the deadline, by fax received February 9, 2010, Greg Watkins, the candidate's business manager applied pursuant to clause 263(1)(b) for an order of the Chief Electoral Officer further extending time for a period of ten (10) calendar days in which to prepare and file the return.

In my opinion, the circumstances make the following authorization necessary.

**Application of order:**

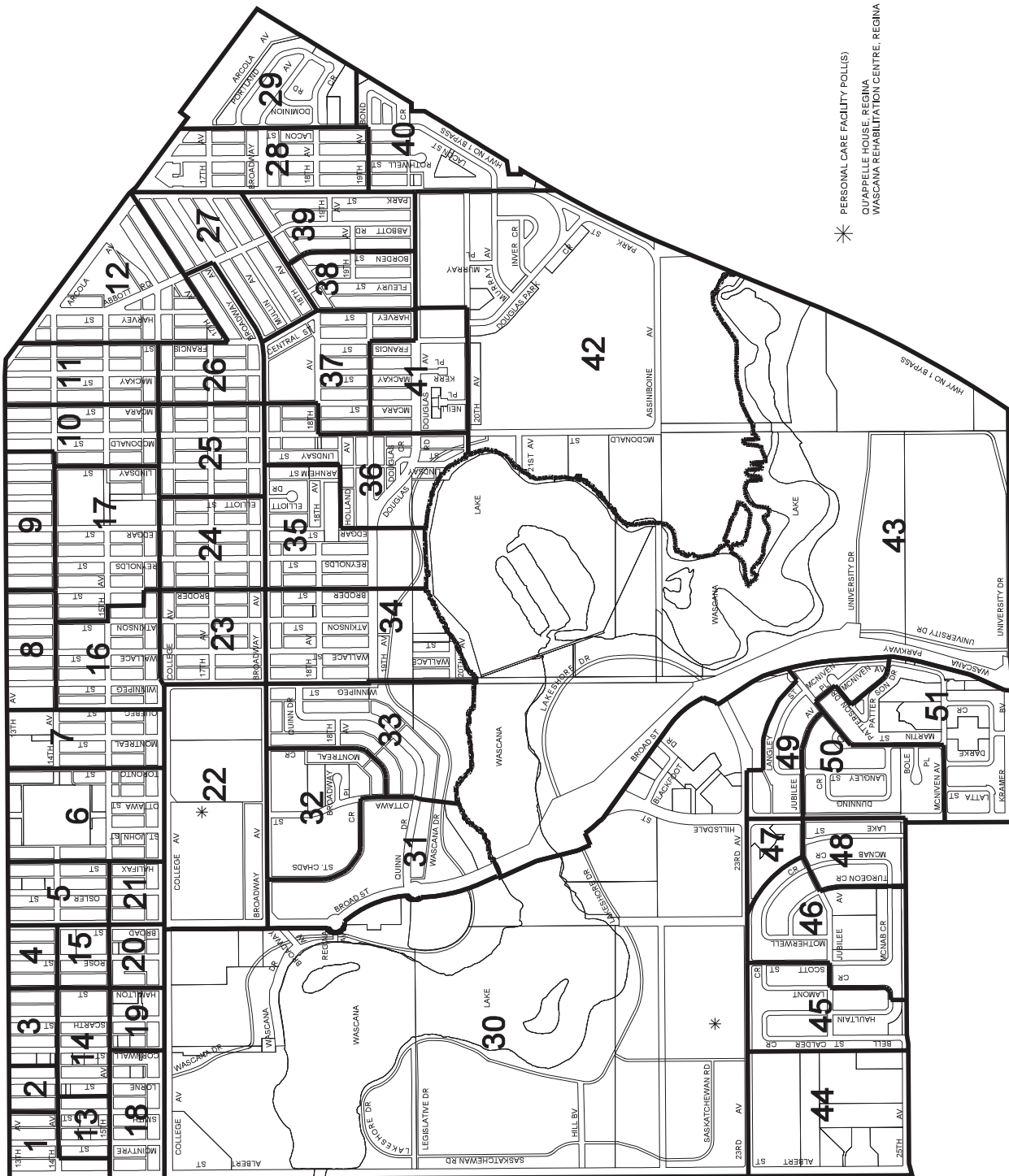
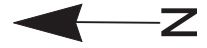
This order of the Chief Electoral Officer applies to the following:

Extension of time to prepare and file the required Candidate's Election Expenses Return (Form E-412) of Kathleen Peterson, a candidate in the Regina Douglas Park by-election held on September 21, 2009, in the constituency of Regina Douglas Park.

**Exception provided by order:**

Pursuant to clause 263(3)(a), the Chief Electoral Officer grants the application made on behalf of Kathleen Peterson. Specifically, the aforementioned campaign has until the close of business on Friday, February 19, 2010 to meet the formal requirements of section 261 of the Act.

David Wilkie  
Acting Chief Electoral Officer  
February 9, 2010  
Order Number: **003/2010**



\* PERSONAL CARE FACILITY POLL(S)  
QU'APPELLE HOUSE, REGINA  
WASCANA REHABILITATION CENTRE, REGINA



Polling Location		Votes Cast For			Ballots Cast	
Number and Name of Poll	Eligible Voters	Victor Becker Lau, GREEN PARTY	Dwain Lingenfelter, NDP	Kathleen Peterson, SASK PARTY	Total Counted	Rejected Ballots
Poll 1 - The Horizon	124	3	72	23	98	0
Poll 2 - The Heritage	225	9	78	51	138	0
Poll 3 - The Heritage	196	5	59	18	82	4
Poll 4 - Mary Helen Herchmer Place	246	15	82	40	137	2
Poll 5 - Miller High School	121	10	33	23	66	0
Poll 6 - Regina Senior Citizens Centre	174	18	46	16	80	0
Poll 7 - Regina Senior Citizens Centre	202	26	39	13	78	0
Poll 8 - Regina Senior Citizens Centre	152	10	57	40	107	0
Poll 9 - Core-Ritchie Neighbourhood Centre	142	5	31	21	57	0
Poll 10 - Core-Ritchie Neighbourhood Centre	186	5	57	26	88	1
Poll 11 - Core-Ritchie Neighbourhood Centre	161	6	41	14	61	1
Poll 12 - Arcola School	108	5	33	27	65	0
Poll 13 - Prairie Place	207	13	93	50	156	1
Poll 14 - The Heritage	183	16	40	14	70	1
Poll 15 - Hamilton Plaza	278	15	83	64	162	1
Poll 16 - Regina Senior Citizens Centre	157	11	58	25	94	0
Poll 17 - Core-Ritchie Neighbourhood Centre	186	6	65	30	101	1
Poll 18 - Prairie Place	84	4	29	22	55	0
Poll 19 - Prairie Place	160	7	47	63	117	0
Poll 20 - Hamilton Plaza	163	2	60	40	102	0
Poll 21 - Miller High School	215	8	47	45	100	0
Poll 22A - Cedar Wood Manor	111	7	49	28	84	0
Poll 22B - Broadway Terrace	179	7	86	66	159	1
Poll 23 - Miller High School	222	12	53	36	101	1
Poll 24 - Core-Ritchie Neighbourhood Centre	135	6	47	27	80	0
Poll 25 - Broadway United Church	182	4	60	33	97	0
Poll 26 - Broadway United Church	144	4	42	24	70	0
Poll 27 - Arcola School	194	4	40	44	88	0
Poll 28 - Arcola School	160	6	41	45	92	1
Poll 29 - Arcola School	174	7	40	55	102	0
Poll 30 - The Bentley	382	9	110	137	256	1
Poll 31 - Miller High School	122	0	28	22	50	0
Poll 32 - Miller High School	209	6	35	31	72	0
Poll 33 - Miller High School	222	15	51	50	116	0
Poll 34 - Miller High School	240	14	39	38	91	1
Poll 35 - Core-Ritchie Neighbourhood Centre	225	12	40	41	93	2
Poll 36 - Broadway United Church	145	12	39	24	75	2
Poll 37 - Broadway United Church	154	2	34	46	82	0
Poll 38 - Douglas Park School	137	9	32	33	74	0
Poll 39 - Douglas Park School	152	7	56	44	107	0
Poll 40 - Douglas Park School	233	4	60	62	126	0
Poll 41 - Douglas Park School	212	8	64	62	134	0
Poll 42 - Douglas Park School	223	4	68	84	156	0
Poll 43 - Dr William Riddell Centre	10	Combined with Poll 44				
Poll 44 - Marion Chateau	381	7	125	159	291	3
Poll 45 - Marion McVeety School	242	12	57	81	150	0
Poll 46 - Marion McVeety School	243	10	56	59	125	1
Poll 47 - Marion McVeety School	208	9	53	68	130	0
Poll 48 - Marion McVeety School	128	2	33	46	81	0
Poll 49 - Marion McVeety School	176	5	36	43	84	1
Poll 50 - Marion McVeety School	178	8	47	50	105	0
Poll 51 - Selo Gardens	294	8	96	72	176	1
PF01 - Qu'Appelle House, Qu'Appelle Diocesan Housing Co.	55	1	11	12	24	0
PF02 - Wascana Rehabilitation Centre Extended Care/Veterans' Program	219	4	35	32	71	2
Regina General Hospital	-	1	2	7	10	2
Wascana Rehabilitation Centre, Stroke Unit	-	Combined with Regina General Hospital				
Mobile Poll	6	Combined with PF01				
Advance Polls	-	45	270	266	581	0
Absentee Ballots	-	1	30	21	52	4
<b>Totals</b>	<b>9967</b>	<b>471</b>	<b>3115</b>	<b>2613</b>	<b>6199</b>	<b>35</b>

Candidate Elected - Dwain Lingenfelter

Plurality 502

% Who Voted 62.55%

% By Party 7.60% 50.25% 42.15%

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**Regina Douglas Park  
Financial Section**



## Summary of Expenses Incurred and Reimbursements Paid - Registered Political Parties

Registered Political Party	Maximum Expenses Allowable	Petty Expenses	Hire of Premises	Advertising	Services
Green Party of Saskatchewan	42,799.00	0.00	0.00	0.00	0.00
New Democratic Party, Sask. Section	42,799.00	0.00	0.00	0.00	0.00
Saskatchewan Party	42,799.00	0.00	0.00	41,284.13	0.00
	<b>\$128,397.00</b>	<b>\$0.00</b>	<b>\$0.00</b>	<b>\$41,284.13</b>	<b>\$0.00</b>

(a) Unpaid claims, if paid, are included in the total of expenses used for the calculation of reimbursement; disputed claims are not.

(b) Total expenses less non-reimbursable expenses.

(c) Party failed to qualify for reimbursement pursuant to subsection 264(1) of *The Election Act, 1996*.



Goods Supplied	Travel and Hire of Vehicle	Unpaid or Disputed Claims (a)	Unpaid or Disputed Claims Paid (a)	Total of Expenses	Total of Reimbursable Expenses (b)	Amount of Reimbursement
0.00	0.00	0.00	0.00	0.00	0.00	(c)
0.00	0.00	0.00	0.00	0.00	0.00	0.00
520.80	0.00	0.00	0.00	41,804.93	41,804.93	20,902.47
<b>\$520.80</b>	<b>\$0.00</b>	<b>\$0.00</b>	<b>\$0.00</b>	<b>\$41,804.93</b>	<b>\$41,804.93</b>	<b>\$20,902.47</b>



## Financial Section: Regina Douglas Park (Continued)

## Summary of Financial Contributions Received, Expenses Incurred, and Reimbursements Paid - Candidates

	Contributions Received	Maximum Expenses Allowable	Candidate's Personal Expenses(a)	Candidate's Campaign Expenses	Petty Expenses	Hire of Premises	Advertising
<b>Candidates - Regina Douglas Park</b>							
(Eligible voters 9,967)							
Victor Becker Lau (Green Party)	1,545.00	51,431.00	0.00	0.00	0.00	0.00	0.00
Dwain Lingenfelter (N.D.P)	49,483.00	51,431.00	0.00	0.00	168.10	1,260.00	9,754.10
Kathleen Peterson (Saskatchewan Party)	54,634.38	51,431.00	0.00	1,506.22	816.52	2,982.60	1,377.60
	<b>\$105,662.38</b>	<b>\$154,293.00</b>	<b>\$0.00</b>	<b>\$1,506.22</b>	<b>\$984.62</b>	<b>\$4,242.60</b>	<b>\$11,131.70</b>

(a) Candidates' personal expenses are not included in the total of expenses.

(b) Unpaid claims, if paid, are included in the total of expenses used for the calculation of reimbursement; disputed claims are not.

(c) Total expenses less non-reimbursable expenses.

(d) Candidate failed to qualify for reimbursement pursuant to subsection 265(1) of *The Election Act, 1996*.



Services	Goods Supplied	Travel and Hire of Vehicle	Unpaid or Disputed Claims (b)	Unpaid or Disputed Claims Paid (b)	Total of Expenses	Total of Reimbursable Expenses (c)	Amount of Reimbursement
0.00	687.48	0.00	0.00	0.00	687.48	0.00	(d)
23,871.08	12,284.32	0.00	0.00	0.00	47,337.60	47,137.60	28,282.56
21,504.06	23,335.55	0.00	2,070.77	2,070.77	51,522.55	51,431.00	30,858.60
<b>\$45,375.14</b>	<b>\$36,307.35</b>	<b>\$0.00</b>	<b>\$2,070.77</b>	<b>\$2,070.77</b>	<b>\$99,547.63</b>	<b>\$98,568.60</b>	<b>\$59,141.16</b>

**Elections Saskatchewan Expenditures**Administration

General Contractual Services	15,666.76
Postal/Courier/Freight	6,767.49
Equipment Lease/Rental/Purchase	2,565.65
Advertising	44,722.54
Printing/Duplicating	440.47
Travel and Business	607.33
Supplies and Services	6,820.51

Registered Political Parties

Reimbursement of Registered Political Party Election Expense	20,902.47
Reimbursement of Auditor Fee's	1,100.00
Interest	-

**Elections Saskatchewan Expenditures****\$ 99,593.22**ConstituencyElection Officials

Returning Officer	6,079.00
Election Clerk	4,140.00
Enumerators	15,362.40
Polls (Officials/Rental of Space)	34,447.57

Administration

General Contractual Services	8,732.24
Postal/Courier/Freight	96.30
Rent of Grounds/Building/Office Space	3,600.00
Rent of Office Equipment	8,911.35
Communications	1,482.51
Advertising	916.00
Printing/Duplicating	2,027.83
Travel and Business	249.85
Supplies and Services	183.89
Late Payment Charges	-

Candidates

Reimbursement of Candidate Election Expenses	59,141.16
Reimbursement of Auditors' Fees	2,258.00
Interest	-

**Constituency Expenditures****\$ 147,628.10****Total Election Expenditures****\$ 247,221.32**

Eligible Voters 9,967

Cost Per Voter \$24.80



## **Saskatoon Riversdale By-Election Official Report**



## Saskatoon Riversdale Constituency Boundaries

The Saskatoon Riversdale constituency boundary was enacted in 2002 under *The Representation Act, 2002*, on the recommendation of the Constituency Boundaries Commission, 2002, as established under *The Constituency Boundaries Act, 1993*. Polling divisions for purposes of the Saskatoon Riversdale By-Election included thirty-three regular polls and two mobile polls. The Saskatoon Riversdale constituency polling division map is set out in Appendix V.

## Registered Political Party and Candidate Nomination

At the time of the Saskatoon Riversdale By-Election, the Office of the Chief Electoral Officer recognized the existence of seven political parties in the Register of Political Parties, as maintained pursuant to section 231 of *The Election Act, 1996* (the "Act"). On September 5, 2009, nomination of candidates concluded. At close of nomination, four of the Province's Registered Political Parties nominated candidates, as follows:

Candidate	Registered Political Party <sup>4</sup>	Abbreviation
Danielle Chartier	New Democratic Party, Sask. Section	New Democratic Party (N.D.P.)
Eileen F. Gelowitz	Saskatchewan Liberal Association	Saskatchewan Liberal Party
Corey O'Soup	Saskatchewan Party	Saskatchewan Party
Tobi-Dawne Smith	Green Party of Saskatchewan	Green Party

The Registered Political Parties' chief official agents and the candidates' business managers for the by-election were as follows:

Registered Political Party	Chief Official Agent
Green Party of Saskatchewan	Penny Swartz
New Democratic Party, Sask. Section	Debra McDonald*
Saskatchewan Liberal Association	Alan McIntyre**
Saskatchewan Party	Saskatchewan Party Fund Inc. (Wes Becker)

\* replaced by Catherine Duncan on November 19, 2009

\*\* replaced by Robert Ermel on March 22, 2010

Candidate	Business Manager
Danielle Chartier	Veronica Lacroix
Eileen F. Gelowitz	Michael J. Wood
Corey O'Soup	Terence Hanchar
Tobi-Dawne Smith	Amber Jones

## Returning Officer

On September 10, 2009, the Saskatoon Riversdale constituency Returning Officer, Ms. Roxanne Scott went on an extended sick leave. As per subsection 12 (9) of *The Election Act, 1996*, the Election Clerk, Angela Yaganiski became Acting Returning Officer for the remainder of the election.

<sup>4</sup> The following Saskatoon Riversdale By-Election Appendices abbreviate the names of the Province's registered political parties as follows: Green Party of Saskatchewan – G.P.; Saskatchewan Liberal Association – Liberal; New Democratic Party, Sask. Section – N.D.P.; Saskatchewan Party – Sask. Party.



## Official Report: Saskatoon Riversdale (Continued)

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### Enumeration

From the 24<sup>th</sup> of August, 2009 through to the 2<sup>nd</sup> of September, 2009, enumeration of eligible electors was conducted for the constituency's thirty-three polling divisions and two mobile polls. Pursuant to section 26 of the Act, constituency enumerators were available on September 17, 2009, to make necessary revisions to the Voters' List. Following revision, 7,224 Saskatoon Riversdale residents were declared eligible to vote, as established on the Revised Voters' List. In addition, pursuant to section 68 of the Act, eligible electors not included on the Revised Voters' List were still entitled to vote by declaration.

### Polling

To facilitate the electorate's participation in the Saskatoon Riversdale By-Election, an advance poll was conducted on the 15<sup>th</sup>, 16<sup>th</sup>, 17<sup>th</sup>, 18<sup>th</sup>, and 19<sup>th</sup> of September 2009. Regular polling stations were open from 9:00 a.m. to 8:00 p.m. CST on September 21, 2009, enabling the constituency's 7,224 eligible voters the opportunity to exercise their democratic franchise. Eligible voters unable to attend either a regular or advance poll were entitled to vote by absentee ballot.

### Electoral Results

Unofficial electoral results were announced on the evening of September 21, 2009, resulting in Ms. Danielle Chartier, New Democratic Party, Sask. Section being declared Member-Elect. The Green Party of Saskatchewan candidate and the Saskatchewan Liberal Association candidate forfeited their respective deposits, pursuant to section 47 of the Act, for not obtaining at least one half of the total number of valid votes cast for the candidate elected.

On October 3, 2009, the constituency Returning Officer tabulated the results of votes cast by way of absentee ballot. These figures were then reflected in the constituency results concluding the Final Count. Upon completion of Final Count, the constituency Returning Officer made a Return to the Writ of Election on October 14, 2009. The Office published notice of receipt of the Return to the Writ and the name of the candidate elected in *The Saskatchewan Gazette* (Volume 105 No. 43).



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## Registered Political Party and Candidate Financial Reporting

Pursuant to section 251 of the Act, audited Registered Political Party's Return of Election Expenses, Form E-524, were required to be filed with the Chief Electoral Officer within six months after polling day (March 22, 2010). Under section 261 of the Act, candidates were required to file an audited Candidate's Return of Election Expenses, Form E-412, with the constituency Returning Officer, subsequently to be forwarded to the Chief Electoral Officer, within three months after polling day (December 22, 2009). Pursuant to the Act, the constituency Returning Officer published, in prescribed form, a summary of all returns respecting candidate election expenses on February 21, 2010.

### i) Registered Political Parties

The maximum amount of money that could be spent by a Registered Political Party in the Saskatoon Riversdale By-Election, as set out in section 243 of the Act, was (a) the sum of \$ 42,799.00 or (b) the sum obtained by multiplying the number of voters in the constituency (7,224) by \$3.43, whichever sum was larger. A registered political party that endorsed a candidate who obtained fifteen per cent or more of all valid votes cast in the by-election and whose chief official agent filed a Registered Political Party's Return of Election Expenses <sup>5</sup>, pursuant to section 264 of the Act, was entitled to receive a reimbursement of a portion of its election expenses from the Province's General Revenue Fund. The amount reimbursed to a qualifying political party was one half of its election expenses.

All parties filed their duly audited Registered Political Party's Return of Election Expenses for the Saskatoon Riversdale By-Election on or before March 22, 2010. Contributions made to political parties are not listed in the Registered Political Party's Return of Election Expenses but are set out in each party's fiscal period return, filed in accordance with section 250 of the Act. Appendix VI sets out a summary of eligible expenses incurred by the Registered Political Parties in Saskatoon Riversdale and the amounts paid in respect of each party who qualified for reimbursement.

### ii) Candidates

Candidates seeking election in Saskatoon Riversdale were limited in the amount of money that they could expend. In Saskatoon Riversdale, a candidate seeking election was entitled to spend, pursuant to section 252 of the Act, either (a) the sum of \$51,431.00 or (b) the sum obtained by multiplying the number of eligible voters in the constituency (7,224) by \$3.43, whichever sum was larger. A candidate who obtained fifteen per cent or more of all valid votes cast in Saskatoon Riversdale and whose business manager filed with the constituency Returning Officer a Candidate's Return of Election Expenses <sup>6</sup>, pursuant to section 265 of the Act, was entitled to reimbursement of a portion of his or her eligible election expenses. The amount reimbursed to a qualifying candidate was an amount equal to sixty per cent of the candidate's election expenses to a maximum of \$30,858.60.

The candidate election expenses returns are viewable on the Elections Saskatchewan website at [www.elections.sk.ca](http://www.elections.sk.ca). The returns may be viewed as filed and as reviewed.

All candidates, except the Green Party candidate, filed their returns respecting contributions received and election expenses incurred in the course of the by-election, duly audited, on or before their respective deadlines. The Green Party candidate filed on January 12, 2010. On the 7<sup>th</sup> of May, 2010 the Office published in *The Saskatchewan Gazette* (Vol. 106, No. 18) a summary of candidate contributions received and expenditures incurred in the Saskatoon Riversdale constituency, as well as the amounts paid in respect of each candidate who qualified for reimbursement. Such contributions, expenditures and reimbursements are reported in Appendix VII.

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<sup>5</sup> Pursuant to subsection 267(3) of the Act, auditing services rendered in respect of preparation of a report pertaining to a Registered Political Party's Return of Election Expenses is eligible for a maximum reimbursable allowance of \$2,631.00.

<sup>6</sup> Pursuant to subsection 267(6) of the Act, auditing services rendered in respect of preparation of a report pertaining to a Candidate's Return of Election Expenses is eligible for a maximum reimbursable allowance of \$854.00.



## Official Report: Saskatoon Riversdale (Continued)

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### Elections Saskatchewan Expenditures

The total cost of conducting the September 21, 2009 by-election in Saskatoon Riversdale was \$238,546.03. This figure is inclusive of, and reported by, administrative and constituency expenditure. See Appendix VIII for an itemization of particular expenditures incurred in each of these two categories.

### Documentation

Pursuant to section 232 of the Act, the Chief Electoral Officer is obliged to hold, in addition to the information contained in the Register of Political Parties, all original financial particulars concerning Registered Political Parties' fiscal period and election expenses documentation for the purposes of public inspection. Also held are the returns and the original financial documentation regarding individual candidate election expenses, pursuant to section 262 of the Act. Such information is available for public inspection during regular office hours at Elections Saskatchewan.

The Registered Political Party election expenses returns are viewable on the Elections Saskatchewan website at [www.elections.sk.ca](http://www.elections.sk.ca). The returns may be viewed as filed and as reviewed.

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## **Saskatoon Riversdale Orders and Authorizations**



OFFICE OF THE  
CHIEF ELECTORAL OFFICER

**Province of Saskatchewan**

**ORDER OF THE CHIEF ELECTORAL OFFICER**

**Circumstances in which application was made:**

Pursuant to section 261 of *The Election Act, 1996* (the "Act"), the business manager for the Danielle Chartier campaign must file with the Chief Electoral Officer, no later than December 22, 2009, the Candidate's Election Expenses Return (Form E-412) for the Saskatoon Riversdale by-election held on September 21, 2009, in the constituency of Saskatoon Riversdale.

Due to extraordinary circumstances surrounding the difficulty, due to computer problems, of her business manager to complete the return by the deadline, by letter received December 18, 2009, Veronica Lacroix, the candidate's business manager applied pursuant to clause 263(1)(b) for an order of the Chief Electoral Officer extending time for a period of thirty-eight (38) calendar days in which to prepare and file the return.

In my opinion, the circumstances make the following authorization necessary.

**Application of order:**

This order of the Chief Electoral Officer applies to the following:

Extension of time to prepare and file the required Candidate's Election Expenses Return (Form E-412) of Danielle Chartier, a candidate in the Saskatoon Riversdale by-election held on September 21, 2009, in the constituency of Saskatoon Riversdale.

**Exception provided by order:**

Pursuant to clause 263(3)(a), the Chief Electoral Officer grants the application made on behalf of Danielle Chartier. Specifically, the aforementioned campaign has thirty-eight (38) calendar days from close of business on December 22, 2009 to meet the formal requirements of section 261 of the Act.

David Wilkie  
Acting Chief Electoral Officer  
December 21, 2009  
Order Number: **003/2009**



Province of Saskatchewan

ORDER OF THE CHIEF ELECTORAL OFFICER

**Circumstances in which application was made:**

Pursuant to section 261 of *The Election Act, 1996* (the "Act"), the business manager for the Eileen Gelowitz campaign must file with the Chief Electoral Officer, no later than December 22, 2009, the Candidate's Election Expenses Return (Form E-412) for the Saskatoon Riversdale by-election held on September 21, 2009, in the constituency of Saskatoon Riversdale.

Due to extraordinary circumstances surrounding the difficulty of obtaining an audit in order to complete the return by the deadline, by e-mail received December 18, 2009, Michael Wood, the candidate's business manager applied pursuant to clause 263(1)(b) for an order of the Chief Electoral Officer extending time for a period of two weeks (14 calendar days) in which to prepare and file the return.

In my opinion, the circumstances make the following authorization necessary.

**Application of order:**

This order of the Chief Electoral Officer applies to the following:

Extension of time to prepare and file the required Candidate's Election Expenses Return (Form E-412) of Eileen Gelowitz, a candidate in the Saskatoon Riversdale by-election held on September 21, 2009, in the constituency of Saskatoon Riversdale.

**Exception provided by order:**

Pursuant to clause 263(3)(a), the Chief Electoral Officer grants the application made on behalf of Eileen Gelowitz. Specifically, the aforementioned campaign has two weeks (14 calendar days) from close of business on December 22, 2009 to meet the formal requirements of section 261 of the Act.

David Wilkie  
Acting Chief Electoral Officer  
December 21, 2009  
Order Number: **004/2009**



OFFICE OF THE  
CHIEF ELECTORAL OFFICER

**Province of Saskatchewan**

**ORDER OF THE CHIEF ELECTORAL OFFICER**

**Circumstances in which application was made:**

Pursuant to section 261 of *The Election Act, 1996* (the "Act"), the business manager for the Eileen Gelowitz campaign must file with the Chief Electoral Officer, no later than December 22, 2009, the Candidate's Election Expenses Return (Form E-412) for the Saskatoon Riversdale by-election held on September 21, 2009, in the constituency of Saskatoon Riversdale.

Due to extraordinary circumstances surrounding the difficulty of obtaining an audit in order to complete the return by the deadline, by e-mail received January 4, 2010, Michael Wood, the candidate's business manager applied pursuant to clause 263(1)(b) for an order of the Chief Electoral Officer further extending time for a period of three days (3 calendar days) in which to prepare and file the return.

In my opinion, the circumstances make the following authorization necessary.

**Application of order:**

This order of the Chief Electoral Officer applies to the following:

Extension of time to prepare and file the required Candidate's Election Expenses Return (Form E-412) of Eileen Gelowitz, a candidate in the Saskatoon Riversdale by-election held on September 21, 2009, in the constituency of Saskatoon Riversdale.

**Exception provided by order:**

Pursuant to clause 263(3)(a), the Chief Electoral Officer grants the application made on behalf of Eileen Gelowitz. Specifically, the aforementioned campaign has until the close of business on Friday, January 8, 2010 to meet the formal requirements of section 261 of the Act.

David Wilkie  
Acting Chief Electoral Officer  
January 4, 2010  
Order Number: **001/2010**

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Polling Location		Votes Cast For				Ballots Cast	
Number and Name of Poll	Eligible Voters	Danielle Chartier, NDP	Eileen Gelowitz, LIBERAL	Corey O'Soup, SASK PARTY	Tobi-Dawne Smith, GREEN PARTY	Total Counted	Rejected Ballots
Poll 1 - Montgomery School	190	32	4	39	3	78	0
Poll 2 - Montgomery School	294	69	0	71	7	147	0
Poll 3 - Montgomery School	255	58	2	77	4	141	0
Poll 4 - St. Dominic School	224	59	3	63	2	127	0
Poll 5 - St. Dominic School	244	62	2	68	4	136	2
Poll 6 - St. Dominic School	208	50	2	53	0	105	0
Poll 7 - Montgomery School	241	49	0	65	3	117	0
Poll 8 - St. John School	228	66	2	39	4	111	0
Poll 9 - St. John School	251	79	1	34	2	116	0
Poll 10 - St. John School	289	77	1	32	2	112	0
Poll 11 - King George School	305	100	6	51	9	166	0
Poll 12 - King George School	244	66	3	36	3	108	1
Poll 13 - King George School	200	66	2	42	1	111	0
Poll 14 - Westgreen Village Mall	153	35	7	31	0	73	0
Poll 15 - Westgreen Village Mall	154	46	1	43	0	90	0
Poll 16 - W. P. Bate School	149	40	3	19	1	63	0
Poll 17 - W. P. Bate School	113	21	0	28	0	49	0
Poll 18 - W. P. Bate School	202	55	2	35	1	93	0
Poll 19 - Westgreen Village Mall	110	49	3	20	1	73	1
Poll 20 - W. P. Bate School	208	58	3	51	3	115	0
Poll 21 - W. P. Bate School	414	107	1	88	1	197	0
Poll 22 - W. P. Bate School	235	65	1	59	2	127	0
Poll 23 - Fairhaven School	168	51	0	21	3	75	0
Poll 24 - Fairhaven School	275	76	5	61	0	142	0
Poll 25 - Fairhaven School	200	41	1	38	1	81	0
Poll 26 - Fairhaven School	253	52	0	65	4	121	0
Poll 27 - St. Mark School	245	43	6	54	1	104	0
Poll 28 - St. Mark School	168	30	0	34	1	65	0
Poll 29 - St. Mark School	178	59	1	25	1	86	0
Poll 30 - St. Mark School	137	28	1	9	0	38	0
Poll 31 - St. Mark School	136	26	0	20	0	46	0
Poll 32 - Fairhaven School	178	49	5	61	3	118	0
Poll 33 - St. Mark School	293	65	5	66	0	136	0
Advance Poll - St. John School	–	295	30	196	9	530	4
Mobile Poll 1	43	4	3	3	7	17	0
Mobile Poll 2	39	9	1	5	0	15	0
Absentee Ballots	–	17	5	12	0	34	2
<b>Totals</b>	<b>7224</b>	<b>2154</b>	<b>112</b>	<b>1714</b>	<b>83</b>	<b>4063</b>	<b>10</b>

Candidate Elected - Danielle Chartier

Plurality 440

% Who Voted 56.38%

% By Party 53.02% 2.76% 42.19% 2.04%

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**Saskatoon Riversdale  
Financial Section**



## Financial Section: Saskatoon Riversdale (Continued)

## Summary of Expenses Incurred and Reimbursements Paid - Registered Political Parties

	Maximum Expenses Allowable	Petty Expenses	Hire of Premises	Advertising	Services
<b>Registered Political Party</b>					
Green Party of Saskatchewan	42,799.00	0.00	0.00	0.00	16.07
New Democratic Party, Sask. Section	42,799.00	0.00	0.00	0.00	0.00
Saskatchewan Liberal Association	42,799.00	0.00	0.00	0.00	0.00
Saskatchewan Party	42,799.00	0.00	0.00	41,235.93	0.00
	<b>\$171,196.00</b>	<b>\$0.00</b>	<b>\$0.00</b>	<b>\$41,235.93</b>	<b>\$16.07</b>

(a) Unpaid claims, if paid, are included in the total of expenses used for the calculation of reimbursement; disputed claims are not.

(b) Total expenses less non-reimbursable expenses.

(c) Party failed to qualify for reimbursement pursuant to subsection 264(1) of *The Election Act, 1996*.



Goods Supplied	Travel and Hire of Vehicle	Unpaid or Disputed Claims (a)	Unpaid or Disputed Claims Paid (a)	Total of Expenses	Total of Reimburseable Expenses (b)	Amount of Reimbursement
0.00	0.00	0.00	0.00	16.07	0.00	(c)
0.00	0.00	0.00	0.00	0.00	0.00	0.00
0.00	0.00	0.00	0.00	0.00	0.00	(c)
520.81	0.00	0.00	0.00	41,756.74	41,756.74	20,878.37
<b>\$520.81</b>	<b>\$0.00</b>	<b>\$0.00</b>	<b>\$0.00</b>	<b>\$41,772.81</b>	<b>\$41,756.74</b>	<b>\$20,878.37</b>



## Financial Section: Saskatoon Riversdale (Continued)

## Summary of Financial Contributions Received, Expenses Incurred, and Reimbursements Paid - Candidates

	Contributions Received	Maximum Expenses Allowable	Candidate's Personal Expenses(a)	Candidate's Campaign Expenses	Petty Expenses	Hire of Premises	Advertising
<b>Candidates - Saskatoon Riversdale</b>							
(Eligible voters 7,224)							
Danielle Chartier (N.D.P)	51,596.23	51,431.00	0.00	33.60	1,106.54	1,227.47	1,019.55
Eileen Gelowitz (Liberal Party)	4,558.00	51,431.00	0.00	0.00	656.61	1,100.00	0.00
Corey O'Soup (Saskatchewan Party)	67,282.15	51,431.00	0.00	0.00	0.00	2,625.00	315.00
Tobi-Dawne Smith (Green Party)	1,830.12	51,431.00	0.00	0.00	113.06	0.00	0.00
	<b>\$125,266.50</b>	<b>\$205,724.00</b>	<b>\$0.00</b>	<b>\$33.60</b>	<b>\$1,876.21</b>	<b>\$4,952.47</b>	<b>\$1,334.55</b>

(a) Candidates' personal expenses are not included in the total of expenses.

(b) Unpaid claims, if paid, are included in the total of expenses used for the calculation of reimbursement; disputed claims are not.

(c) Total expenses less non-reimbursable expenses.

(d) Candidate failed to qualify for reimbursement pursuant to subsection 265(1) of *The Election Act, 1996*.



Services	Goods Supplied	Travel and Hire of Vehicle	Unpaid or Disputed Claims (b)	Unpaid or Disputed Claims Paid (b)	Total of Expenses	Total of Reimbursable Expenses (c)	Amount of Reimbursement
18,324.58	14,339.73	99.85	560.69	0.00	36,712.01	36,151.32	21,690.79
1,009.00	658.65	392.42	0.00	0.00	3,816.68	0.00	(d)
21,785.55	25,422.08	1,058.40	0.00	0.00	51,206.03	49,641.03	29,784.62
10.06	687.48	75.44	0.00	0.00	886.04	0.00	(d)
<b>\$41,129.19</b>	<b>\$41,107.94</b>	<b>\$1,626.11</b>	<b>\$560.69</b>	<b>\$0.00</b>	<b>\$92,620.76</b>	<b>\$85,792.35</b>	<b>\$51,475.41</b>

**Elections Saskatchewan Expenditures**

Administration	
General Contractual Services	21,407.57
Postal/Courier/Freight	6,965.02
Equipment Lease/Rental/Purchase	1,675.70
Advertising	42,000.71
Printing/Duplicating	534.98
Travel and Business	6,062.24
Supplies and Services	6,952.89
Registered Political Parties	
Reimbursement of Registered Political Party Election Expense	20,878.37
Reimbursement of Auditor Fee's	1,100.00
Interest	-

<b>Elections Saskatchewan Expenditures</b>	<b>\$ 107,577.48</b>
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**Constituency**

Election Officials	
Returning Officer	9,047.12
Election Clerk	4,926.25
Enumerators	10,543.41
Polls (Officials/Rental of Space)	21,485.80

Administration	
General Contractual Services	9,480.65
Postal/Courier/Freight	39.78
Rent of Grounds/Building/Office Space	3,612.50
Rent of Office Equipment	11,087.51
Communications	1,588.49
Advertising	453.90
Printing/Duplicating	2,074.80
Travel and Business	1,983.67
Supplies and Services	96.40
Late Payment Charges	8.29

Candidates	
Reimbursement of Candidate Election Expenses	51,475.41
Reimbursement of Auditors' Fees	3,064.57
Interest	-

<b>Constituency Expenditures</b>	<b>\$ 130,968.55</b>
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<b>Total Election Expenditures</b>	<b>\$ 238,546.03</b>
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<b>Eligible Voters</b>	<b>7,224</b>
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<b>Cost Per Voter</b>	<b>\$33.02</b>
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## Election Officers

### 1. Provisions for Appointment of Election Officers from Outside Constituency [Section 10, 13, 20 & 37]

#### Background:

Currently all poll officials have to work in the constituency in which they reside. While every effort should be made to find suitable eligible voters in the constituency to appoint as election officers, there may be emergency situations where no qualified individual may be found on short notice.

In the 26th General Election, as in previous elections, some Returning Officers had difficulty in finding eligible, qualified election officials living in their constituency. In some cases officials who were less qualified were hired at the same time as other constituencies had a waiting list of more qualified individuals who could have served as poll officials in the adjoining constituency. The legislation in Alberta allows that if there is not a sufficient number of qualified persons in the constituency, the Returning Officer may appoint qualified persons from any other constituency. Canada, Manitoba, Newfoundland and Labrador, Nunavut and Yukon have similar legislation.

In the 26th General Election some Returning Officers with large hospital polls found it difficult to find enough qualified poll officials for Election Day. For hospital polls and other specialized polls, individuals who are used to dealing with patients, especially older patients, are hard to find at the best of times. Typically most hospitals have a pool of volunteers that could be recruited to take on the poll official roles in hospitals. Often the volunteers do not live within the specific constituency in which the hospital is located. Polls in remand centres and mobile polls may also have similar problems finding poll officials that are resident in the constituency in which the institution is located. This recommendation was first made in the Annual Report of 2006 - 2007 and has been updated.

#### Recommendation:

That *The Election Act*, 1996 be amended to:

1. include a provision for the Chief Electoral Officer, in writing, to authorize the appointment of eligible voters from outside the constituency in the case of an emergency or for specialized polls such as hospital polls, remand centre polls and mobile polls; (and)
2. reduce the minimum age for Poll Clerks (and Information Officers) to age 16;



## Voting in Hospitals [Sections 103 - 105]

### Background:

During the 26th General Election, Elections Saskatchewan and some Returning Officers had some difficulties with the administration of the Regina Qu'Appelle Health Authority (RQHA) with respect to the rights of eligible voters who were in the hospital on Election Day. Section 105(3) of The Act states that:

If a voter in a hospital is unable to go to a polling place established pursuant to subsection (1) and requests that he or she be permitted to vote at any other place in the hospital, the Deputy Returning Officer or the Poll Clerk shall take the ballot box and all other election material to the place designated by the voter and shall ensure that the voter may vote in secrecy.

The administration of the RQHA said *The Health Information Protection Act* (HIPA) takes precedence over all other legislation including *The Election Act, 1996*. Therefore poll officials could not go bed to bed to allow voters to vote unless the person had filled out a survey which comes with their evening meal the night before or on a breakfast tray on the day of the election. This presents a problem as some patients may arrive after the meal is served or may be on “no food” at the time the questionnaire was issued. Strict adherence to the RQHA's interpretation could lead to voters losing their right to vote because they were “not in the right place at the right time to receive their survey”. After great discussion leading up to Election Day, the RQHA agreed not to enforce their interpretation of HIPA on Election Day. Note: that in order to comply with infectious disease policy, a hospital volunteer was employed by Elections Saskatchewan for each hospital poll to ensure that the infectious disease protocol was followed at all times.

Alberta, Manitoba, New Brunswick, Northwest Territories, Ontario, Québec and Yukon, have legislation which says that the poll officials must go bed to bed for hospital voting (and that the approval to do so does not rest with the administrator of the hospital). Canada, Newfoundland and Labrador and Prince Edward Island have to get the approval of the hospital administrator before taking the vote bed to bed.

Additionally, the administration of the RQHA had not been following Elections Saskatchewan's interpretation of sections 103 and 105 that a “stationary poll” also had to be set up for a portion of the polling hours in the hospital for voters who were ambulatory and therefore able to walk to a polling station in the hospital. Reluctantly, at the last minute, the RQHA agreed to have a stationary poll. At the time of writing this report a call has come in from the Ministry of Health to discuss policy on the matter of voting in hospitals and long-term care institutions in the Province.

### Recommendations:

1. That *The Election Act, 1996* be amended to specifically state that *The Election Act, 1996* supersedes *The Health Information Protection Act* with respect to the right to vote; and
2. That the Legislative Assembly decides whether a stationary poll should be compulsory or whether the Returning Officer, after consultation with the Chief Electoral Officer, be given the authority to decide if a stationary poll is advisable in a specific hospital. [If the Returning Officer is given authority as recommended above, then an amendment would also be required to subsection 121(3) with respect to a hospital poll in a by-election].



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