



**2022 Saskatchewan
Constituency Boundaries
Commission**

INTERIM REPORT

LETTER OF TRANSMITTAL



July 27, 2022

Mr. Paul Crozier
Assistant Cabinet Secretary and Clerk of the Executive Council
Room 145, Legislative Building
Regina, SK S4S 0B3

Dear Mr. Crozier:

Pursuant to s. 19 of *The Constituency Boundaries Act, 1993*, I am honoured to submit the interim report of the Saskatchewan Provincial Constituency Boundaries Commission, duly certified by myself as chairperson.

Respectfully submitted,

A handwritten signature in black ink, appearing to read "Justice Layh", written in a cursive style.

Justice Donald Layh

Chairperson, Saskatchewan Provincial Constituency Boundaries Commission 2022

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LAND ACKNOWLEDGEMENT

The Saskatchewan Provincial Constituency Boundaries Commission and all who assist it in fulfilling its legislative mandate acknowledge that we are on Treaty 2, 4, 5, 6, 8, & 10 Territory and the Homeland of the Métis Peoples.

We are committed to working together to build positive relationships with First Nations, Métis, and Inuit people while moving forward together in reconciliation.

COMPOSITION OF COMMISSION

Composition of the Saskatchewan Provincial Constituency Boundaries Commission 2022

Chairperson

The Honourable Justice Donald Layh
Court of Queen’s Bench
Yorkton, Saskatchewan

Members

Joe Donlevy, *B.A., M.B.A.*
Frank Quennell, *Q.C.*

Boundaries Commission Secretariat

Dr. Michael Boda, *Commission Secretary*
Regina, Saskatchewan

John Marshall, *Commission Deputy Secretary*
Regina Saskatchewan

Paul McLeod, *Senior Data Analyst, GIS Coordinator*
Regina, Saskatchewan

Clayton Bender, *Data Analyst, GIS Technician*
Regina Saskatchewan

Lindsay Staples, *Administrative Support*
Regina, Saskatchewan

Acknowledgements

The Commission wishes to thank Dr. Michael Boda and Elections Saskatchewan for its assistance throughout the Commission’s work, in particular Paul McLeod and Clayton Bender for their advance work in preparing tools that facilitated the redistribution process.

ABOUT THE COMMISSION

In 1972, Saskatchewan established its first independent commission to delimit provincial electoral boundaries. For the previous 67 years of the province’s history, the Legislative Assembly set provincial electoral boundaries.

The current commission, established on April 27, 2022 under *The Boundaries Commission Act, 1993* is the seventh provincial boundaries commission.

The Act specifies that the Commission must recommend boundaries for the 59 constituencies south of the line that divides them from the two northern constituencies, Athabasca and Cumberland.

The Commission is guided in its work by the principle that every vote should bear an equal value to the extent practical, subject to those variations considered necessary because of sparsity, density, or relative rates of growth; accessibility, size, shape, or physical features of regions; or special community or diversities of interest, as permitted by the governing legislation.

The Commission is mandated to produce an interim report of new provincial constituency boundaries within three months of being formed. It may then hold public hearings before tabling a final report with the Legislative Assembly three months after the interim report.

Commission	Year of Final Report	Chairperson	Deputy Chairperson	Member(s)	Secretary
1 st	1973	The Honourable Justice P. H. Maguire	Dr. John H. Archer	Gordon Barnhart	Donald W. Dell
2 nd	1980	The Honourable Justice R. A. MacDonald	Gordon Barnhart	Dr. John H. Archer	Michael B. Ryan
3 rd	1988	The Honourable E. M. Culliton	His Honour Judge R. Harvie Allan	Keith Lampard	Dr. John H. Archer
4 th	1991	Dr. John H. Archer	Honourable Justice E. C. Malone	Honourable Justice R. L. Barclay	Keith Lampard
5 th	2002	The Honourable Madam Justice E. J. Gunn	Stuart G. Pollon	Larry Deters	Janice G. Baker
6 th	2012	The Honourable Justice Neil Gabrielson	Stuart G. Pollon	Harry Van Mulligen	David Wilkie
7 th	2022	The Honourable Justice Donald Layh		Joe Donlevey Frank Quennell	Dr. Michael Boda

THE COMMISSION’S WORK

Establishing the Commission

The Constituency Boundaries Commission was established on April 27, 2022. The Honourable Justice Donald Layh was appointed chairperson by the Lieutenant Governor in Council following his nomination by the Chief Justice of Saskatchewan, pursuant to Section 5(2)(b) of *The Constituency Boundaries Act, 1993* (hereafter referred to as “the Act”). Joe Donlevy and Frank Quennell were appointed as members of the Commission by the Lieutenant Governor in Council after consultation with the leader of the opposition in the Legislative Assembly.

The Commission has carried out its work throughout the process under the provisions of the Act. In keeping with these provisions, Dr. Michael Boda, Chief Electoral Officer of Saskatchewan was appointed Secretary to the Commission, providing logistical support for the Commission’s work. Further, the Commission first met in early May to adopt a schedule for its redistricting sessions and for public hearings. The redistricting sessions were conducted in June and were facilitated by the Commission secretary and the staff at Elections Saskatchewan.

North-South Dividing Line

Section 12 of the Act directs the Commission to prepare a report containing the Commission’s recommendations respecting constituency boundaries for the 59 constituencies lying south of the northern dividing line. Additionally, the Commission is directed to provide boundary descriptions for each of the 59 proposed constituencies and the proposed name for each constituency.

The “dividing line” referred to is defined by Section 2(e) of the Act as follows:

“**dividing line**” means the line that:

- (i) divides Saskatchewan into a northern area and southern area; and
- (ii) is described in the Schedule to this *Act*.

A map illustrating the dividing line is included in this report as Appendix A.

Constituency Population Quotient

Provincial boundaries are to be drawn in reference to a constituency population quotient. Section 13(1) of the Act reads:

- (1) In preparing its report respecting proposed constituencies south of the dividing line, a commission shall establish a constituency population quotient in accordance with subsection (2).
- (2) The constituency population quotient is to be calculated in accordance with the following formula:

$$CPQ = \frac{TP - NP}{59}$$

Where:

- CPQ is the constituency population quotient;
- TP is the total population; and
- NP is the northern population.

The total population is defined by the Act as “... the total population of Saskatchewan that is 18 years of age or older as determined pursuant to the census that a commission is established to consider.” The northern population is defined by the Act as “... that part of the total population which is north of the dividing line as estimated by a commission.”

The Commission is required by Section 3(10) of the Act to base its report on the 2021 census. The rules for drafting constituency boundaries are defined in subsection 14(1) of the Act:

- (1) Subject to subsections (2) and (3), in determining the area to be included in a proposed constituency south of the dividing line and in fixing the boundaries of that constituency, a commission shall ensure that the population of each proposed constituency is, as nearly as possible, equal to the constituency population quotient.
- (2) A commission may depart from the requirements of subsection (1) where, in its opinion, it is necessary to do so because of:

(a) special geographic considerations, including:

(i) sparsity, density or relative rates of growth of population in various regions south of the dividing line;

(ii) accessibility to the regions mentioned in subclause (i); or

(iii) the size and shape of the regions described in subclause (i);

(b) a special community of interests or diversity of interests of persons residing in regions south of the dividing line; or

(c) physical features of regions south of the dividing line.

(3) A commission shall ensure that the population of each constituency south of the dividing line remains within 5%, either more or less, of the constituency population quotient.
- The demographic data which includes those persons who are 18 years of age or older first became available from Statistics Canada on April 27, 2022. The Clerk of Executive Council advised the Chairperson of the Commission on May 20, 2022 of the total population of 867,855.
- Applying the formula above, the constituency population quotient was calculated as follows:
- $$CPQ = \frac{867,855 - 23,823}{59}$$
$$CPQ = 14,306$$
- Therefore, a 5% variance over and under the quotient would mean that all constituencies would have to have a population between 13,590 and 15,021.
- As can be seen from the following table of the Constituencies as they existed prior to the Commission’s work, a number of adjustments were required to ensure populations were within the 5% variance prescribed by the Act.
- | Constituency Name | Population 18+ | Variance |
|---------------------------|----------------|----------|
| Arm River | 14,238 | -0.5 |
| Batoche | 13,741 | -3.9 |
| Biggar-Sask Valley | 13,872 | -3.0 |
| Cannington | 12,536 | -12.4 |
| Canora-Pelly | 12,770 | -10.7 |
| Carrot River Valley | 12,759 | -10.8 |
| Cut Knife-Turtleford | 13,440 | -6.1 |
| Cypress Hills | 13,071 | -8.6 |
| Estevan | 12,419 | -13.2 |
| Humboldt-Watrous | 13,344 | -6.7 |
| Indian Head-Milestone | 14,179 | -0.9 |
| Kelvington-Wadena | 12,471 | -12.8 |
| Kindersley | 12,503 | -12.6 |
| Last Mountain-Touchwood | 13,004 | -9.1 |
| Lloydminster | 15,191 | 6.2 |
| Lumsden-Morse | 14,190 | -0.8 |
| Martensville-Warman | 18,453 | 29.0 |
| Meadow Lake | 14,189 | -0.8 |
| Melfort | 12,693 | -11.3 |
| Melville-Saltcoats | 13,086 | -8.5 |
| Moose Jaw North | 13,504 | -5.6 |
| Moose Jaw Wakamow | 12,938 | -9.6 |
| Moosomin | 12,921 | -9.7 |
| Prince Albert Carlton | 14,664 | 2.5 |
| Prince Albert Northcote | 13,281 | -7.2 |
| Regina Coronation Park | 13,189 | -7.8 |
| Regina Douglas Park | 14,134 | -1.2 |
| Regina Elphinstone-Centre | 12,540 | -12.3 |
| Regina Gardiner Park | 13,654 | -4.6 |
| Regina Lakeview | 13,088 | -8.5 |
| Regina Northeast | 13,532 | -5.4 |
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Constituency Name	Population 18+	Variance
Regina Pasqua	24,164	68.9
Regina Rochdale	18,101	26.5
Regina Rosemont	13,480	-5.8
Regina University	12,937	-9.6
Regina Walsh Acres	12,277	-14.2
Regina Wascana Plains	20,247	41.5
Rosetown-Elrose	12,726	-11.0
Rosthern-Shellbrook	12,812	-10.4
Saskatchewan Rivers	14,219	-0.6
Saskatoon Centre	13,381	-6.5
Saskatoon Churchill-Wildwood	14,328	0.2
Saskatoon Eastview	12,903	-9.8
Saskatoon Fairview	17,003	18.9
Saskatoon Meewasin	13,609	-4.9
Saskatoon Northwest	12,118	-15.3
Saskatoon Nutana	13,233	-7.5
Saskatoon Riversdale	13,565	-5.2
Saskatoon Silverspring-Sutherland	14,695	2.7
Saskatoon Southeast	16,828	17.6
Saskatoon Stonebridge-Dakota	22,520	57.4
Saskatoon University	13,024	-9.0
Saskatoon Westview	16,701	16.7
Saskatoon Willowgrove	23,210	62.2
Swift Current	13,386	-6.4
The Battlefords	14,082	-1.6
Weyburn-Big Muddy	13,159	-8.0
Wood River	12,705	-11.2
Yorkton	13,025	-9.0

Public Comment

Under Section 17(1) of the Act, the Commission may hold hearings at the times and places that it considers appropriate. Those who wish to attend these meetings may do so by consulting the schedule on the Commission’s website at www.saskboundaries.ca.

If you wish to make a written submission, you must do so no later than 15 days prior to the date of the meeting sought to be addressed. All submissions should:

- Indicate the name and address of the person making the submission;
- Include a concise summary of the presentation (which may include the following):
 - Identify the proposed constituency you are concerned about
 - Specify your concerns
 - Propose solutions to address your concerns
 - Review the effect of your solutions on neighbouring proposed constituencies
- Indicate the political, financial, or other interest of the person making the submission; and
- Indicate if you wish to appear and be heard at the public hearing

Submissions may either be made online at www.saskboundaries.ca or mailed to:

Commission Deputy Secretary
Saskatchewan Provincial Constituency Boundaries Commission 2022
c/o Elections Saskatchewan
#301-3303 Hillsdale Street
Regina, Saskatchewan
Canada S4S 6W9

Email: info@saskboundaries.ca

APPENDICES

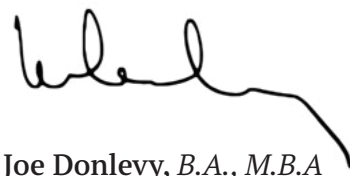
- Appendix A – Dividing Line
- Appendix B – List of Proposed Constituencies
- Appendix C – Map of Proposed Southern Constituencies
- Appendix D – Maps of Individual Proposed Constituencies
- Appendix E – Map of Moose Jaw Proposed Constituencies
- Appendix F – Map of Prince Albert Proposed Constituencies
- Appendix G – Map of Regina Proposed Constituencies
- Appendix H – Map of Saskatoon Proposed Constituencies

All of which is respectfully submitted.

DATED at the City of Regina, in the Province of Saskatchewan this 27th day of July, 2022.



The Honourable Justice Donald Layh



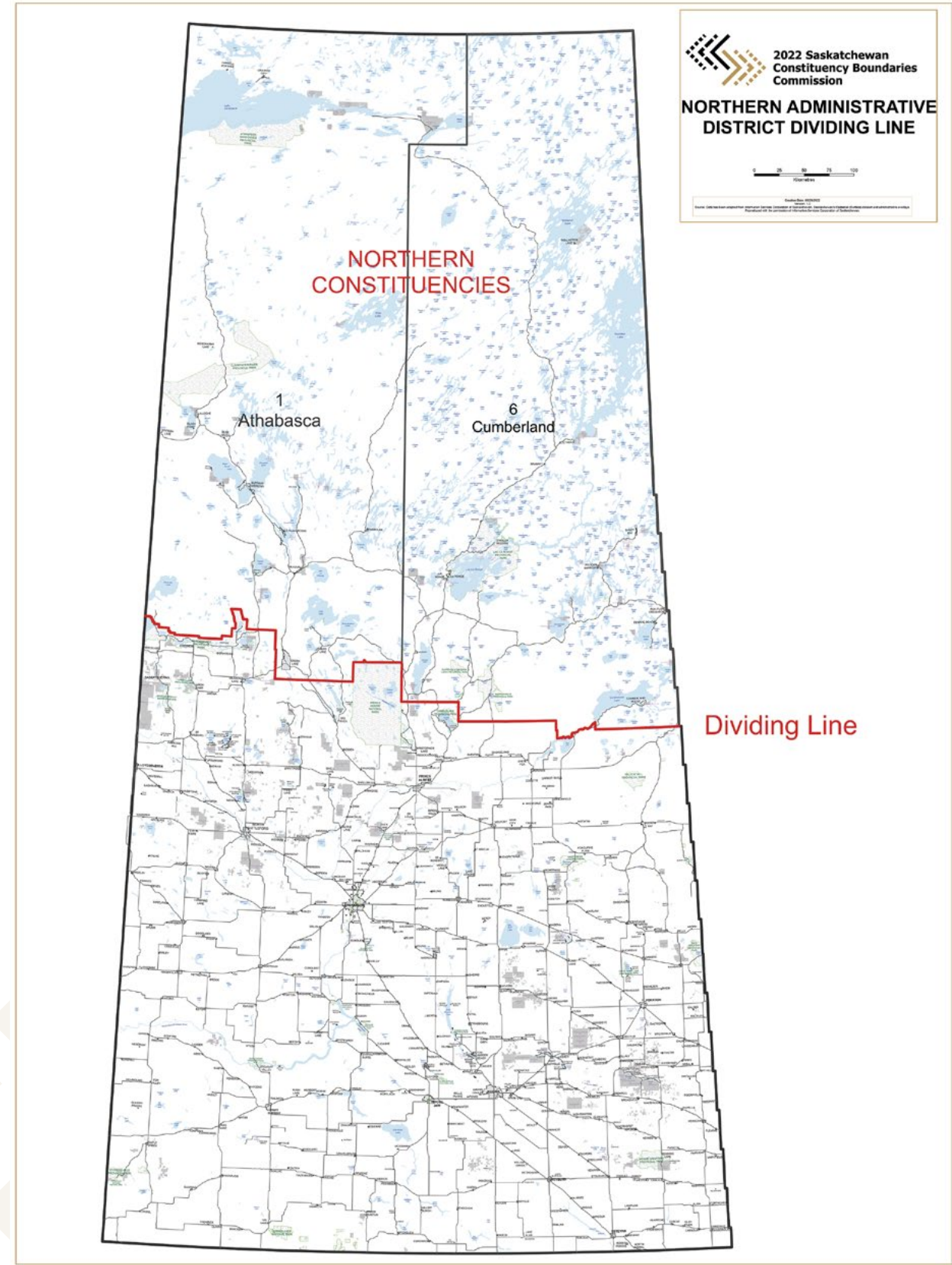
Joe Donlevy, B.A., M.B.A



Frank Quennell, Q.C.

Copies of this report are available for download from the Saskatchewan Provincial Boundaries Commission 2022 Website at www.saskboundaries.ca.

APPENDIX A - DIVIDING LINE

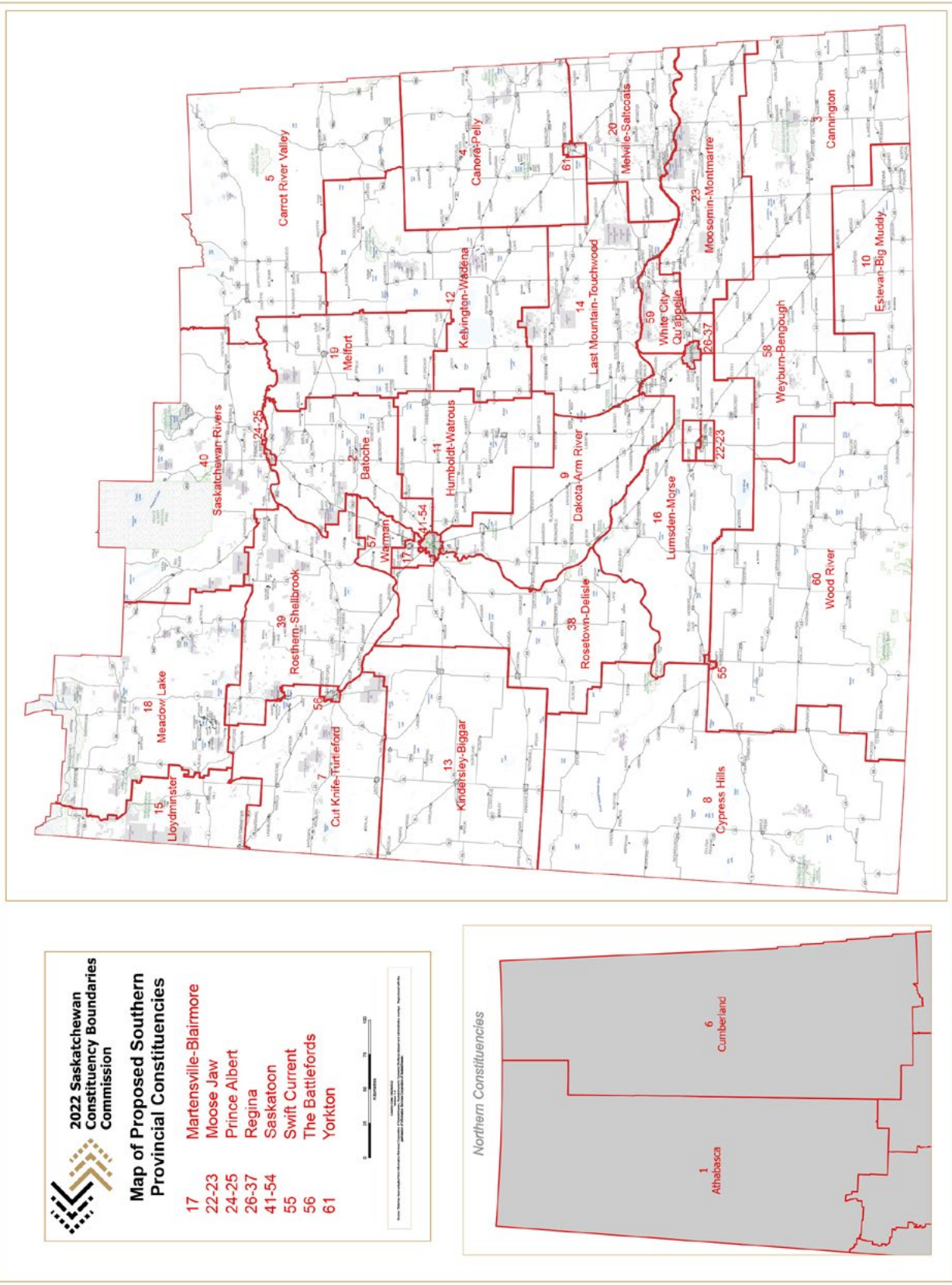


APPENDIX B - LIST OF PROPOSED CONSTITUENCIES

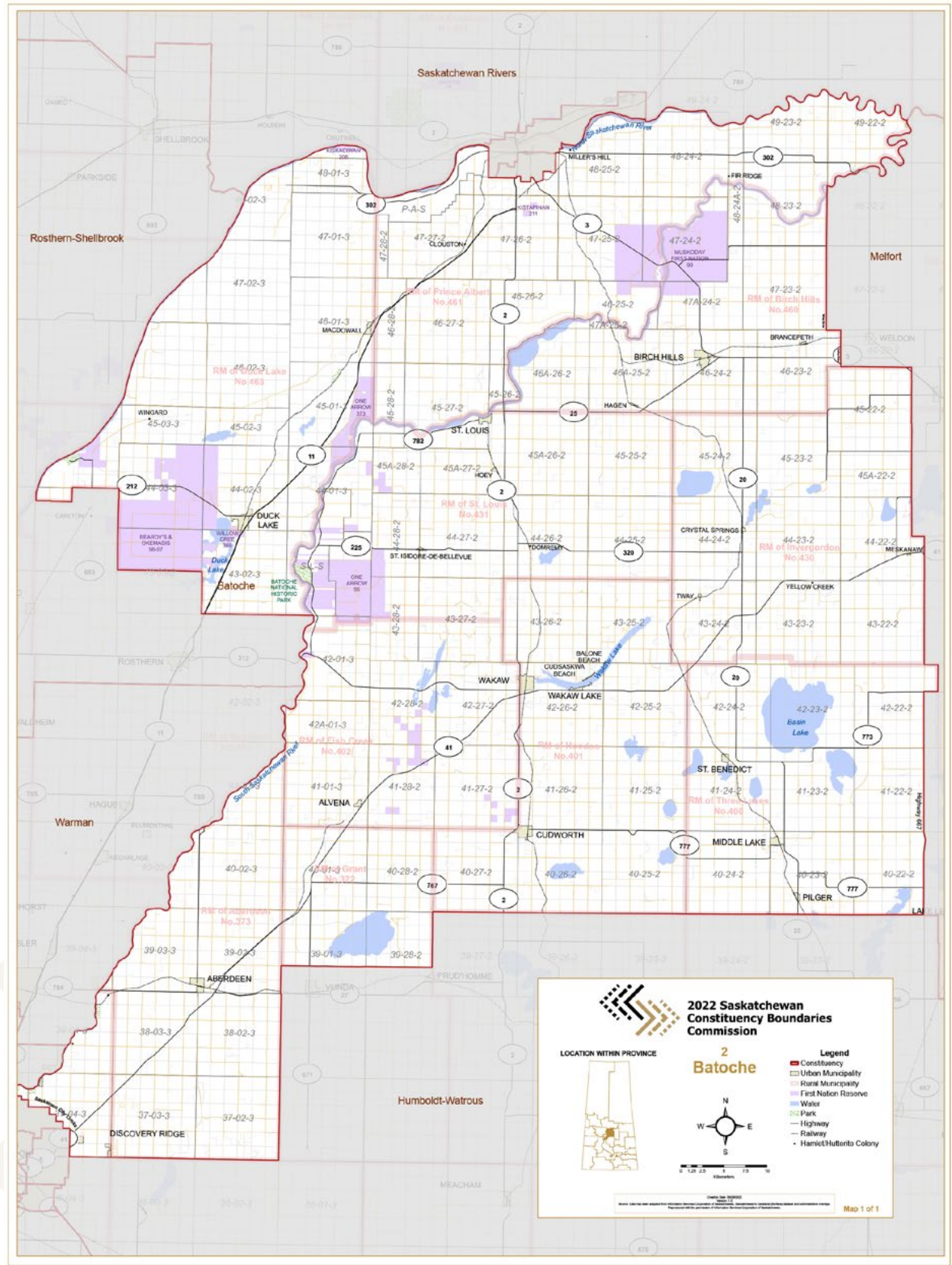
Constituency Name	Population 18+	Percentage Variance from Provincial Quotient
Northern Constituencies		
Athabasca	9,728	Not Applicable
Cumberland	14,095	Not Applicable
Southern Constituencies		
Batoche	13,908	-2.8%
Cannington	14,331	0.2%
Canora-Pelly	14,102	-1.4%
Carrot River Valley	13,748	-3.9%
Cut Knife-Turtleford	14,899	4.1%
Cypress Hills	14,663	2.5%
Dakota-Arm River	13,660	-4.5%
Estevan-Big Muddy	13,659	-4.5%
Humboldt-Watrous	14,173	-0.9%
Kelvington-Wadena	14,055	-1.8%
Kindersley-Biggar	13,590	-5.0%
Last Mountain-Touchwood	13,897	-2.9%
Lloydminster	14,318	0.1%
Lumsden-Morse	14,024	-2.0%
Martensville-Blairmore	14,258	-0.3%
Meadow Lake	14,036	-1.9%
Melfort	13,933	-2.6%
Melville-Saltcoats	13,824	-3.4%
Moose Jaw North	13,742	-3.9%
Moose Jaw Wakamow	13,666	-4.5%
Moosomin-Montmartre	14,425	0.8%
Prince Albert Carlton	14,086	-1.5%
Prince Albert Northcote	13,859	-3.1%
Regina Coronation Park	14,974	4.7%
Regina Douglas Park	14,868	3.9%
Regina Elphinstone-Centre	14,760	3.2%
Regina Lakeview	14,954	4.5%

Constituency Name	Population 18+	Percentage Variance from Provincial Quotient
Regina Mount Royal	14,461	1.1%
Regina Northeast	14,157	-1.0%
Regina Pasqua	14,700	2.8%
Regina Rochdale	14,709	2.8%
Regina South Albert	14,919	4.3%
Regina University	14,592	2.0%
Regina Walsh Acres	14,600	2.1%
Regina Wascana Plains	14,465	1.1%
Rosetown-Delisle	14,313	0.0%
Rosthern-Shellbrook	13,767	-3.8%
Saskatchewan Rivers	14,457	1.1%
Saskatoon Centre	14,100	-1.4%
Saskatoon Chief Mistawasis	14,860	3.9%
Saskatoon Churchill-Wildwood	14,742	3.0%
Saskatoon Eastview	14,659	2.5%
Saskatoon Fairview	14,394	0.6%
Saskatoon Meewasin	14,726	2.9%
Saskatoon Nutana	14,715	2.9%
Saskatoon Riversdale	14,401	0.7%
Saskatoon Silverspring	14,886	4.1%
Saskatoon Southeast	14,910	4.2%
Saskatoon Stonebridge-Dakota	14,404	0.7%
Saskatoon University-Sutherland	14,774	3.3%
Saskatoon Westview	14,121	-1.3%
Saskatoon Willowgrove	14,706	2.8%
Swift Current	13,664	-4.5%
The Battlefords	14,103	-1.4%
Warman	13,599	-4.9%
Weyburn-Bengough	14,646	2.4%
White City-Qu'appelle	14,325	0.1%
Wood River	14,141	-1.2%
Yorkton	13,604	-4.9%

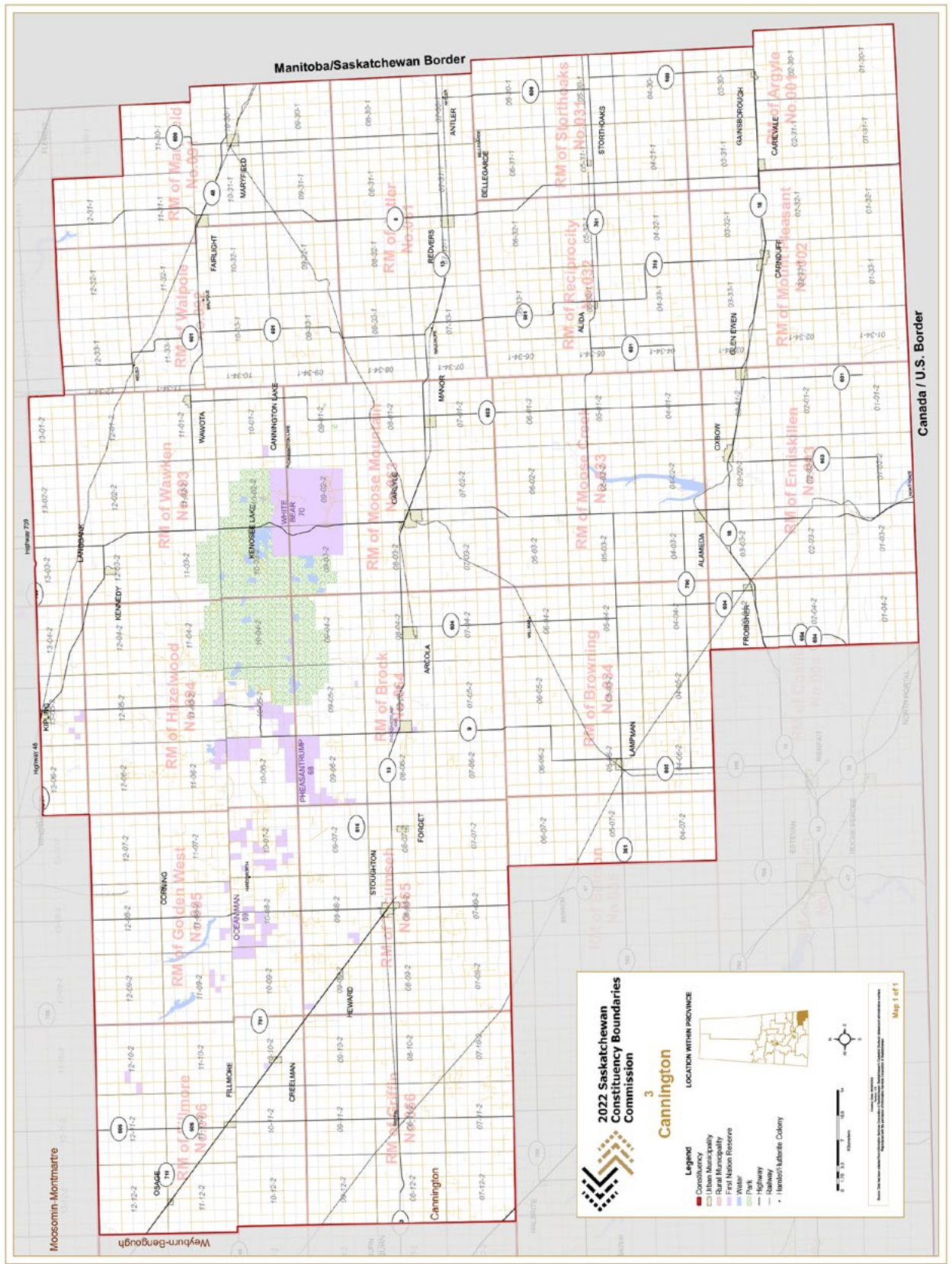
APPENDIX C - MAP OF PROPOSED SOUTHERN CONSTITUENCIES



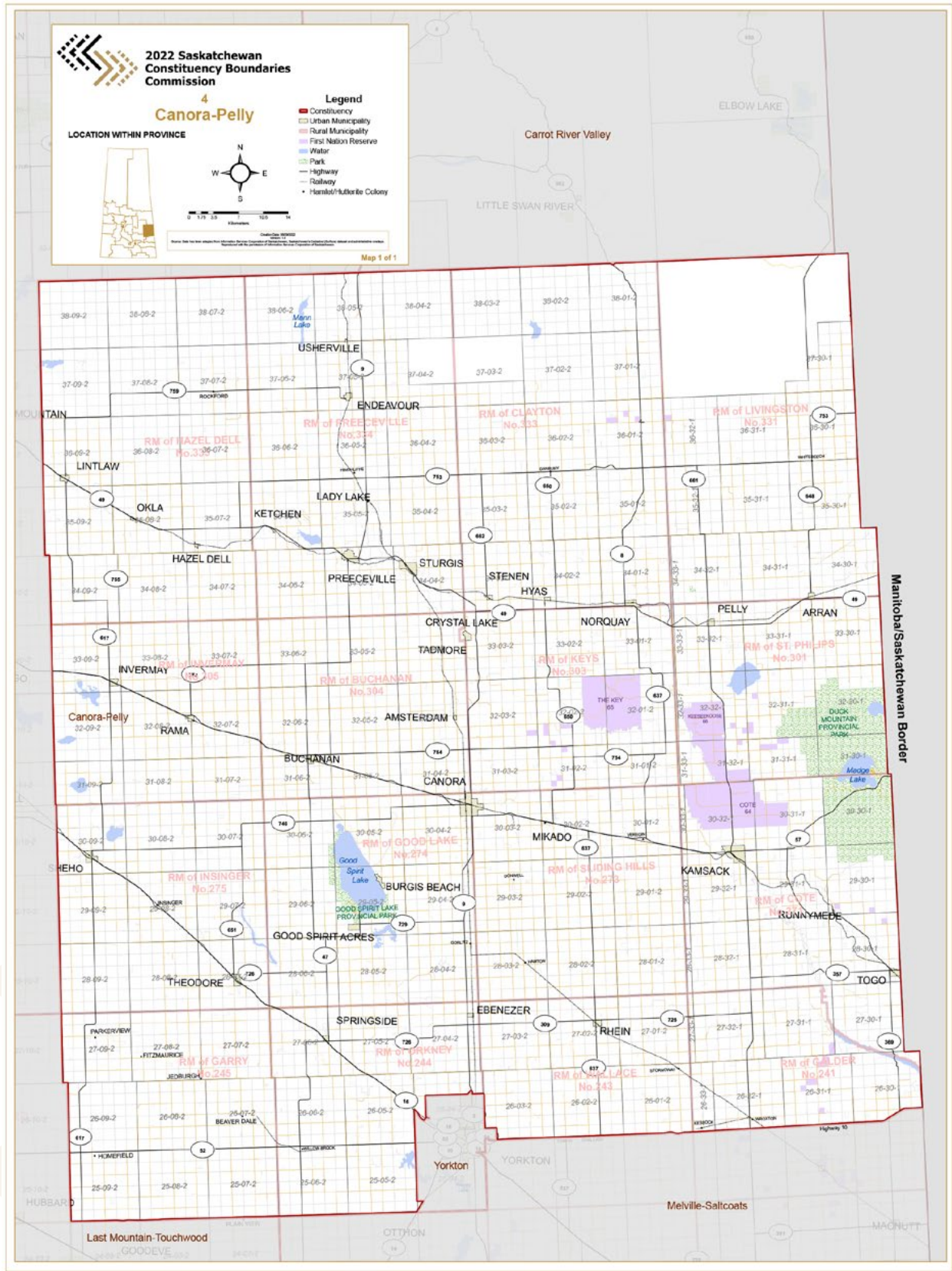
Batoche



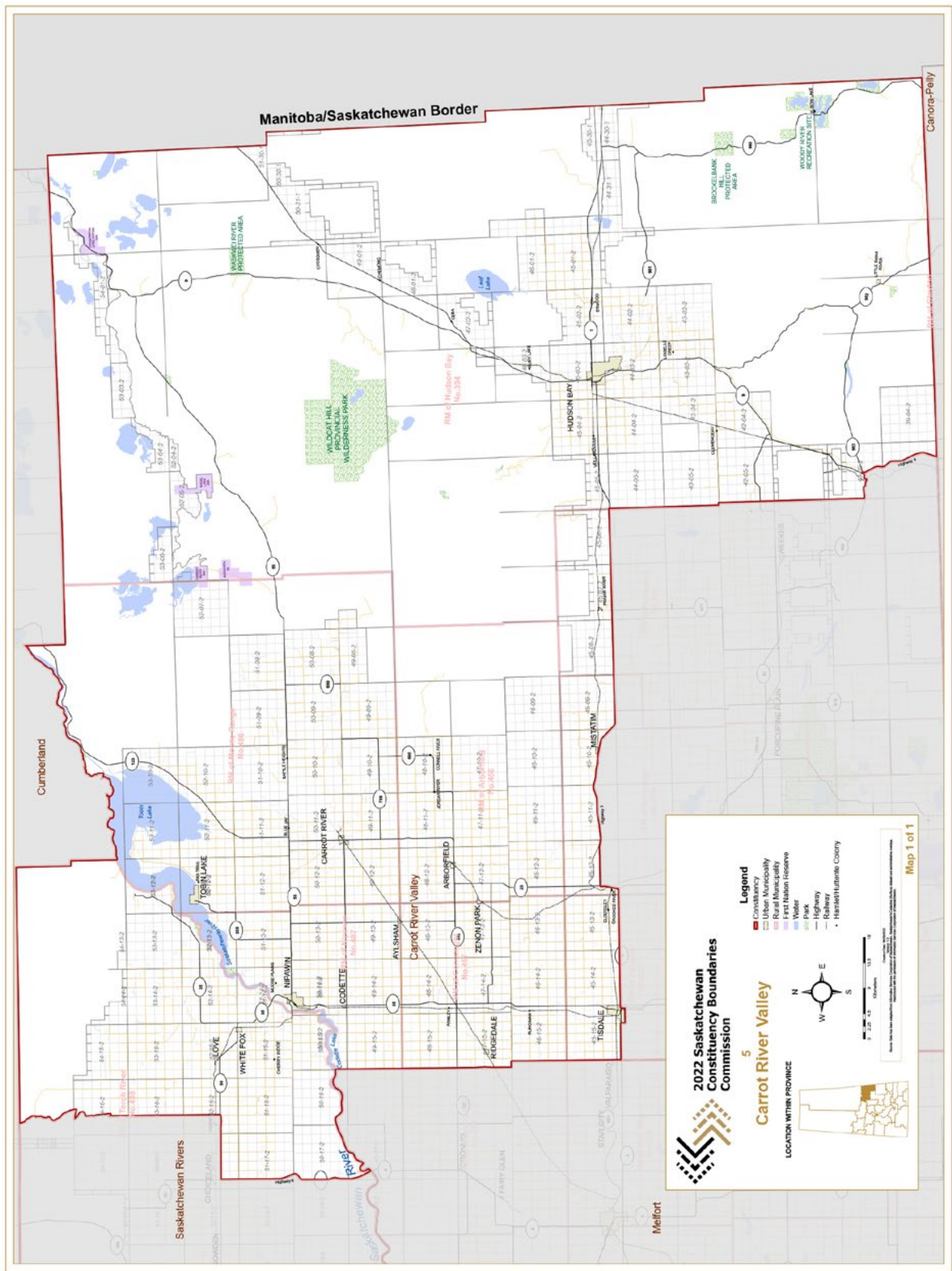
Cannington



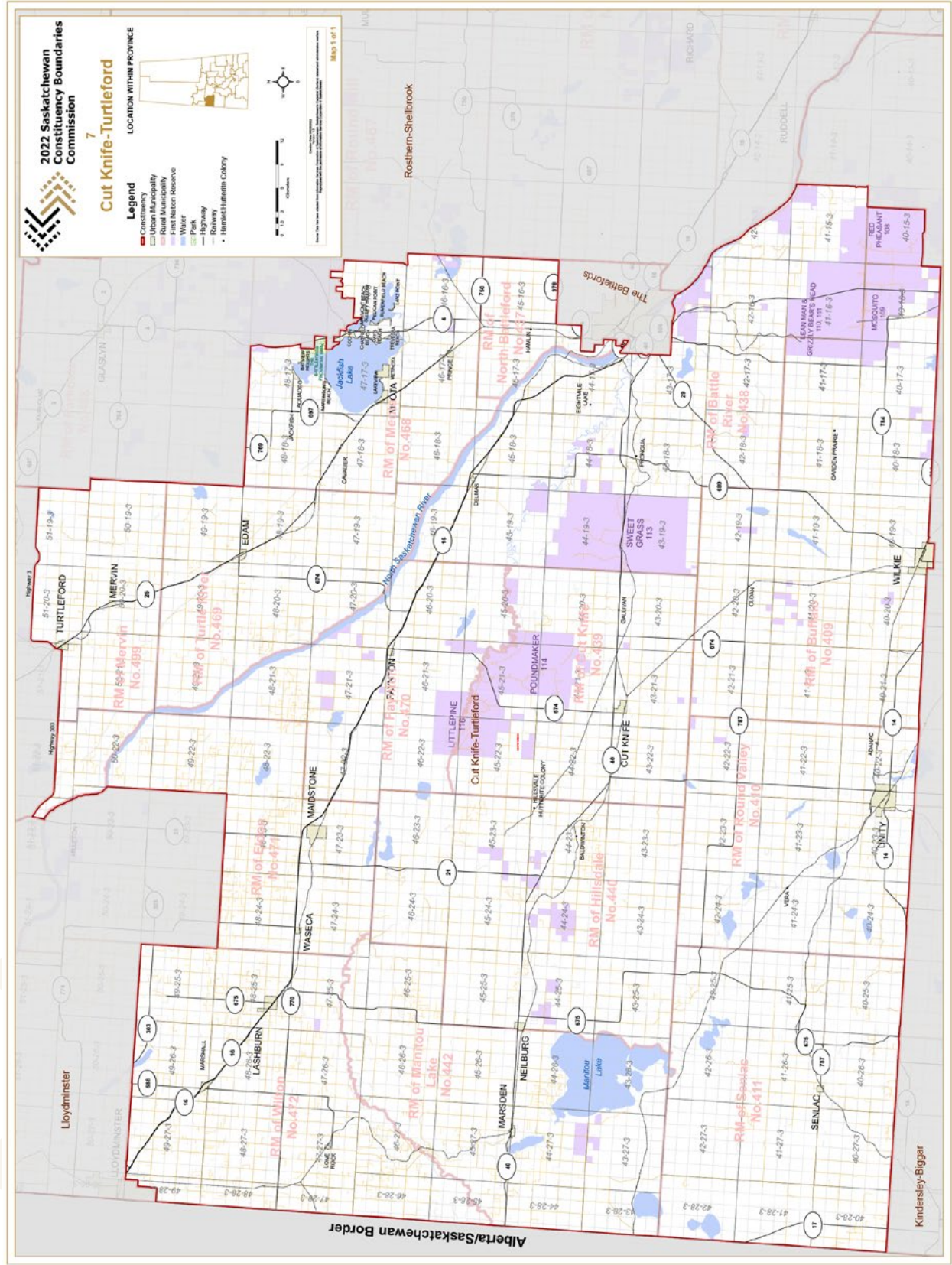
Canora-Pelly



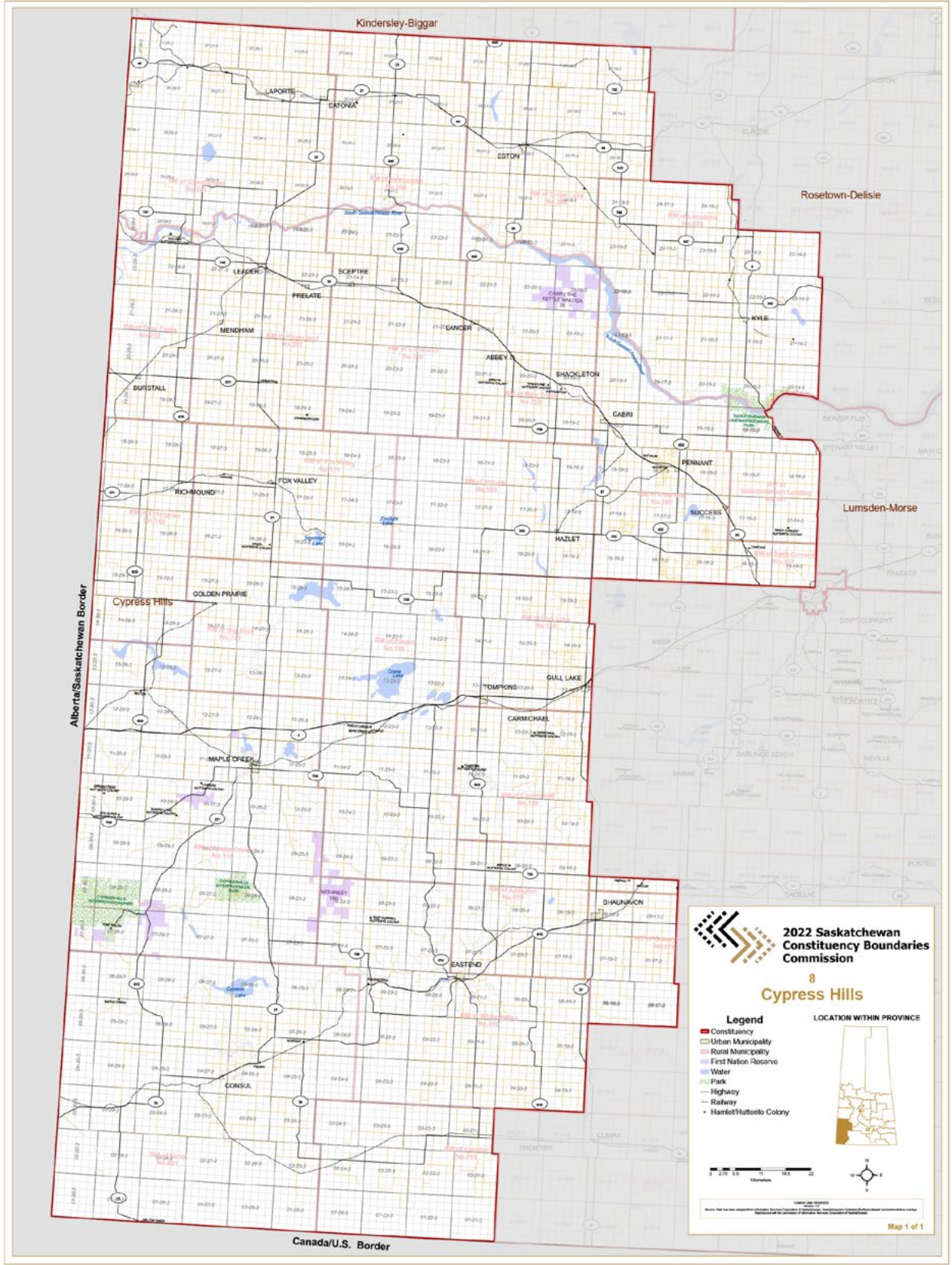
Carrot River Valley



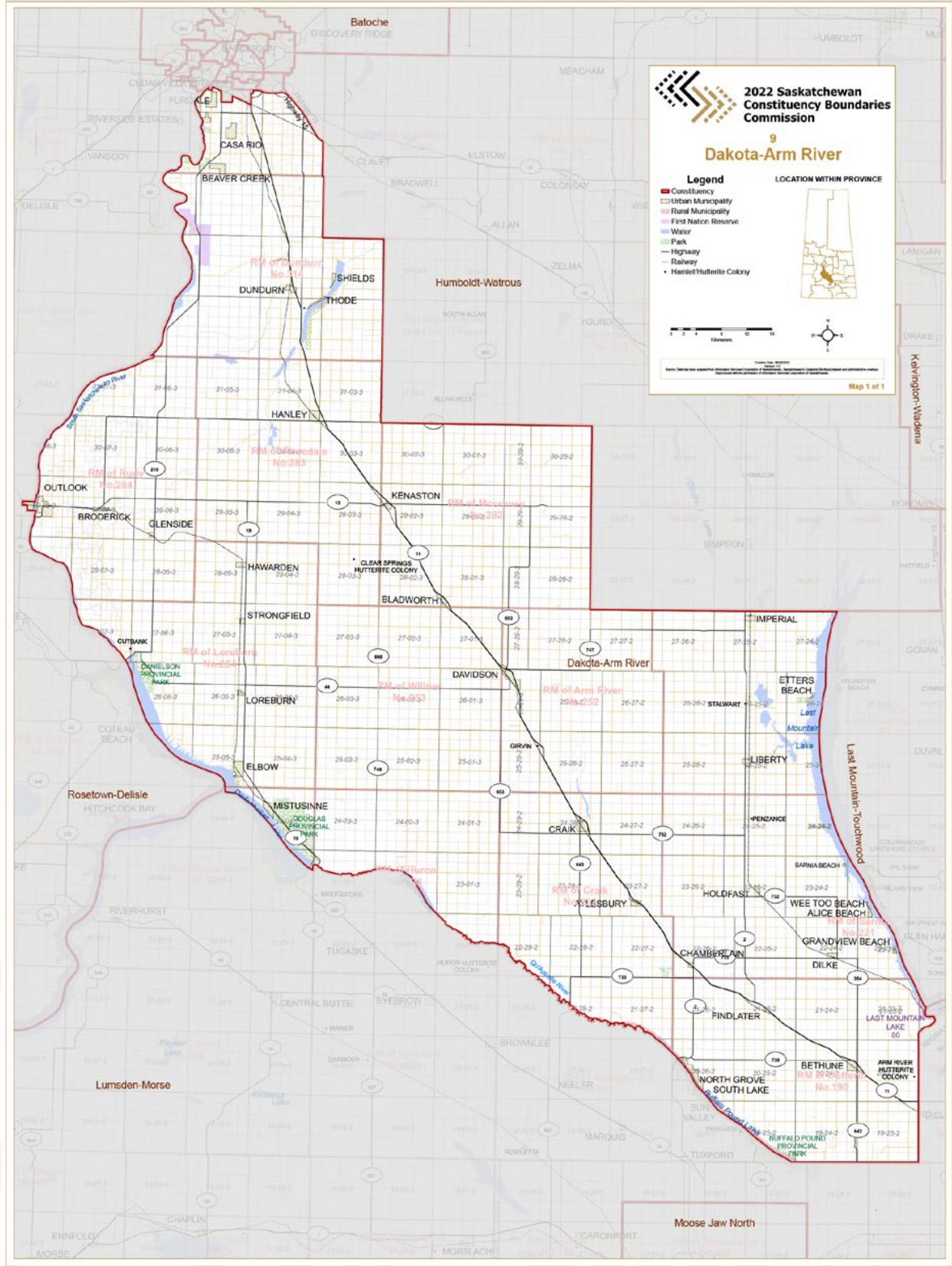
Cut Knife-Turtleford



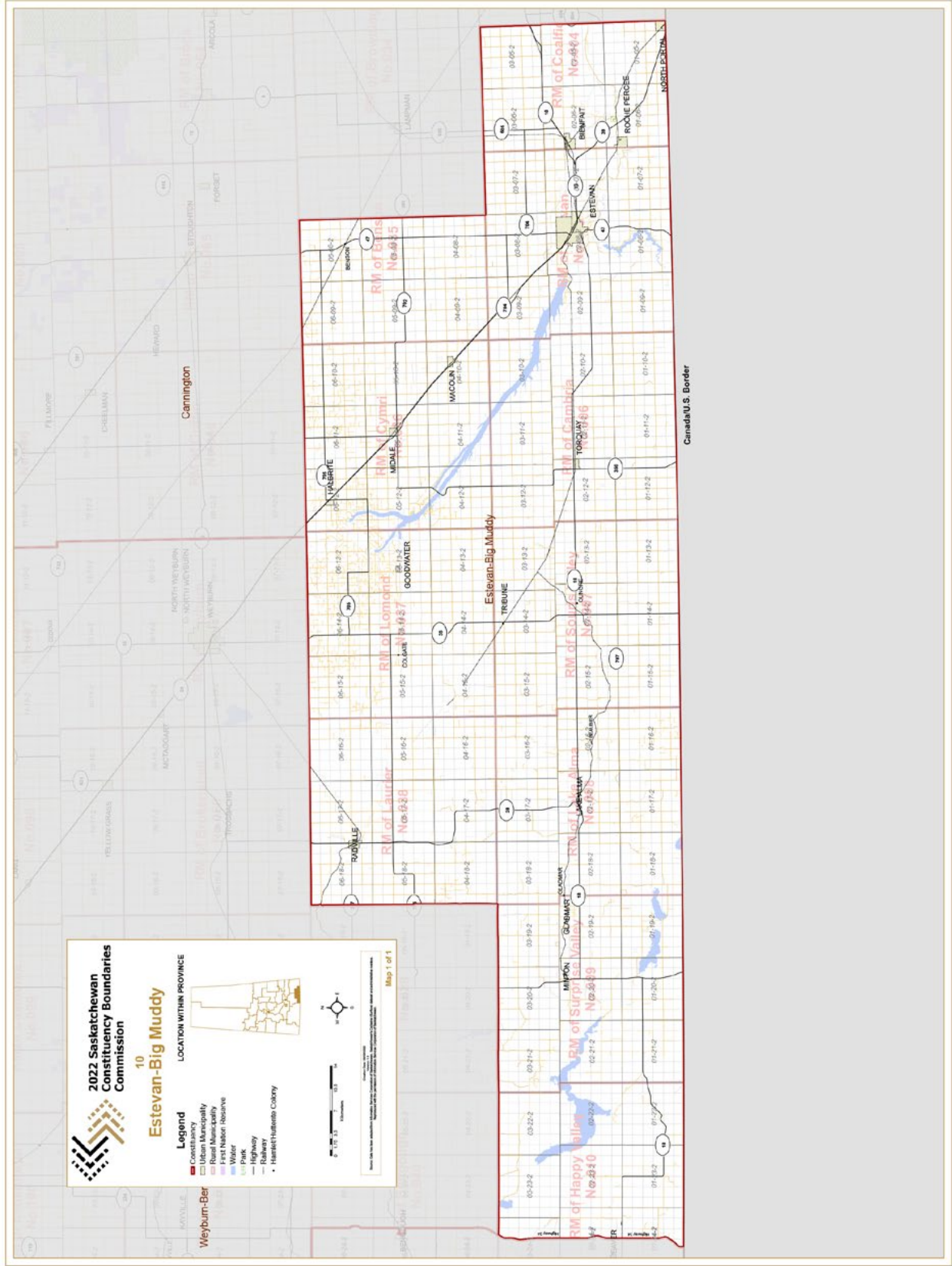
Cypress Hills



Dakota-Arm River



Estevan-Big Muddy



Humboldt-Watrous

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11 Humboldt-Watrous

Legend

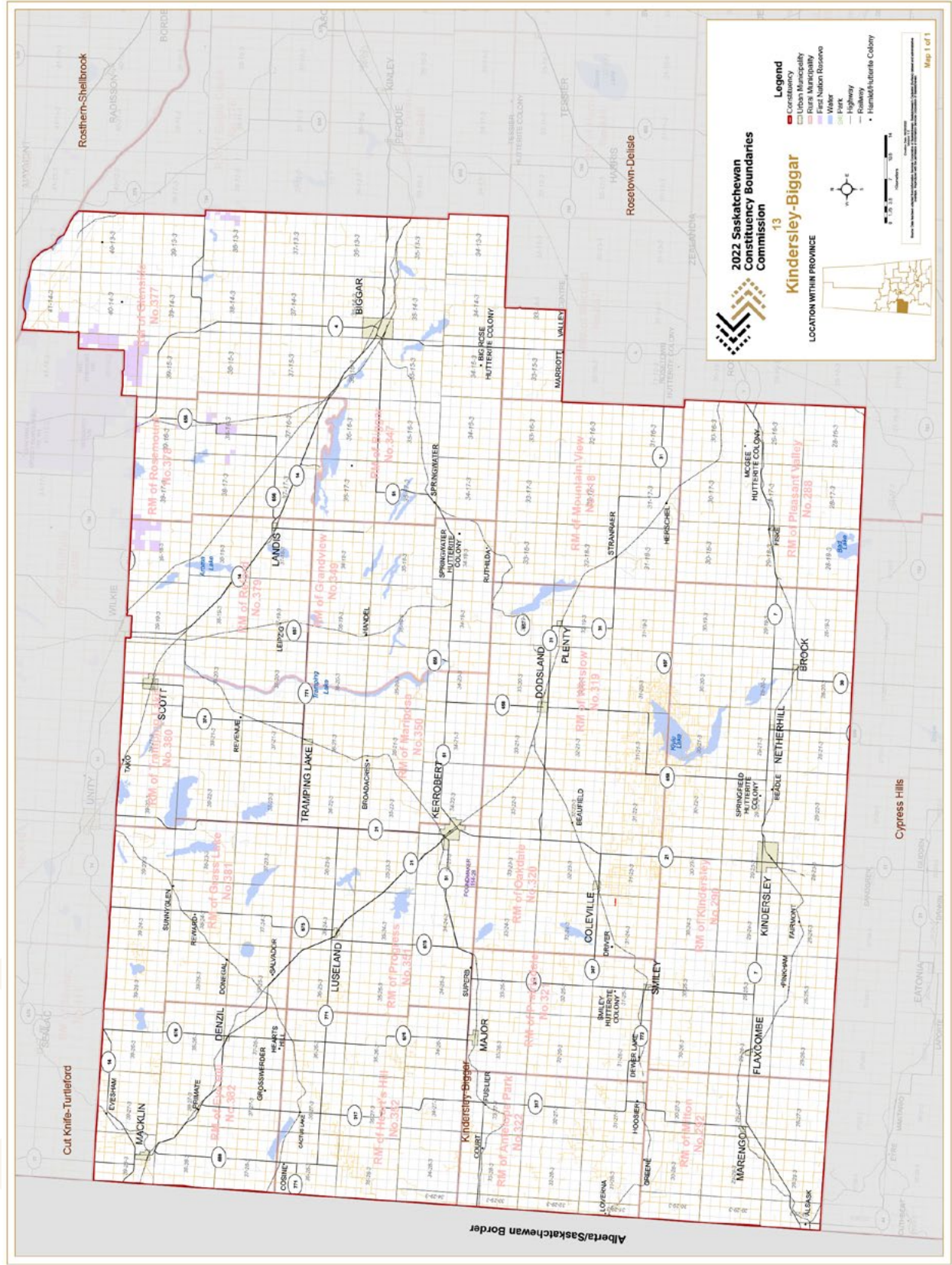
- Constituency
- Urban Municipality
- Rural Municipality
- First Nation Reserve
- Water
- Park
- Highway
- Railway
- Hamlet/Village/Colony

LOCATION WITHIN PROVINCE

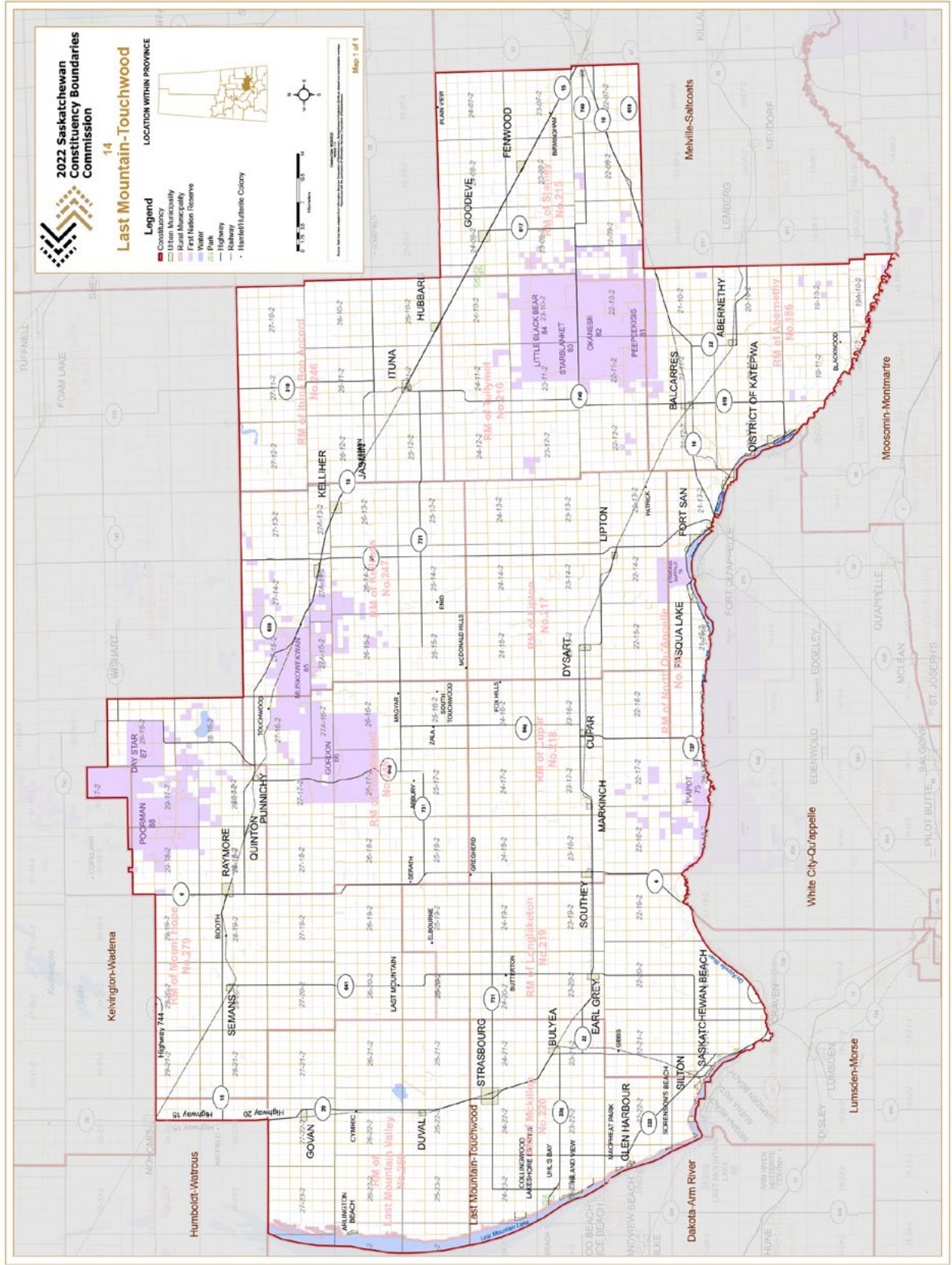
Map 1 of 1

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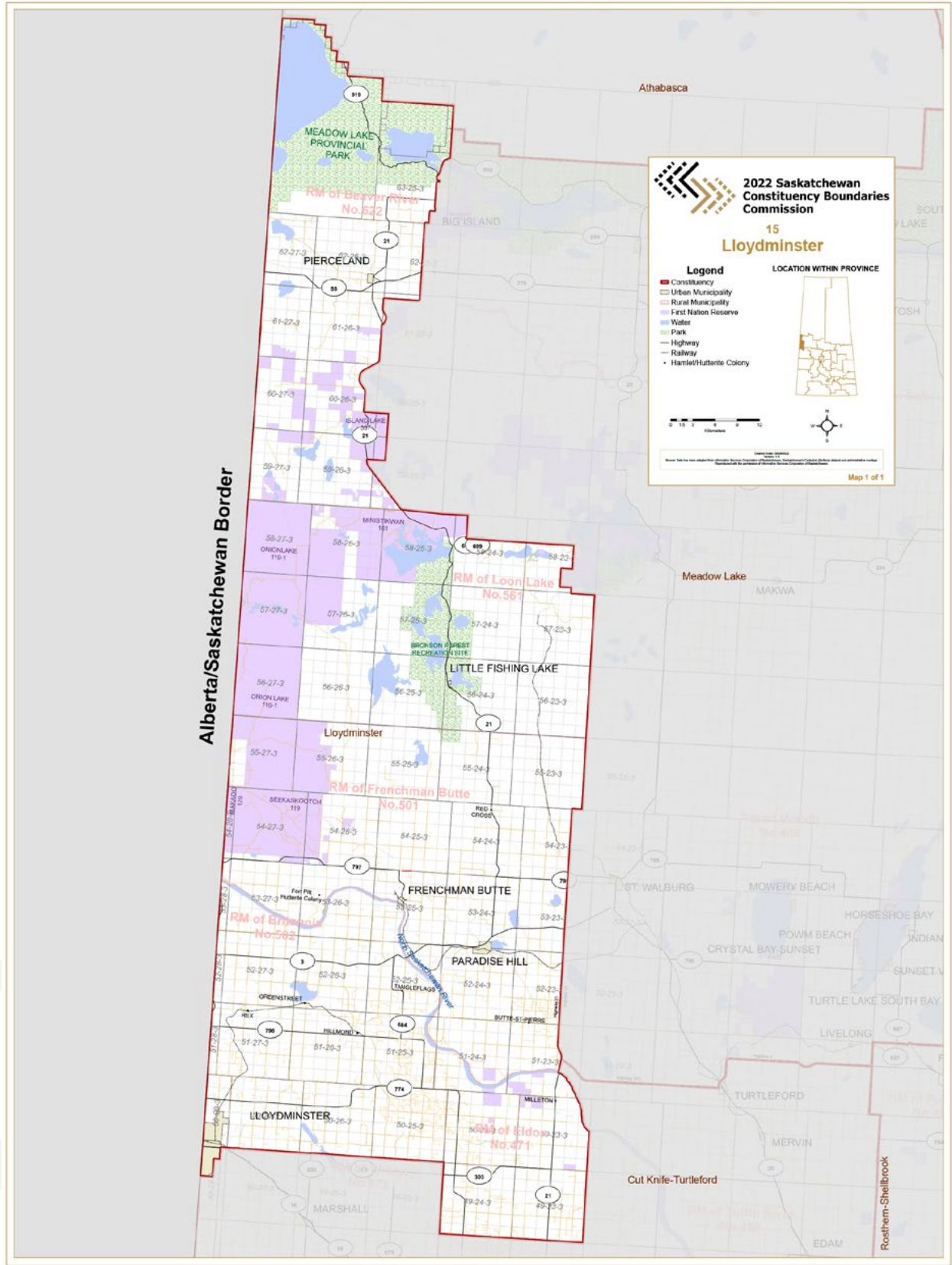
Kindersley-Biggar



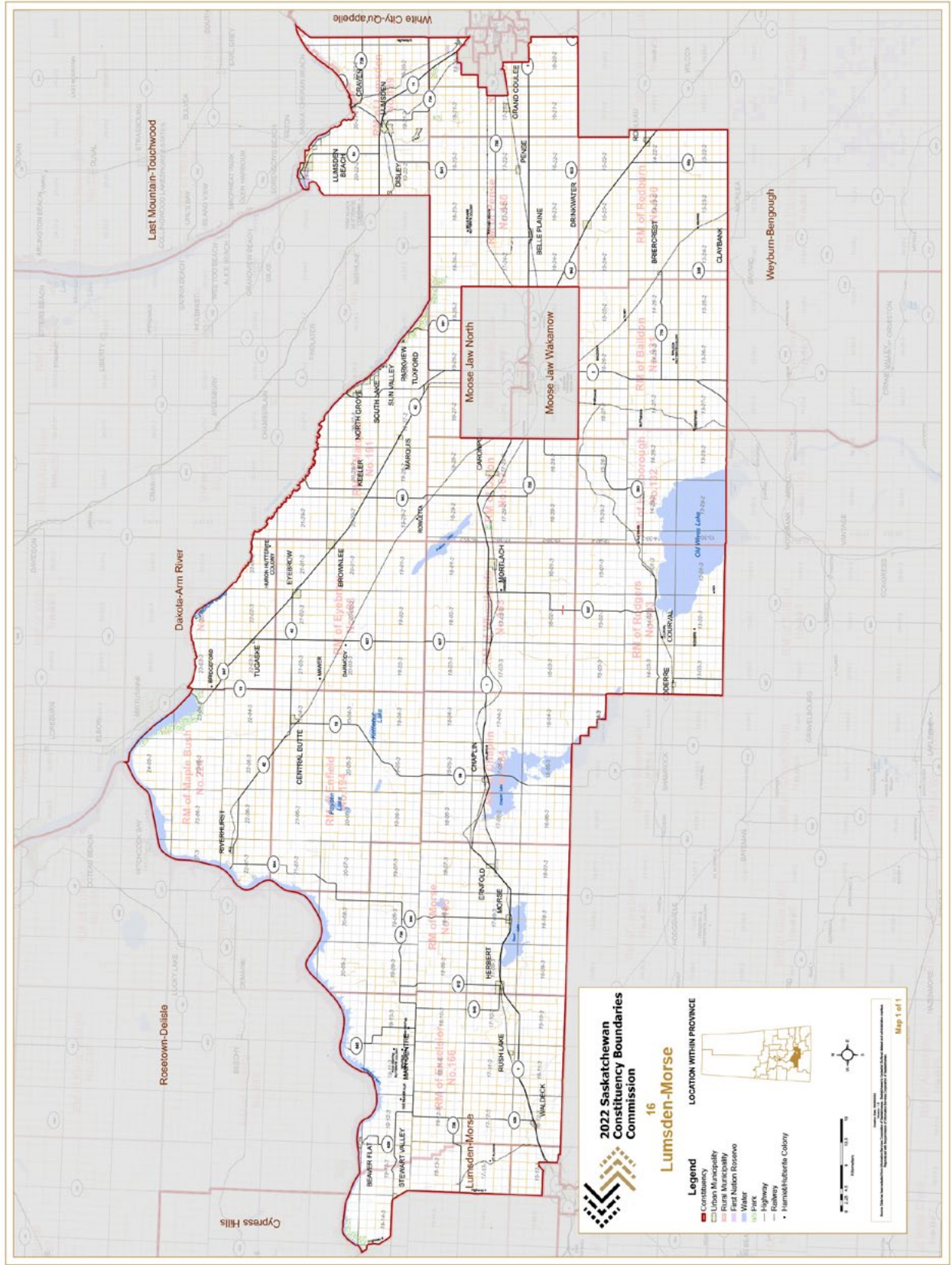
Last Mountain-Touchwood



Lloydminster



Lumsden-Morse



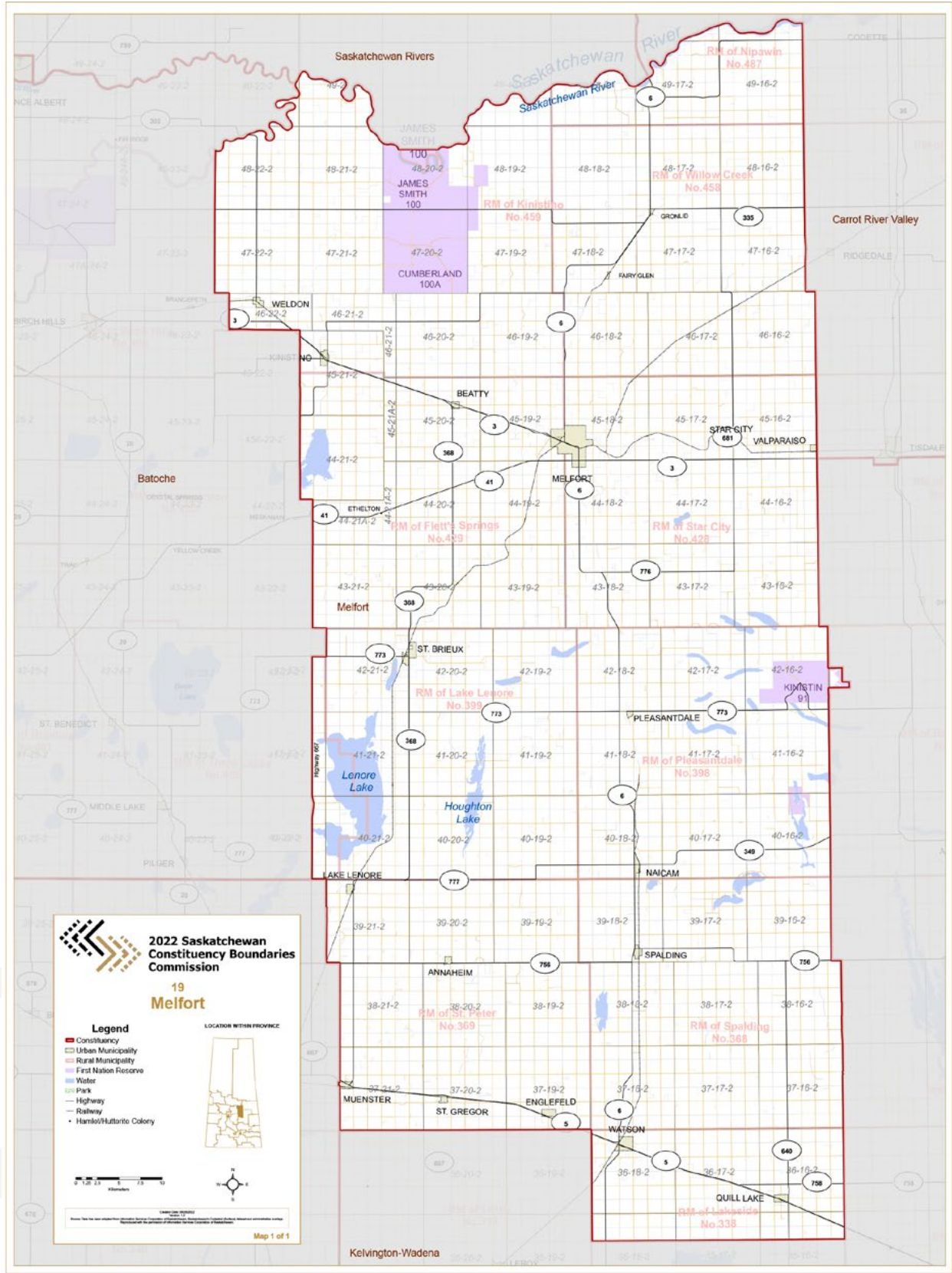
2022 SASKATCHEWAN CONSTITUENCY BOUNDARIES COMMISSION



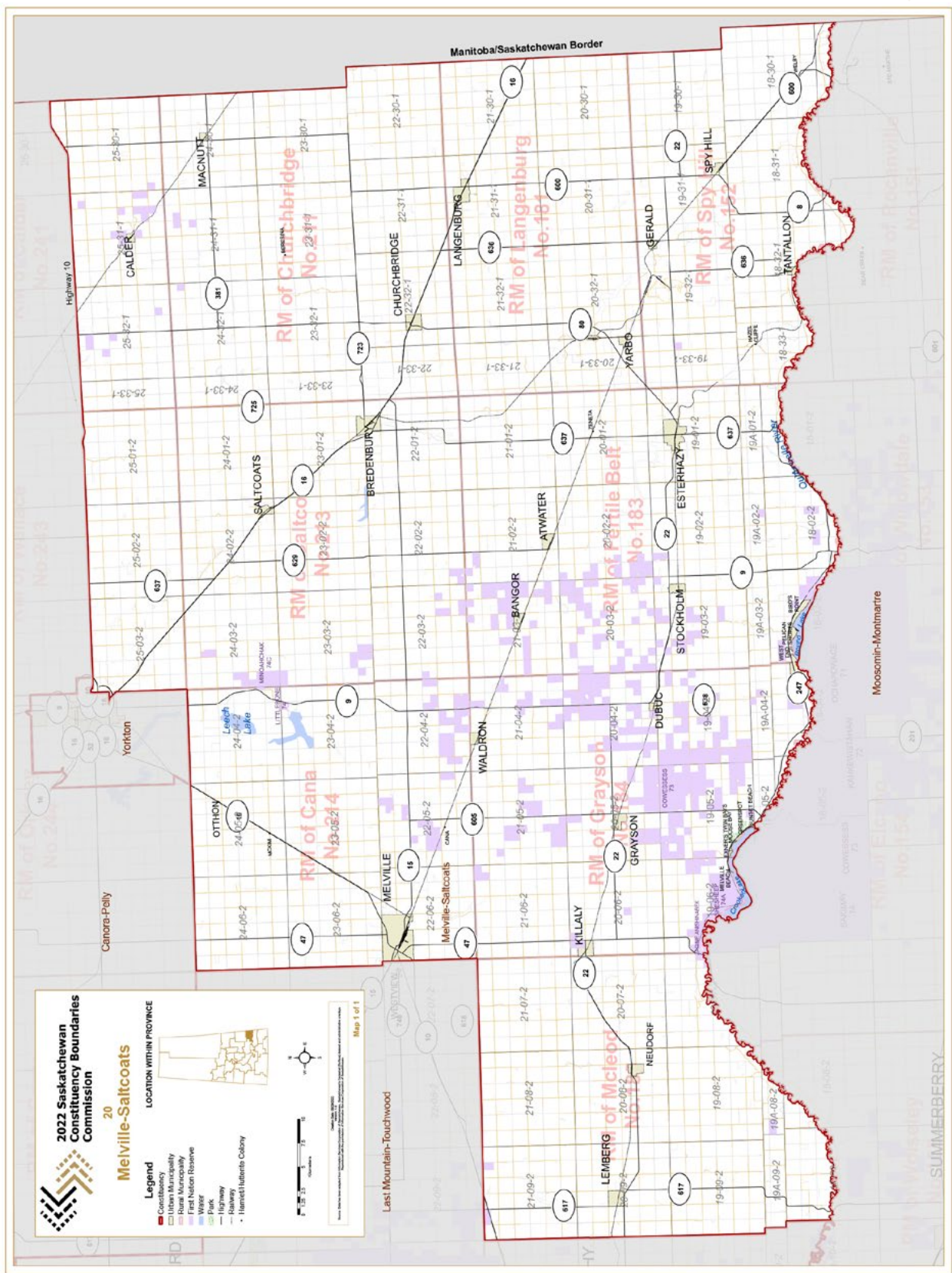
2022 SASKATCHEWAN CONSTITUENCY BOUNDARIES COMMISSION 37



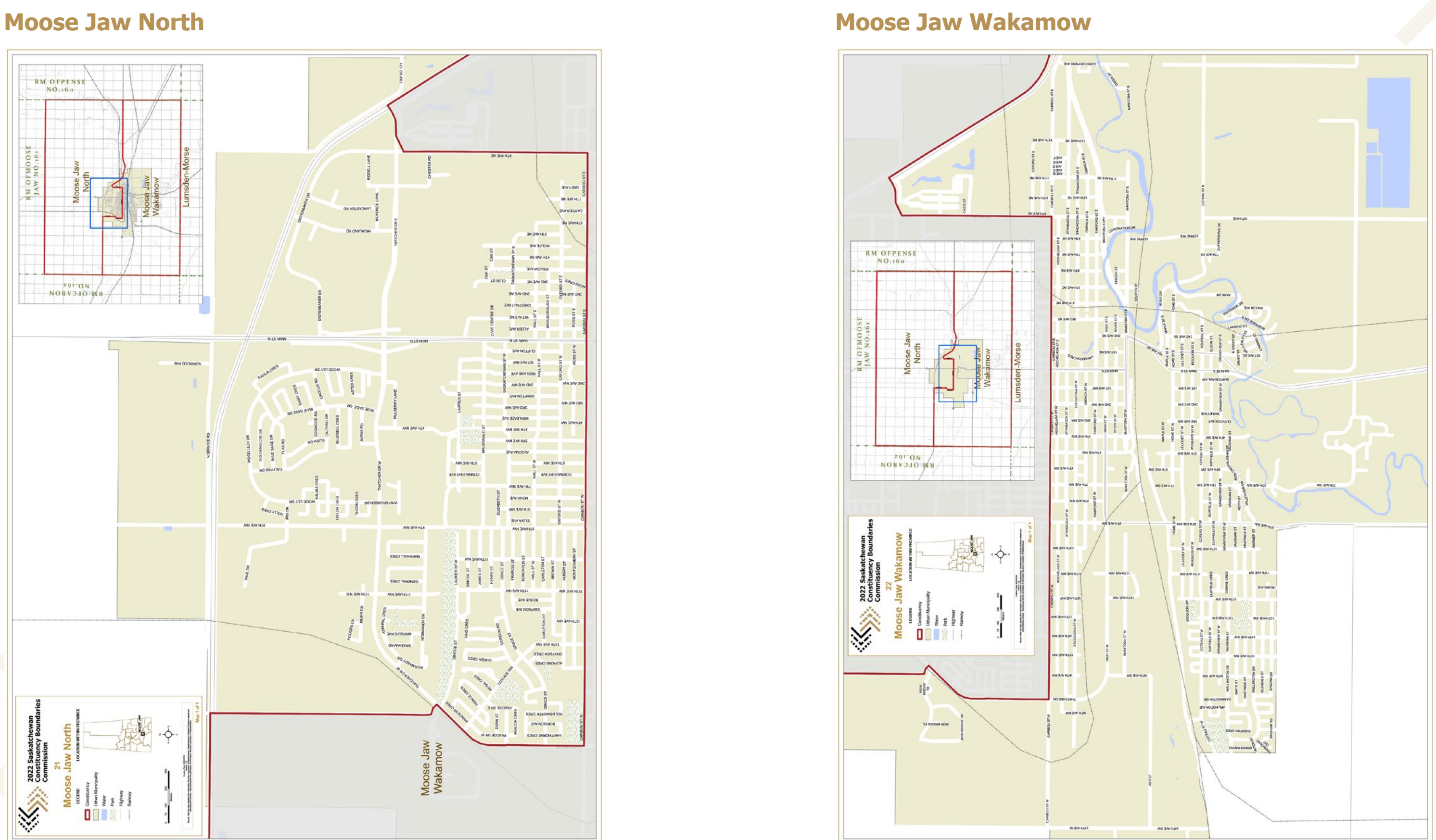
Melfort



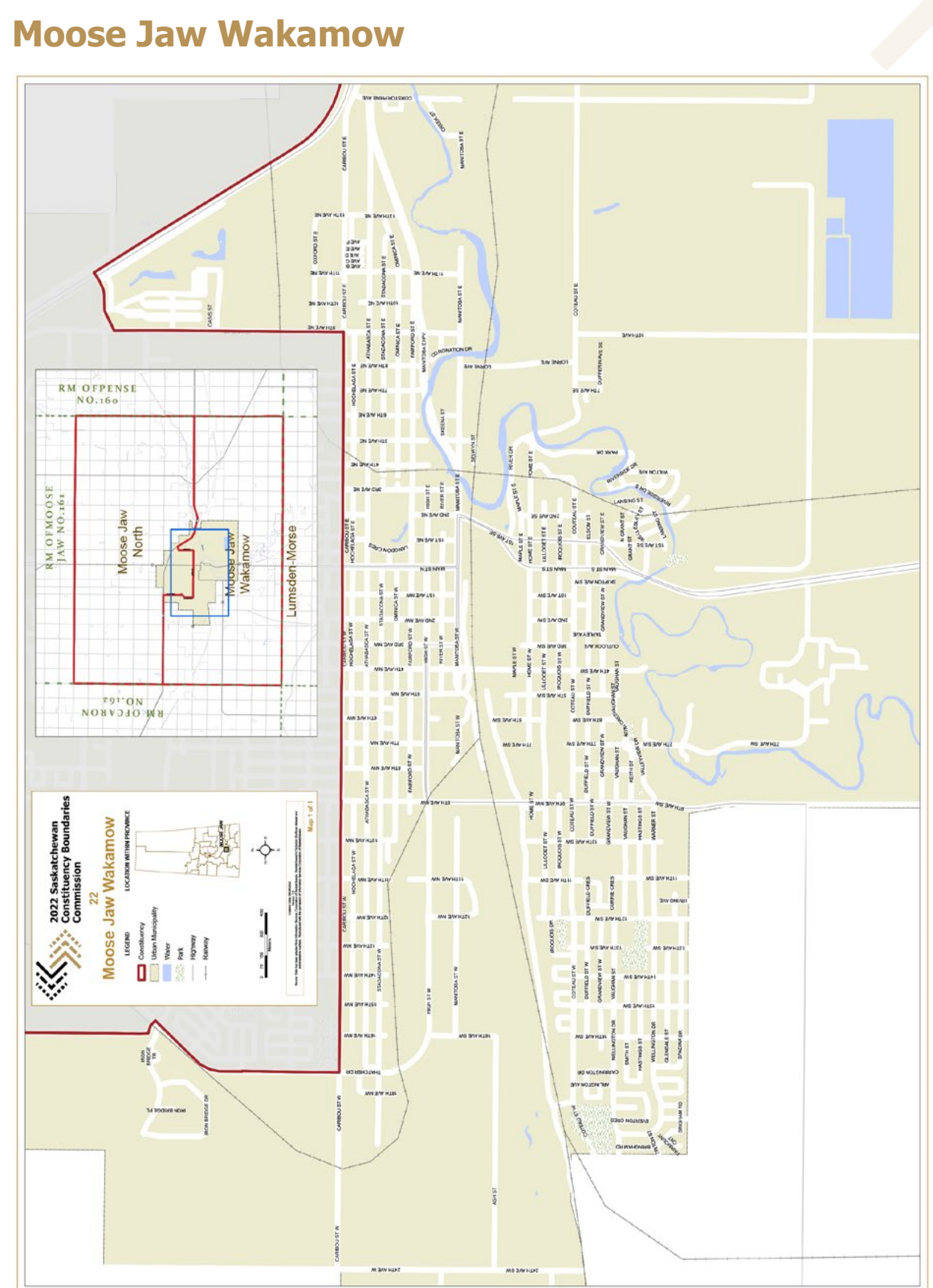
Melville-Saltcoats



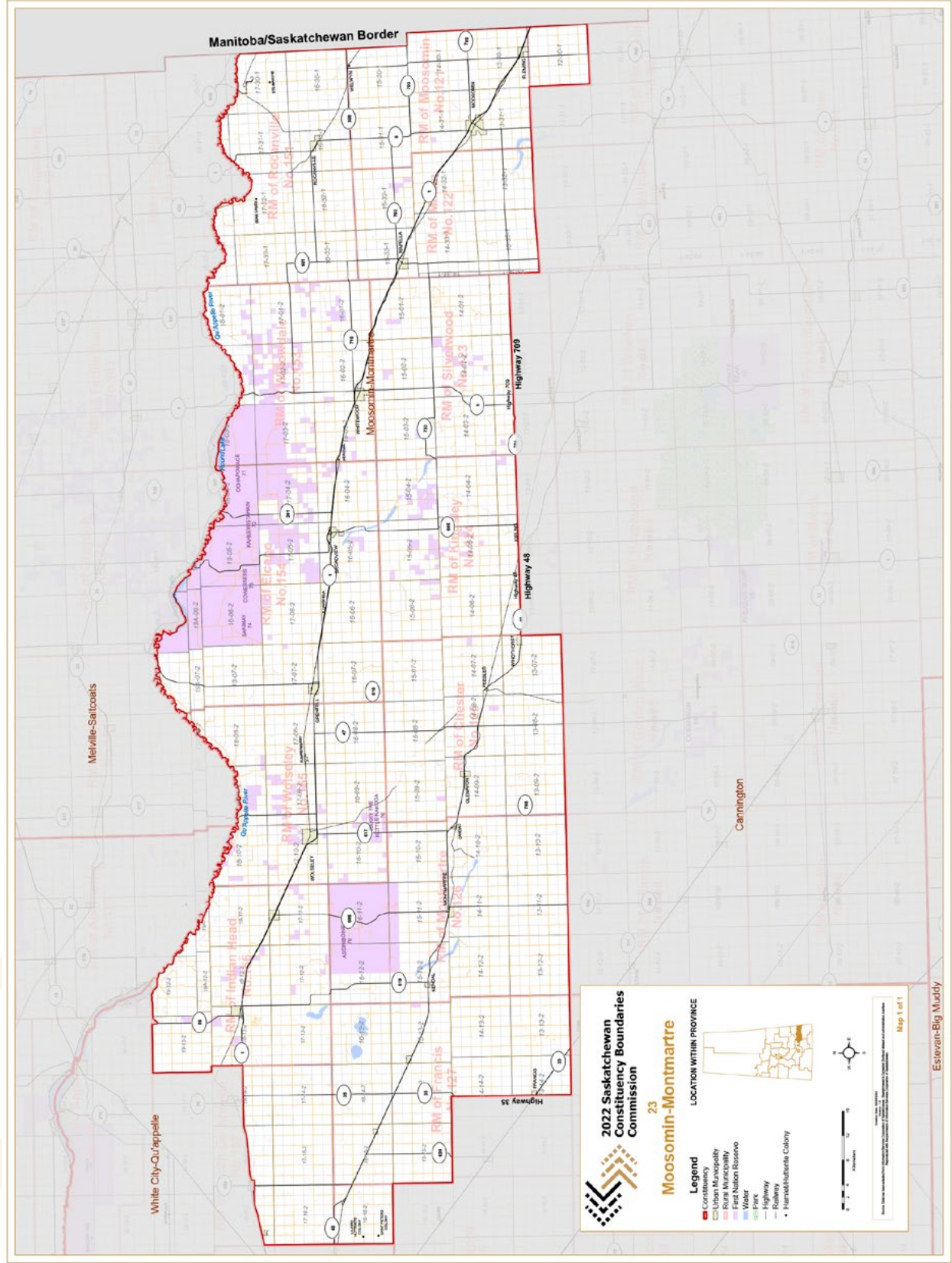
Moose Jaw North Moose Jaw Wakamow



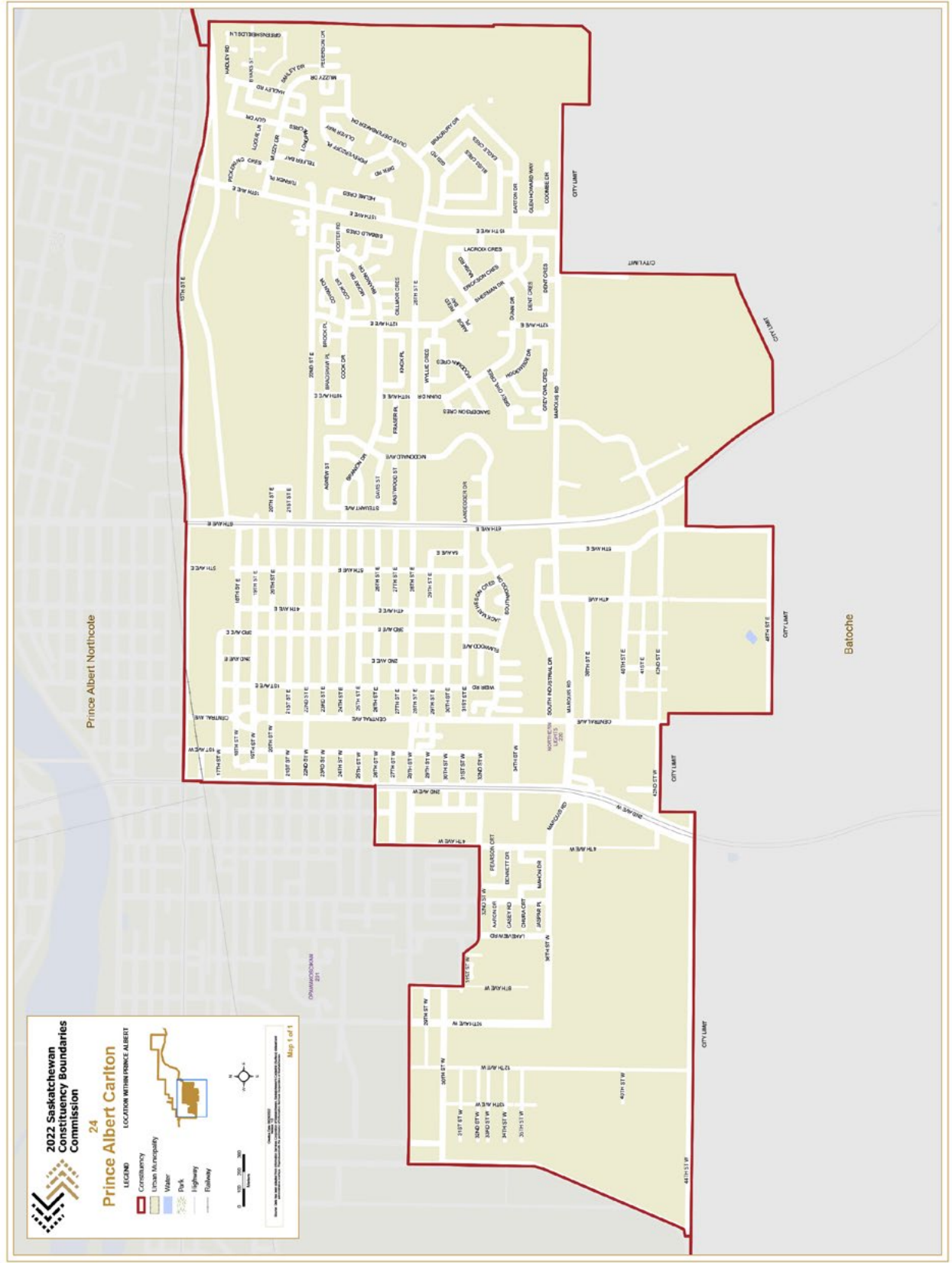
Moose Jaw Wakamow



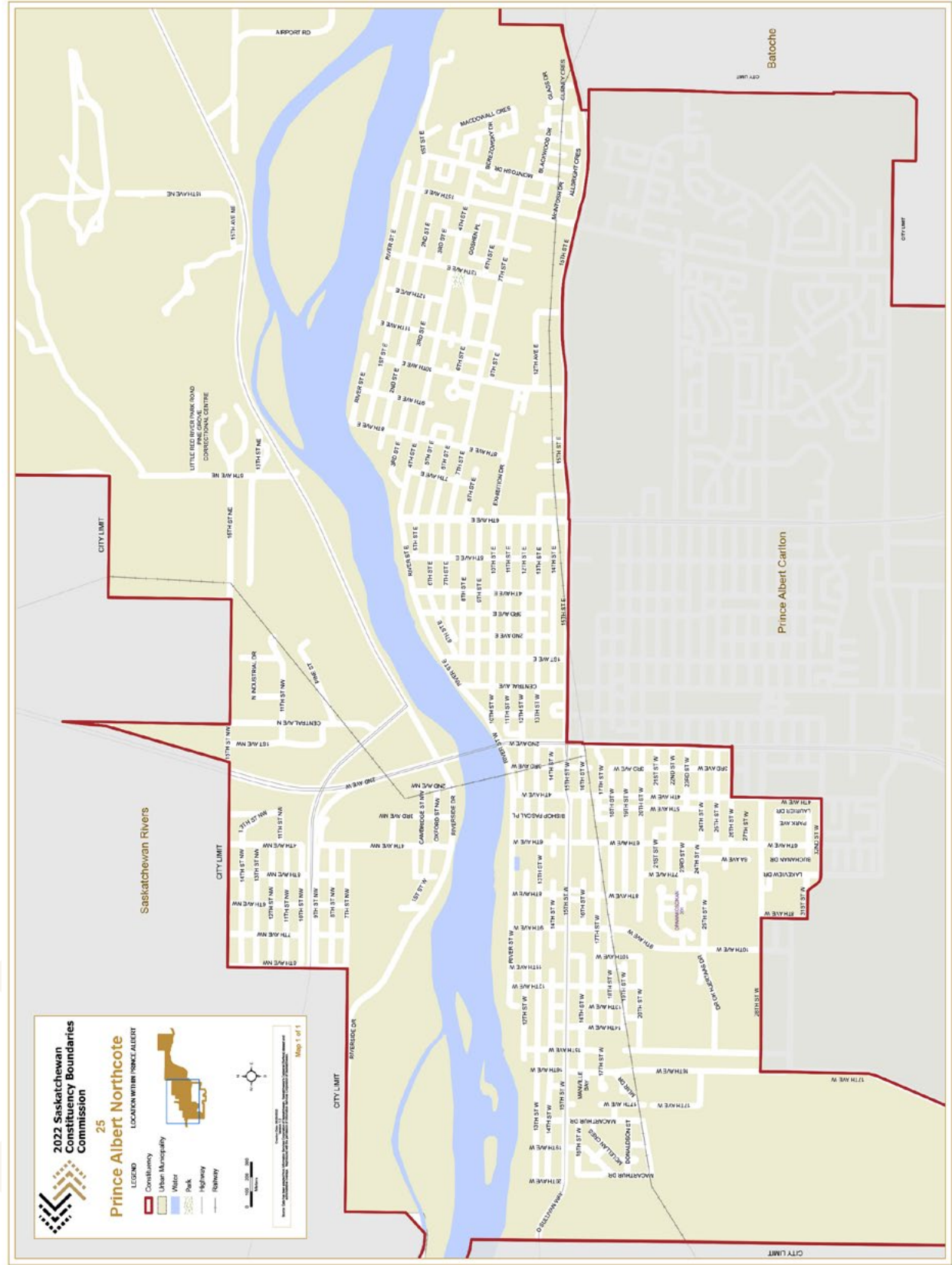
Moosomin-Montmartre



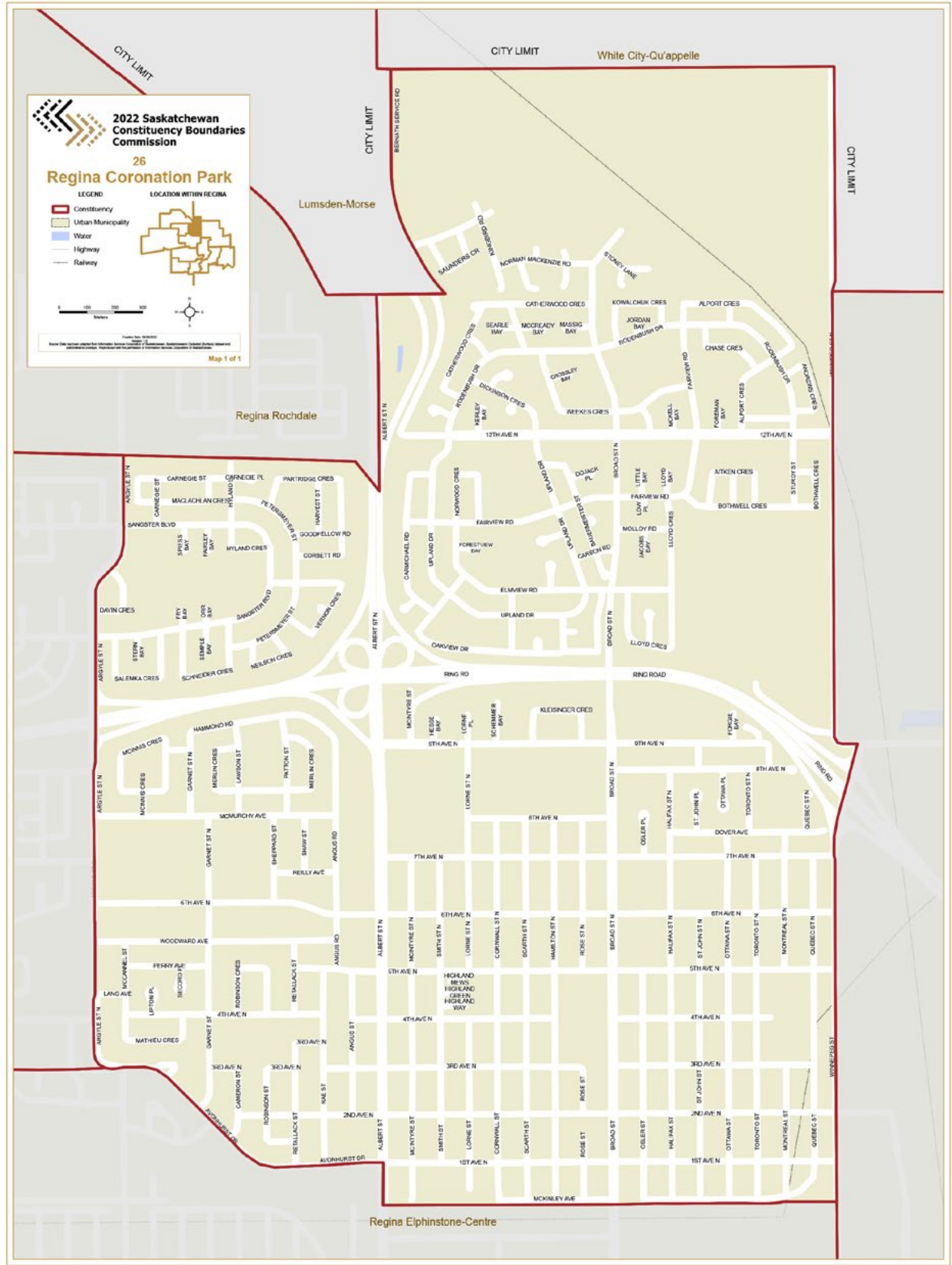
Prince Albert Carlton



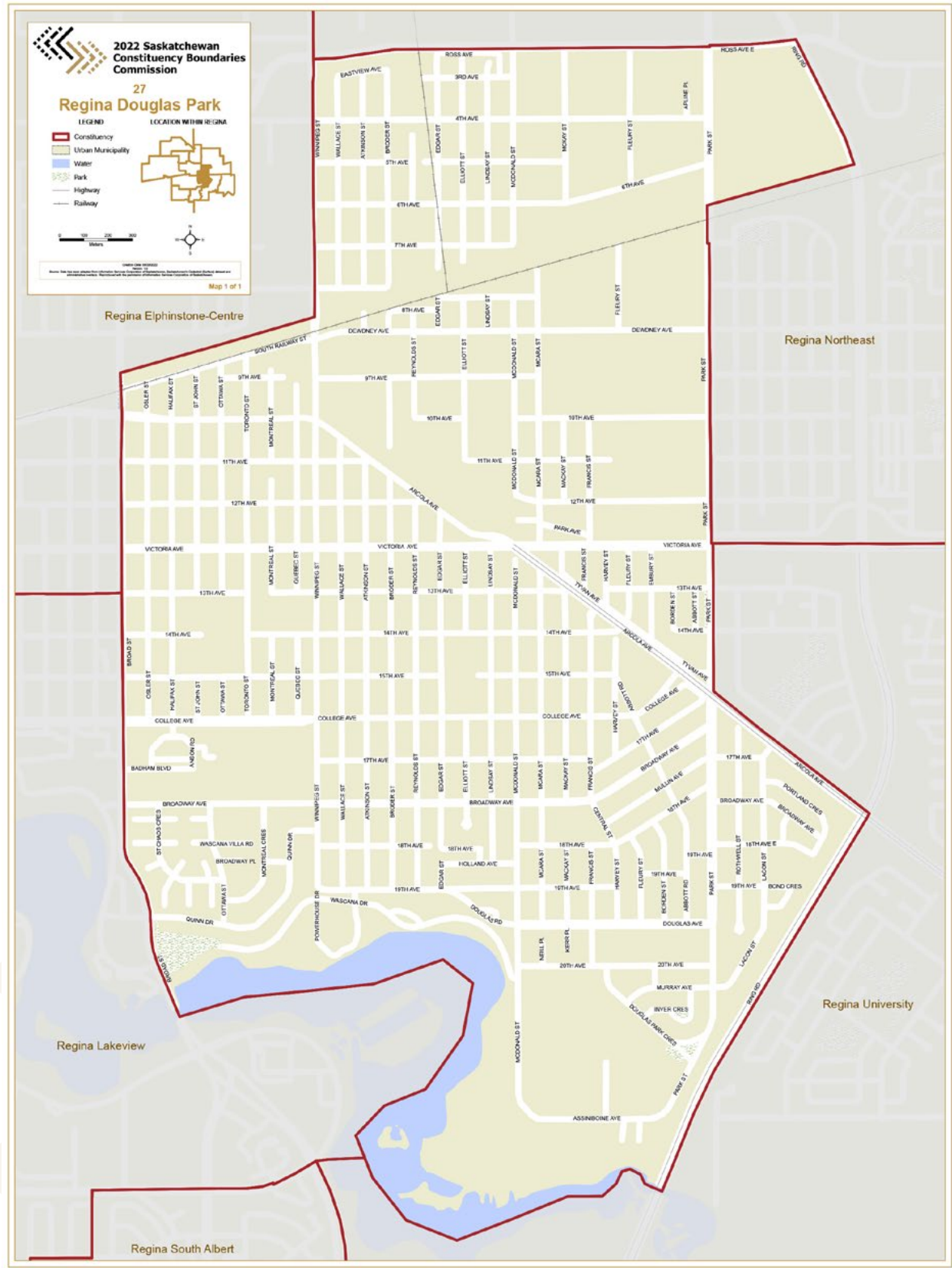
Prince Albert Northcote



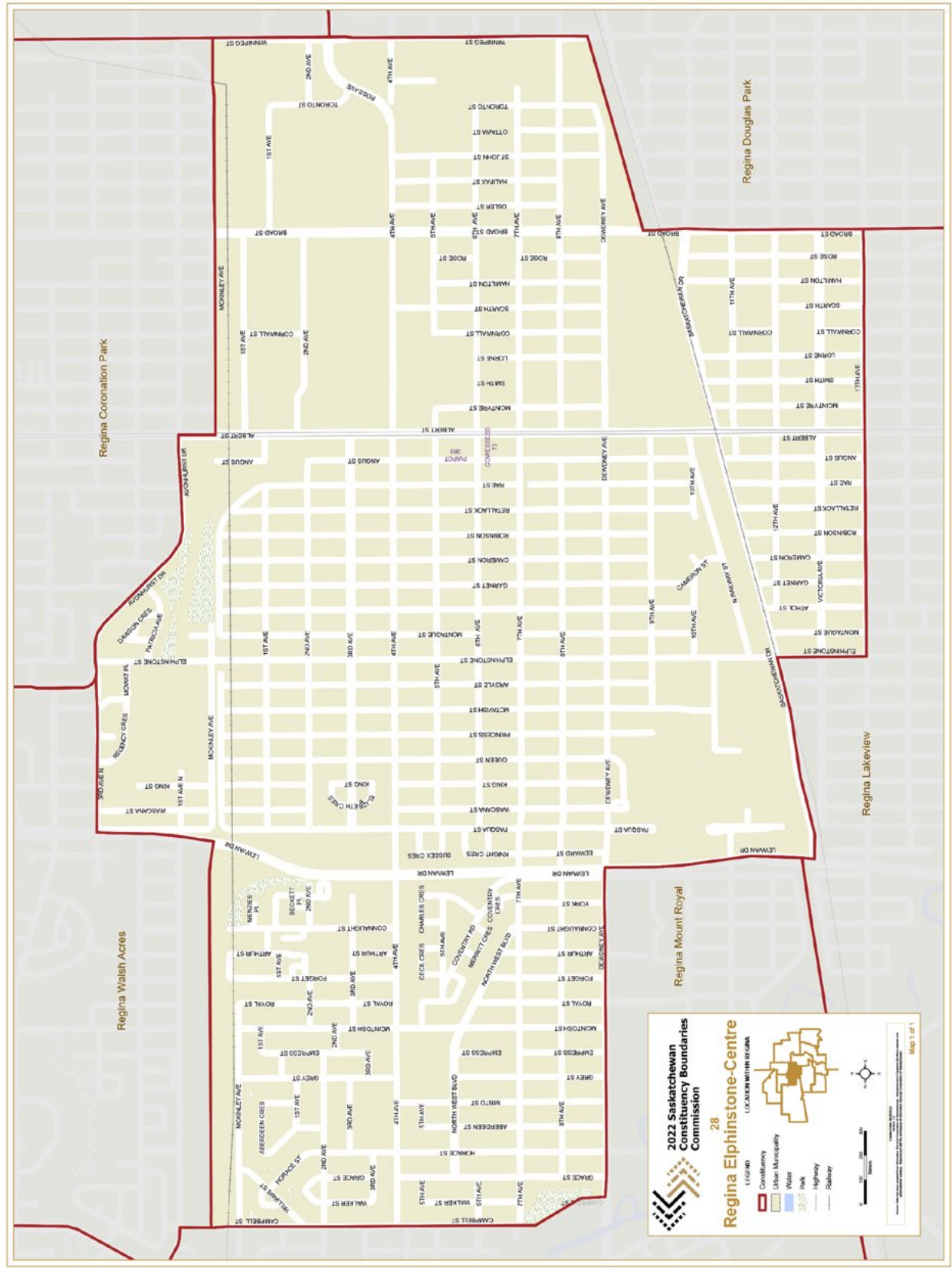
Regina Coronation Park



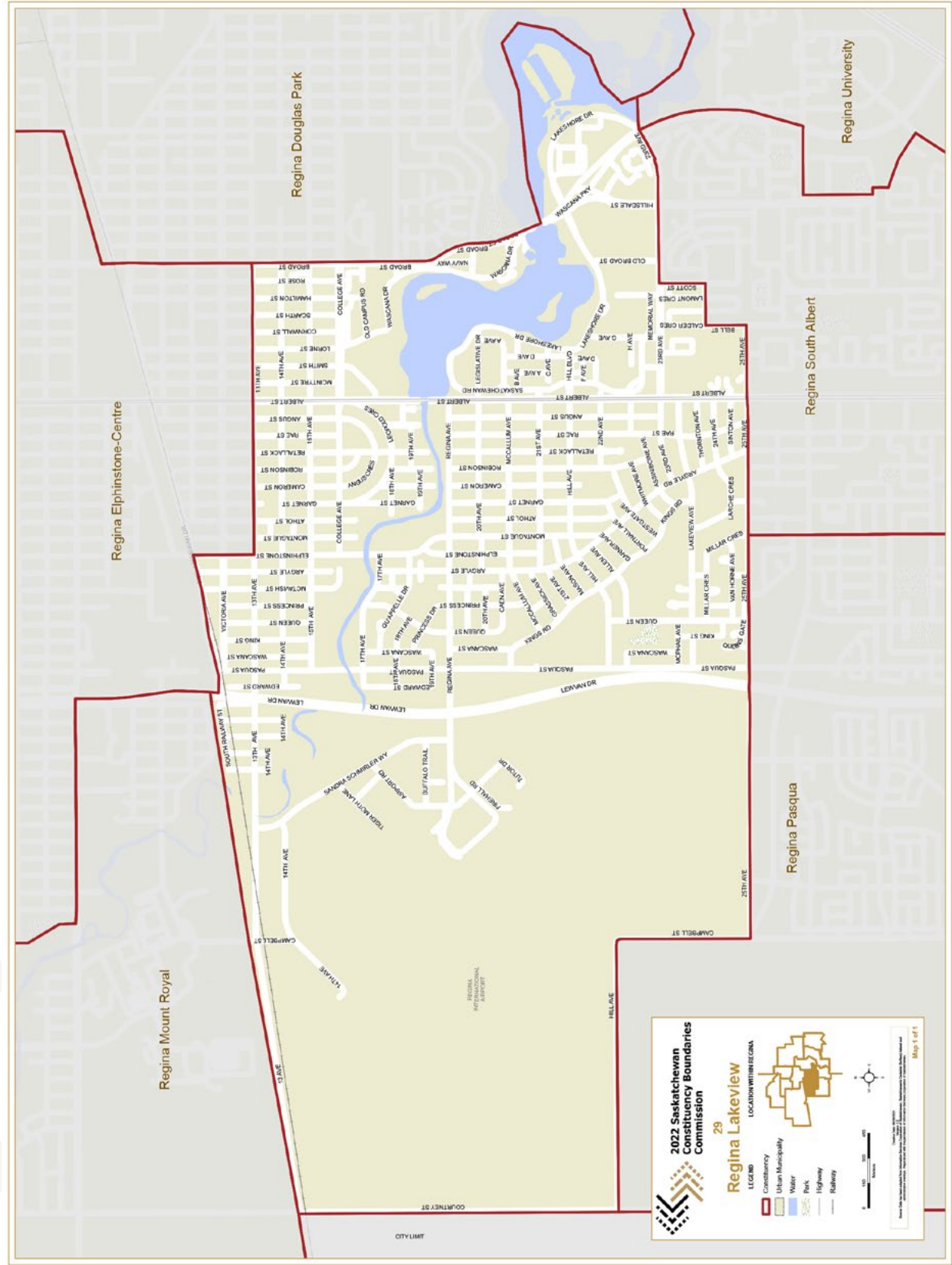
Regina Douglas Park



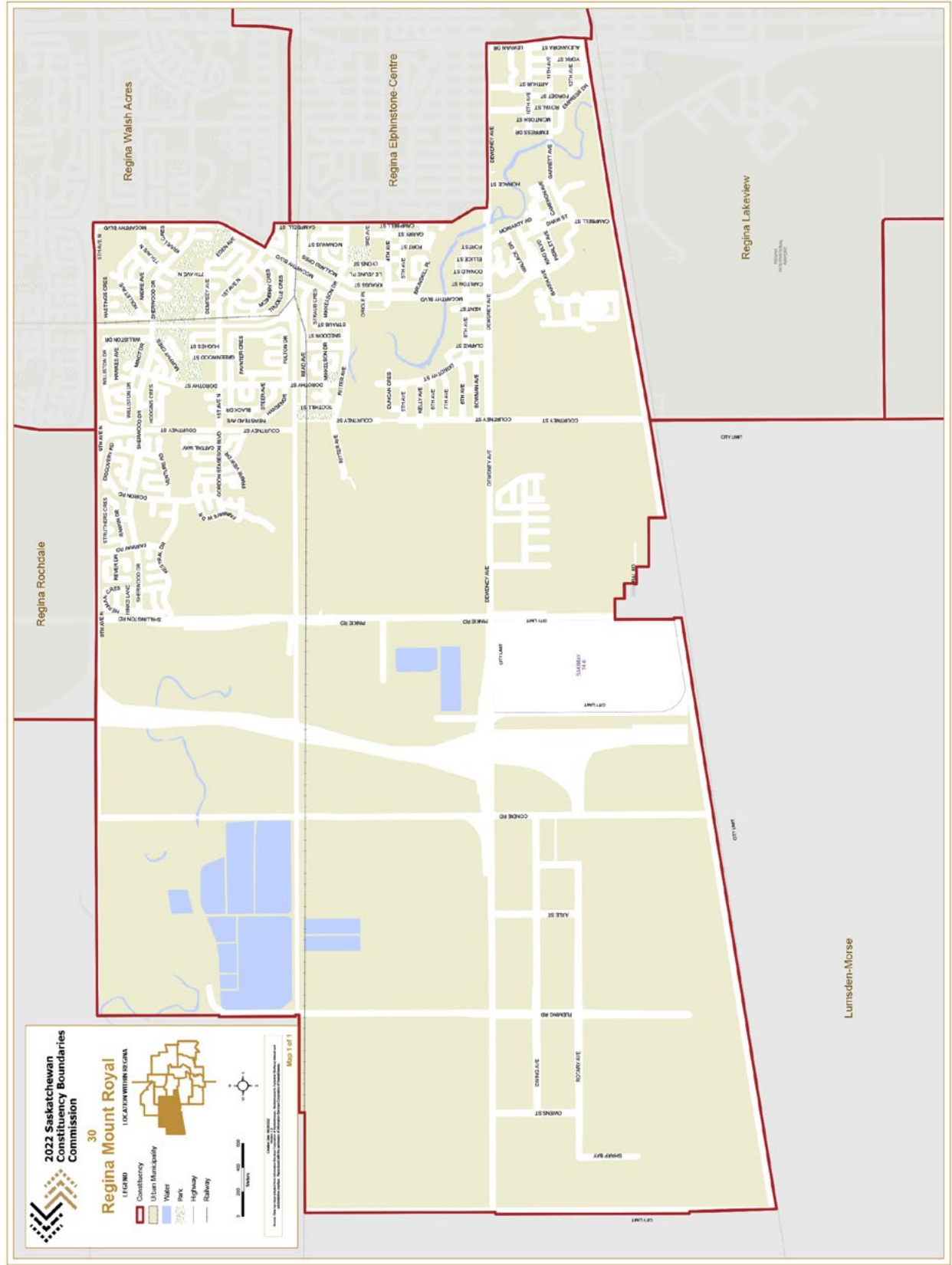
Regina Elphinstone-Centre



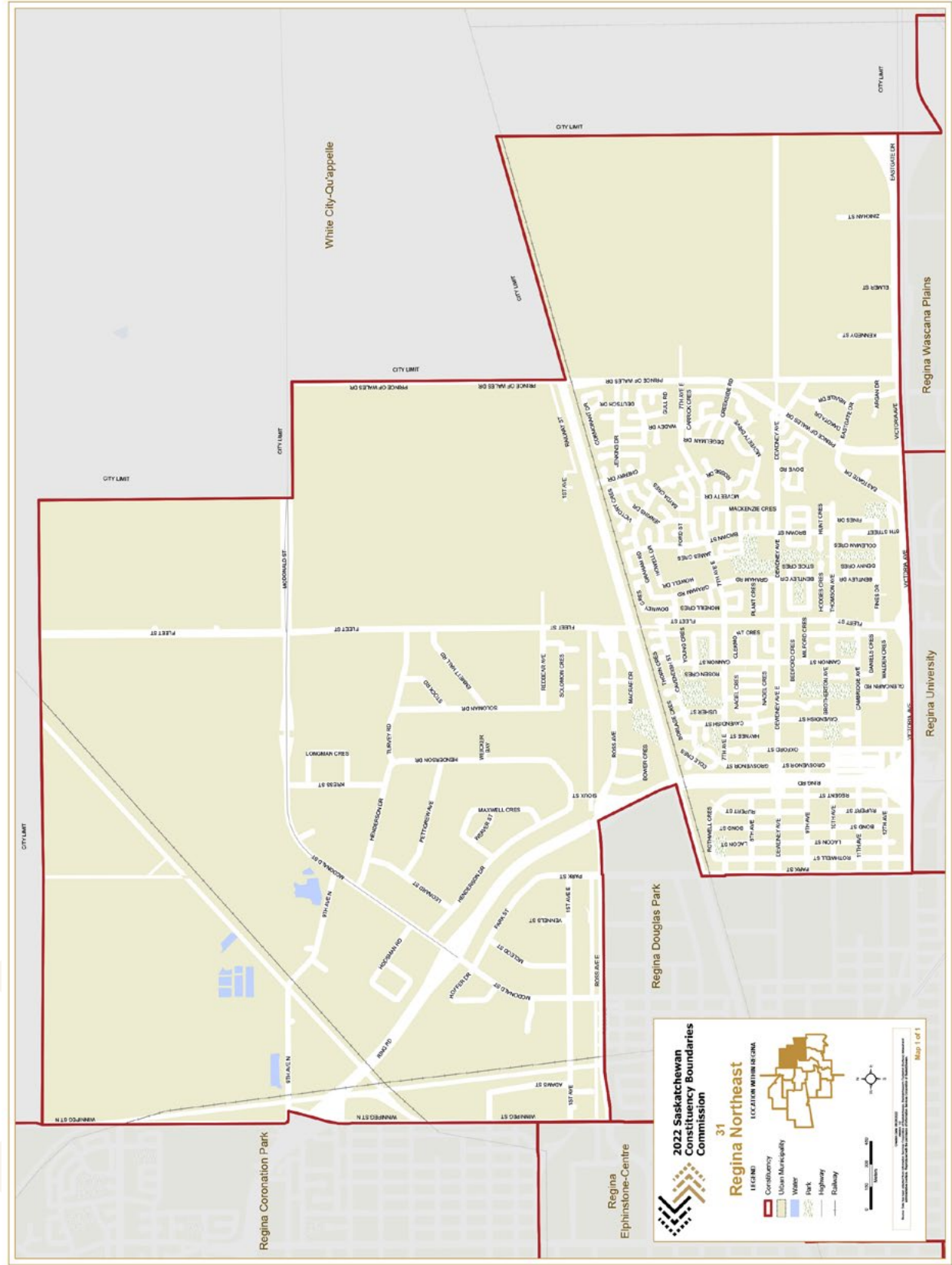
Regina Lakeview



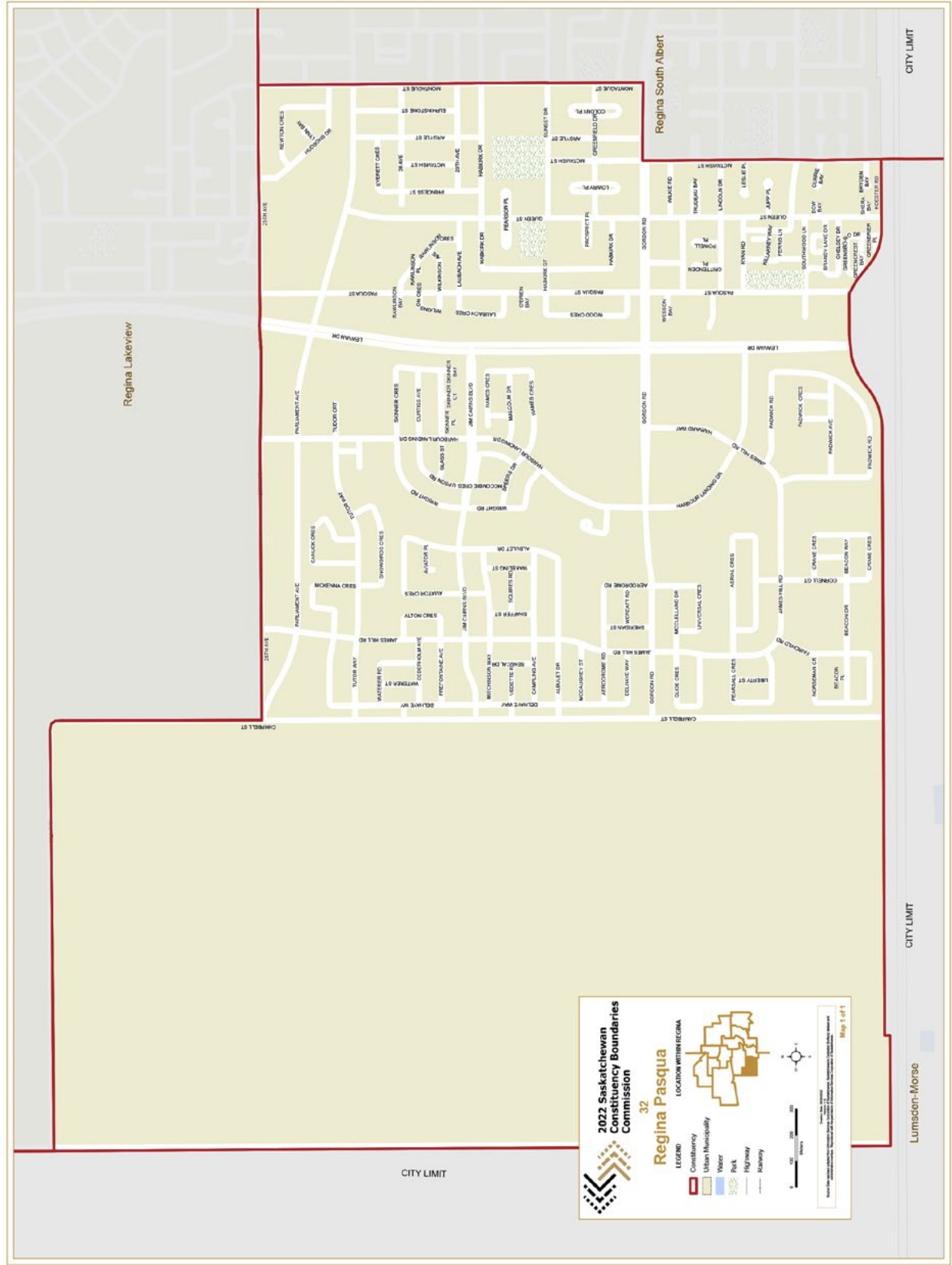
Regina Mount Royal



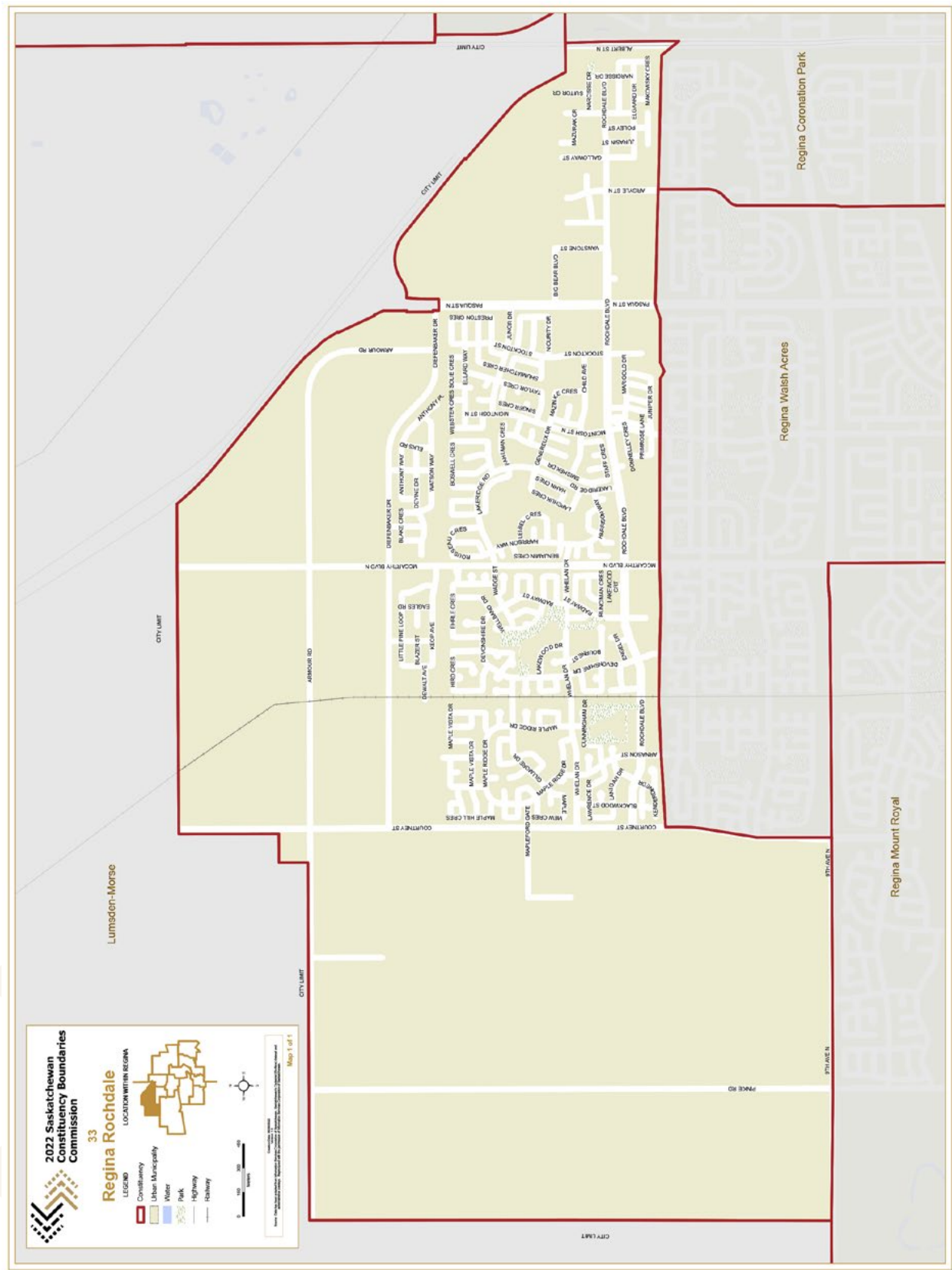
Regina Northeast



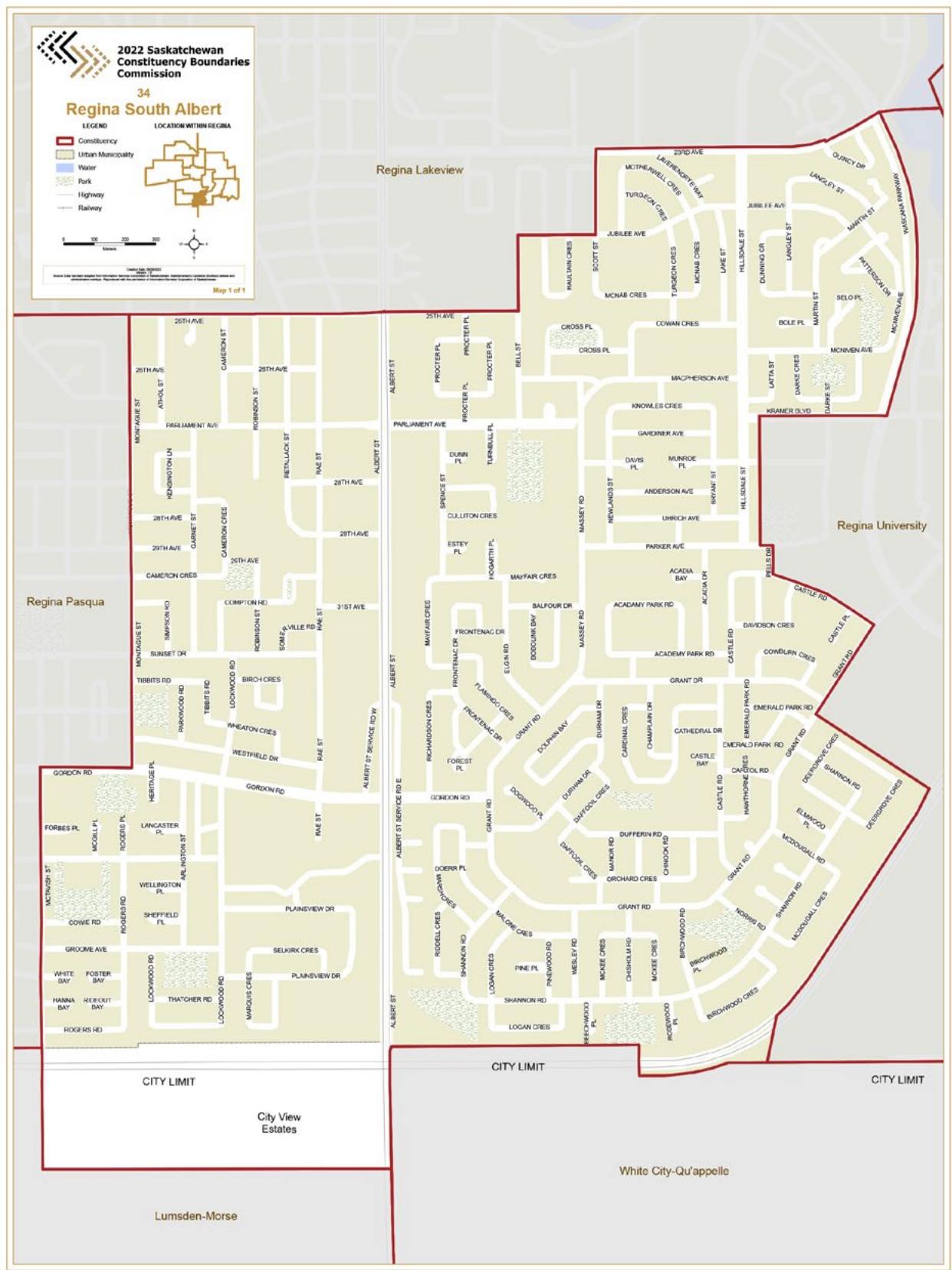
Regina Pasqua



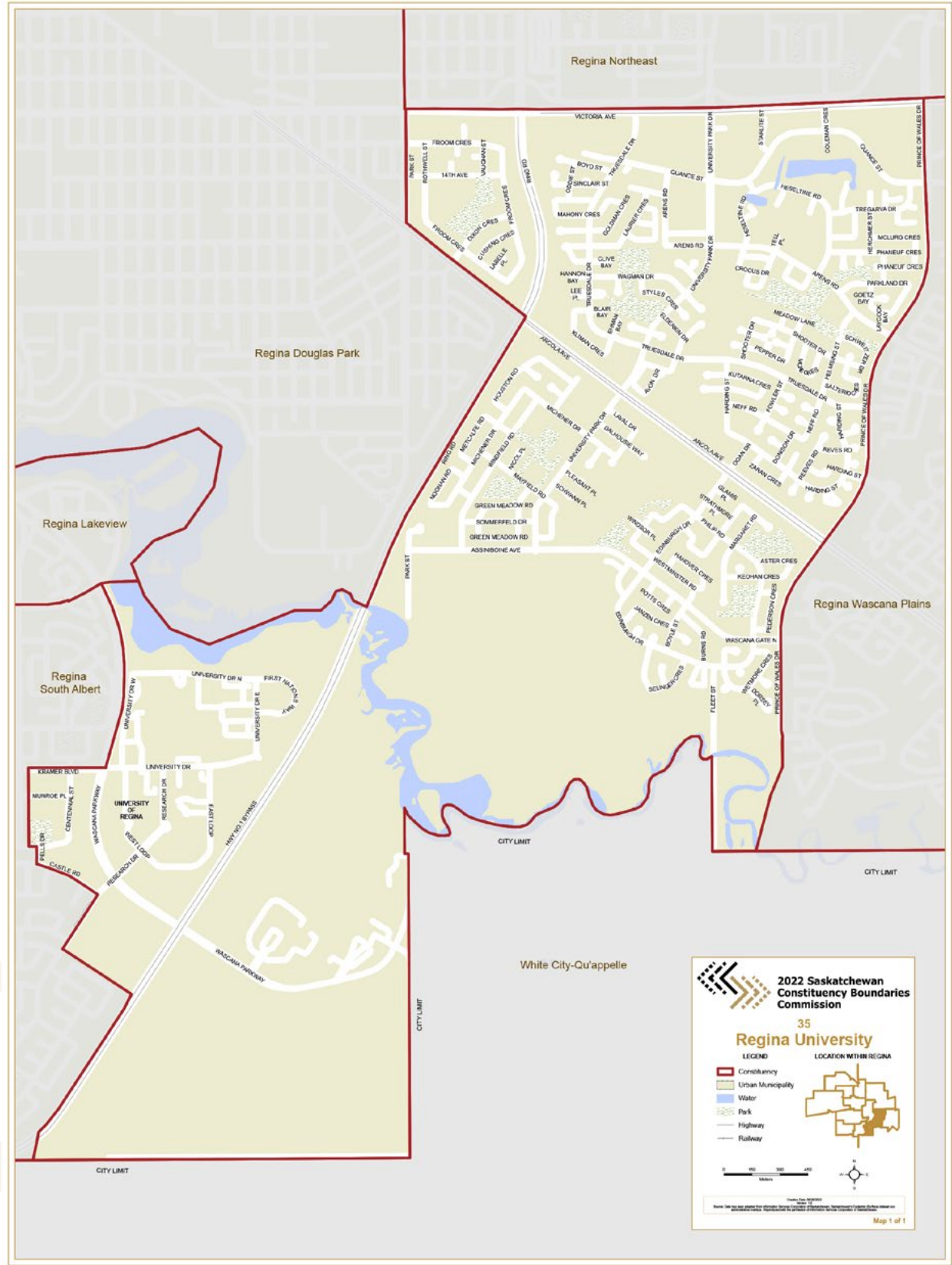
Regina Rochdale



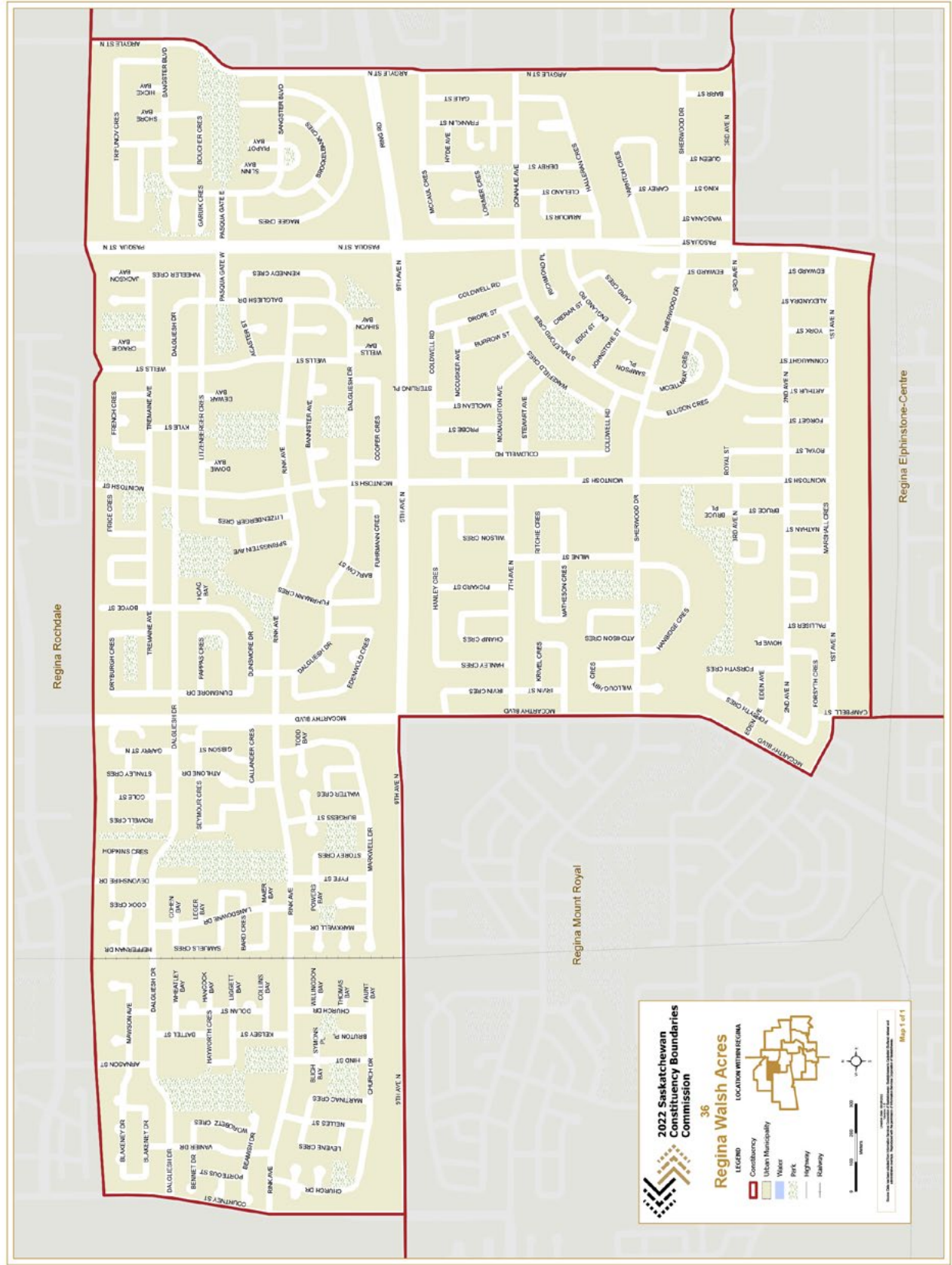
Regina South Albert



Regina University



Regina Walsh Acres



[illegible]

2022 Saskatchewan Constituency Boundaries Commission

38 Rosetown-Delisle

Legend

- Constituency
- Urban Municipality
- Rural Municipality
- First Nation Reserve
- Water
- Park
- Highway
- Railway
- Isolated/Hutite Colony

LOCATION WITHIN PROVINCE

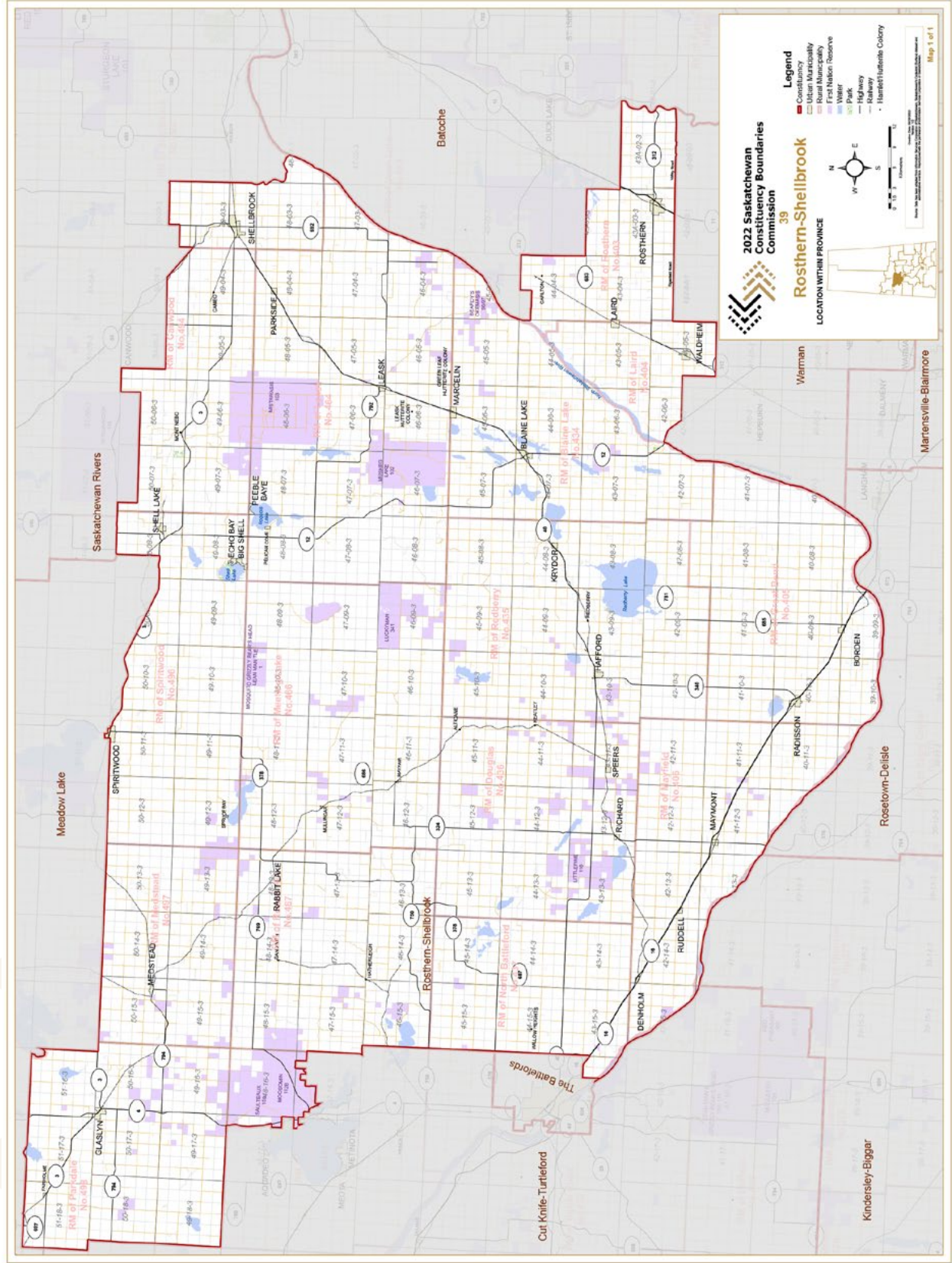
Map 1 of 1

Rosetown-Delisle

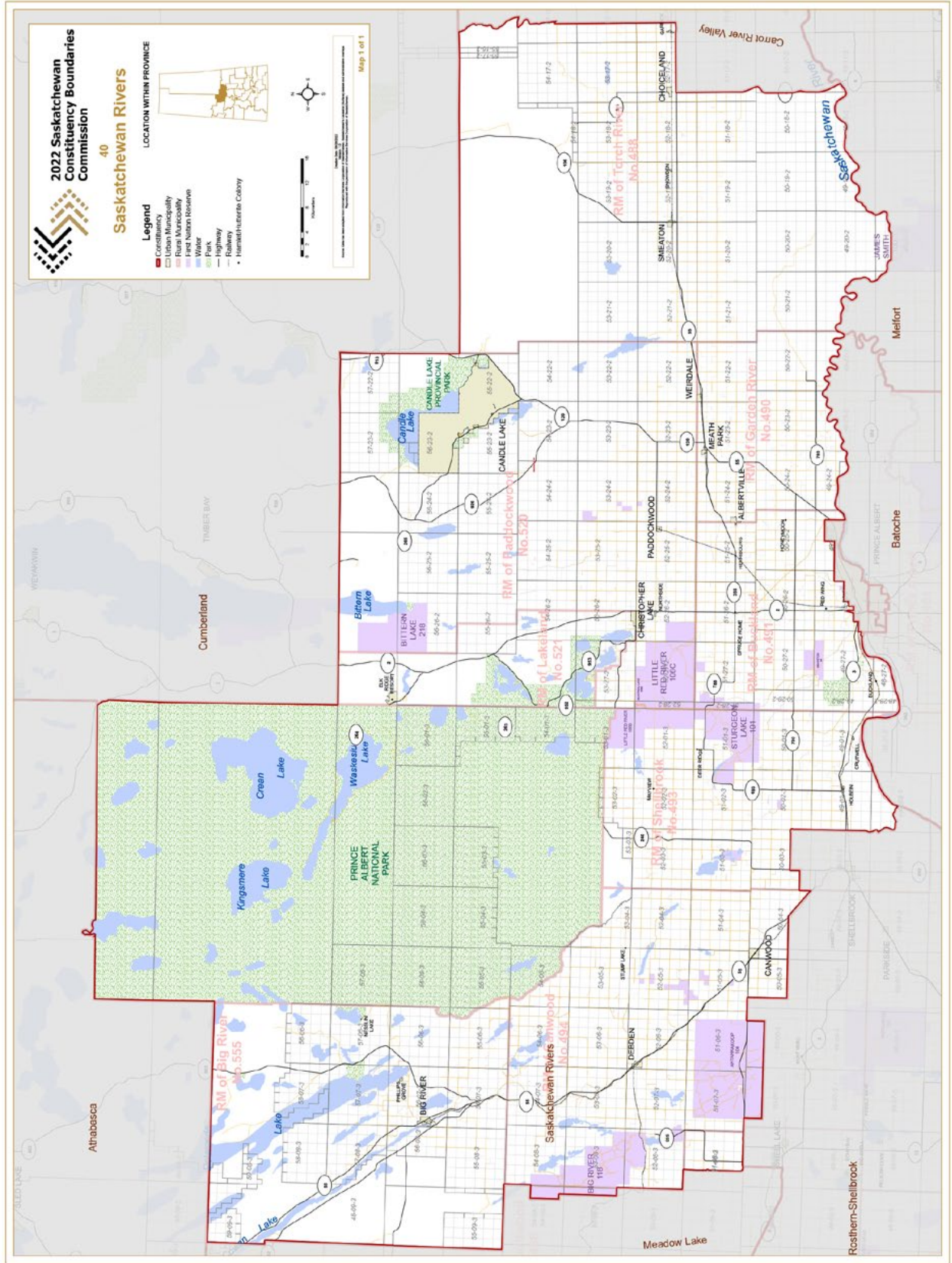
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Map 1 of 1

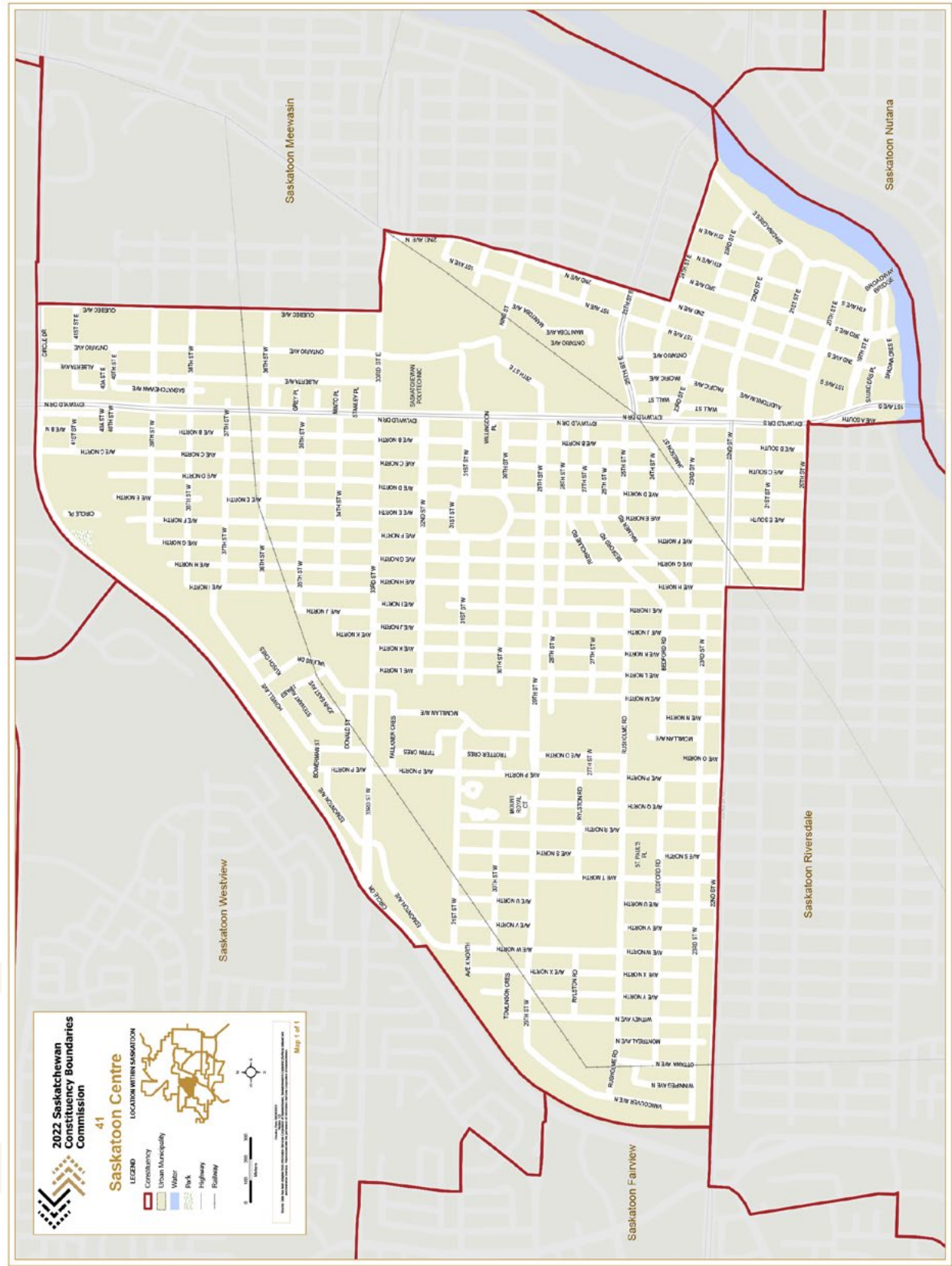
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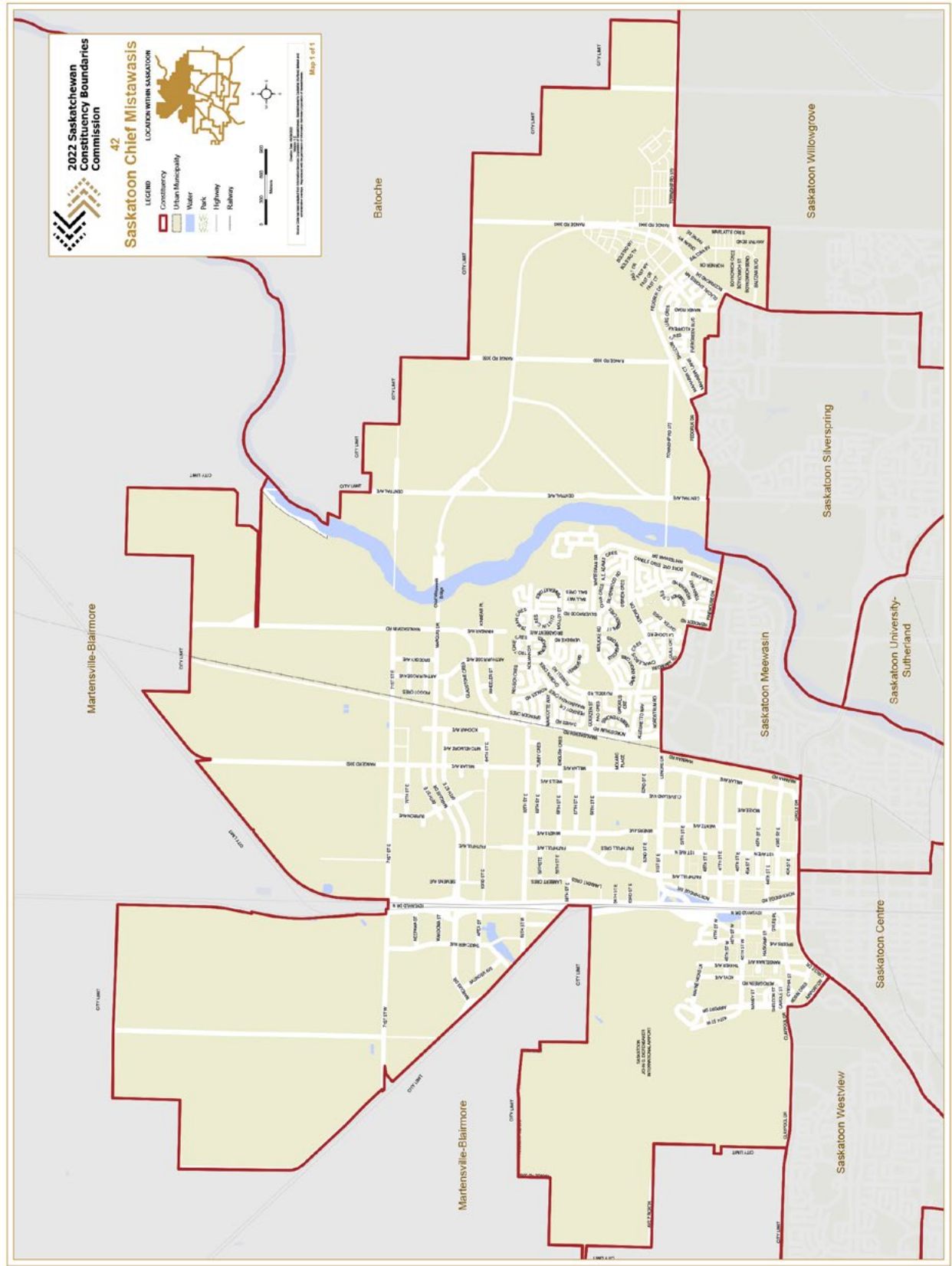
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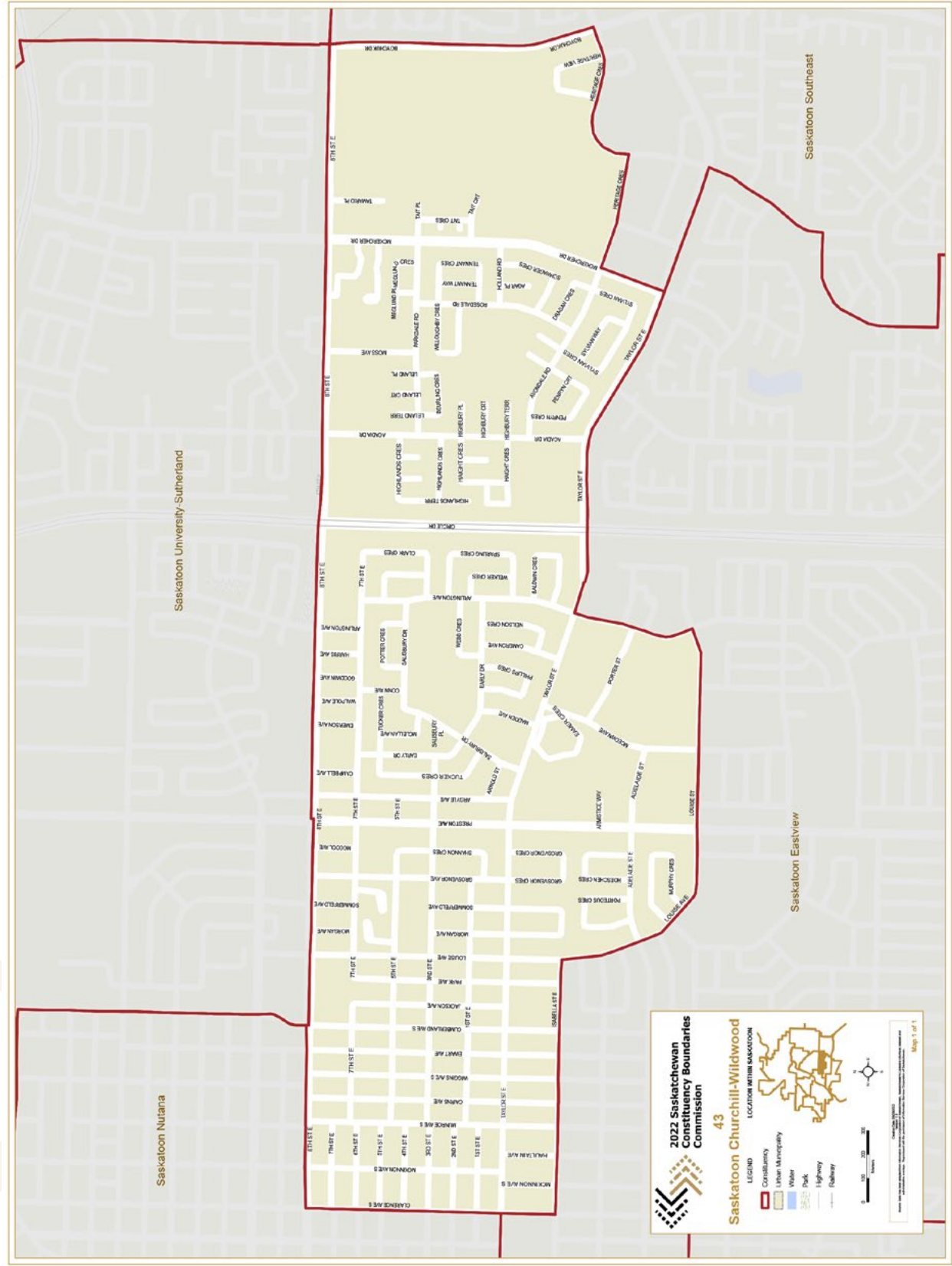
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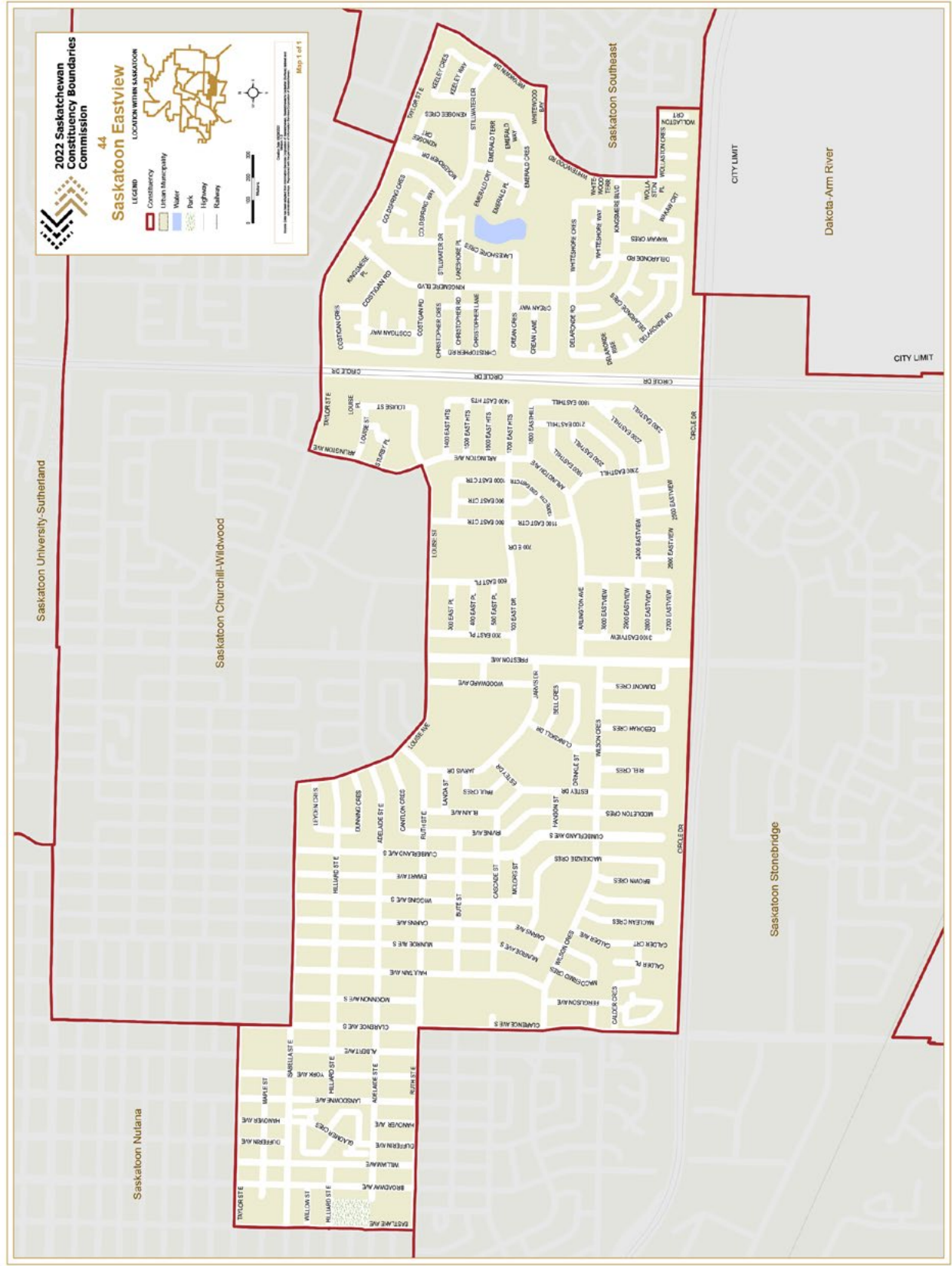
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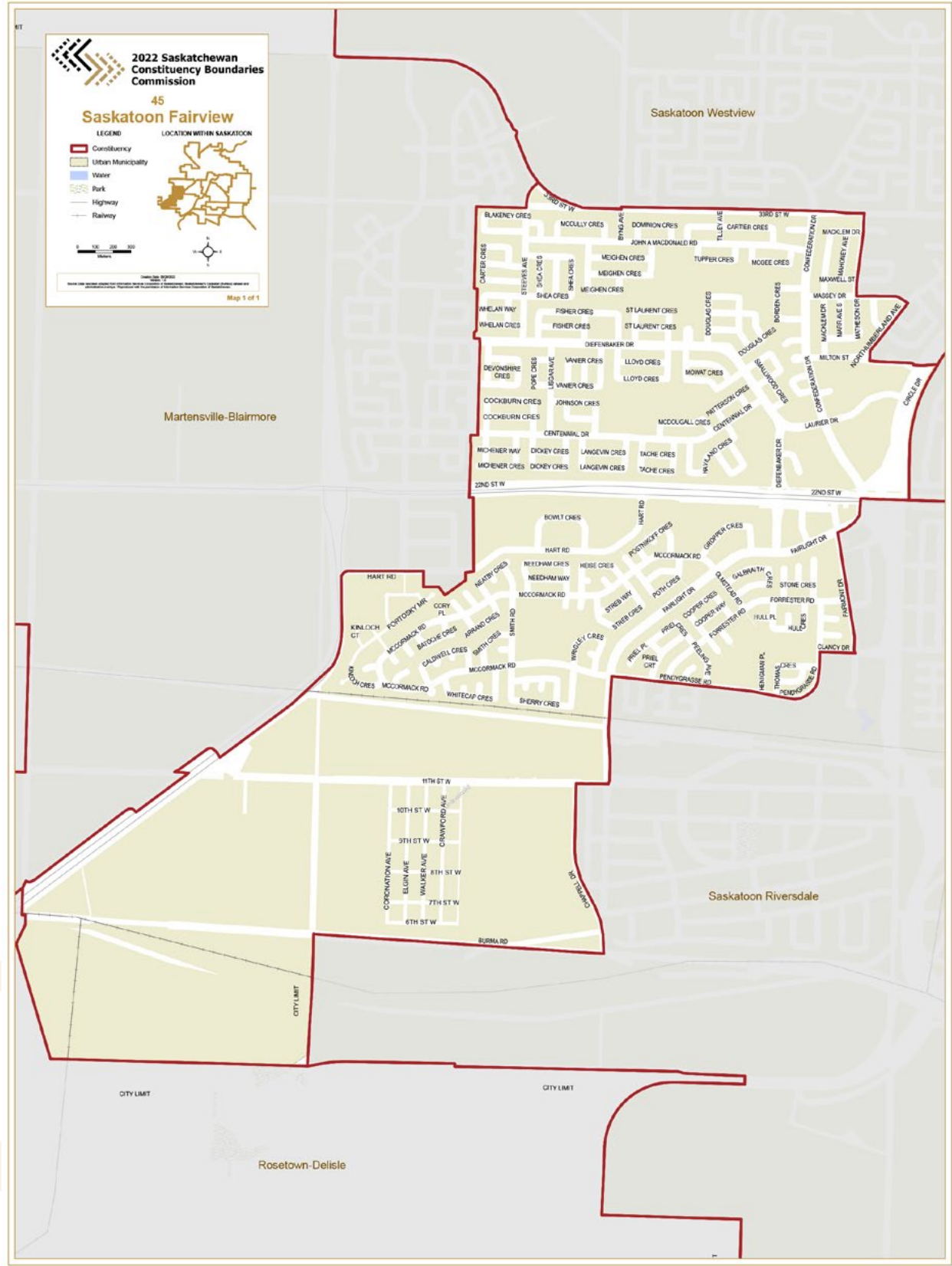
Saskatoon Churchill-Wildwood



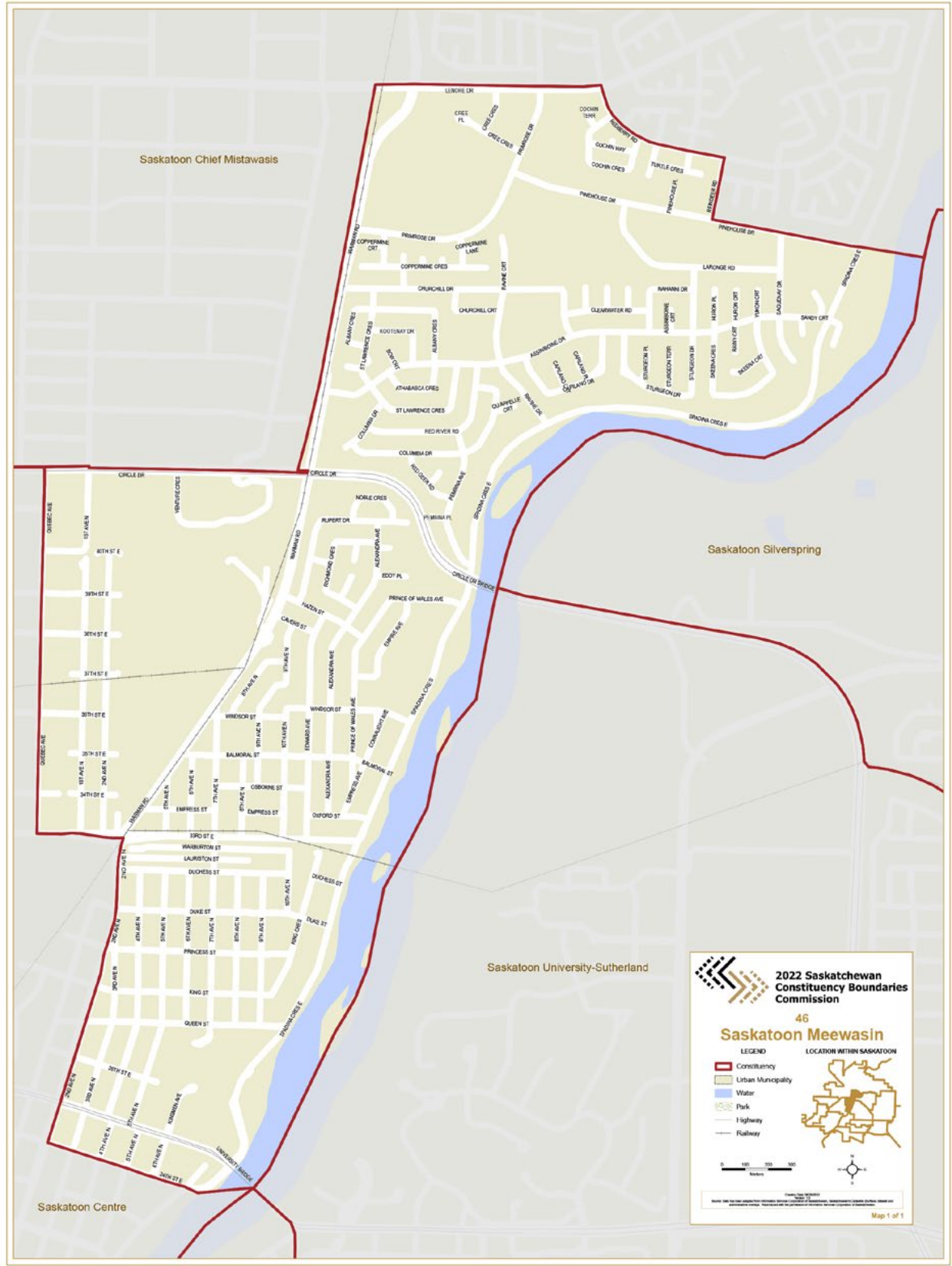
Saskatoon Eastview



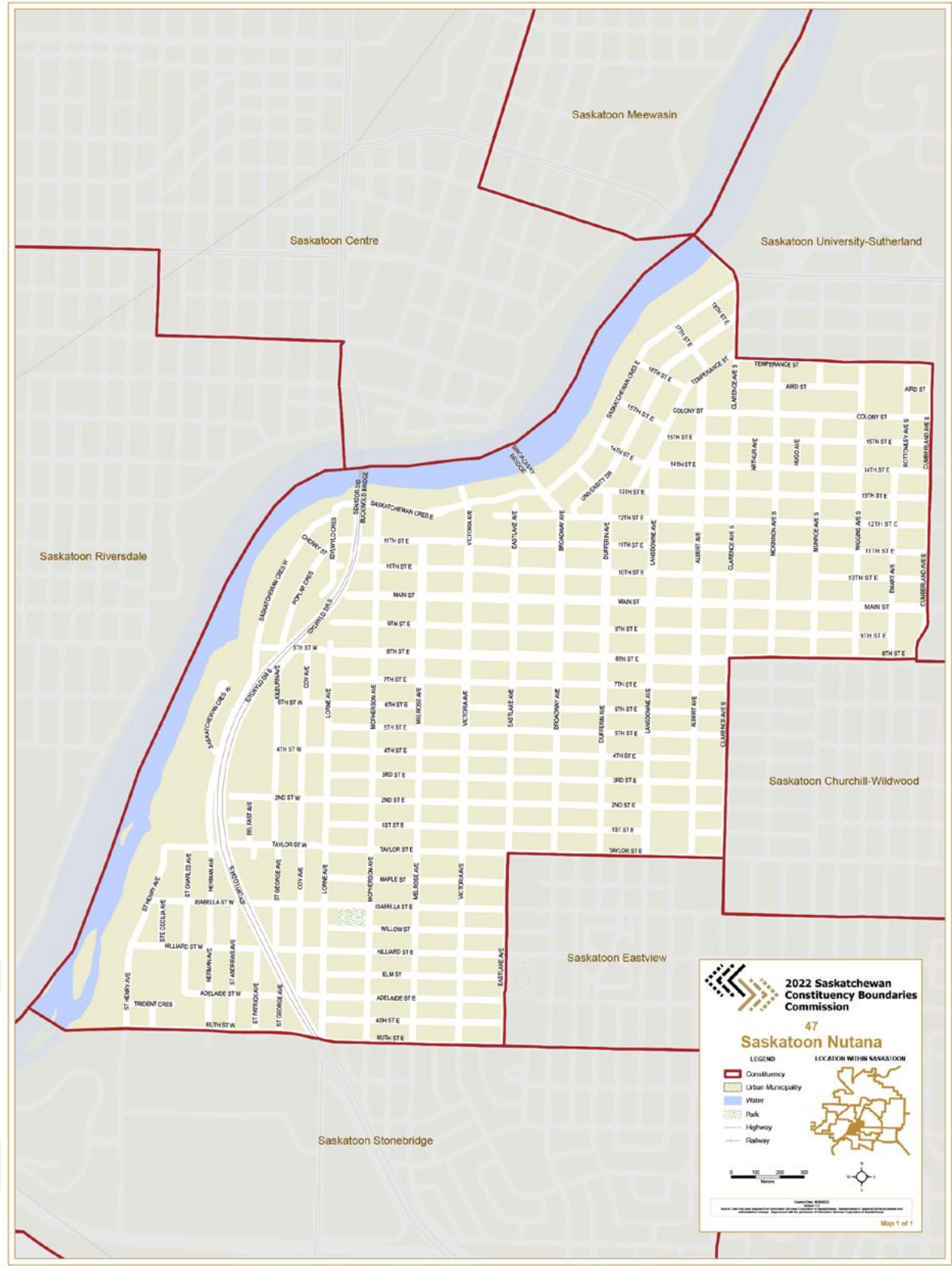
Saskatoon Fairview



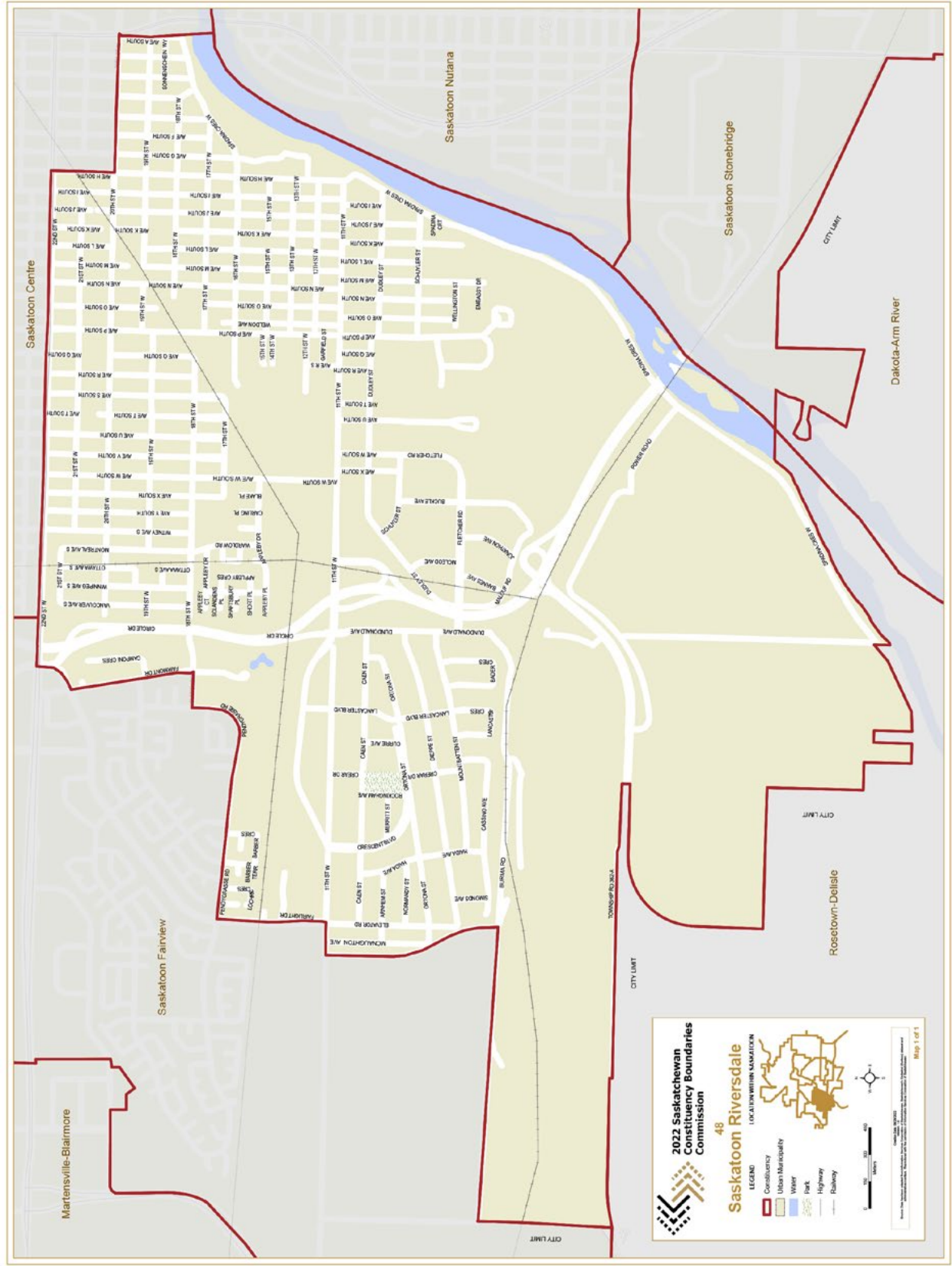
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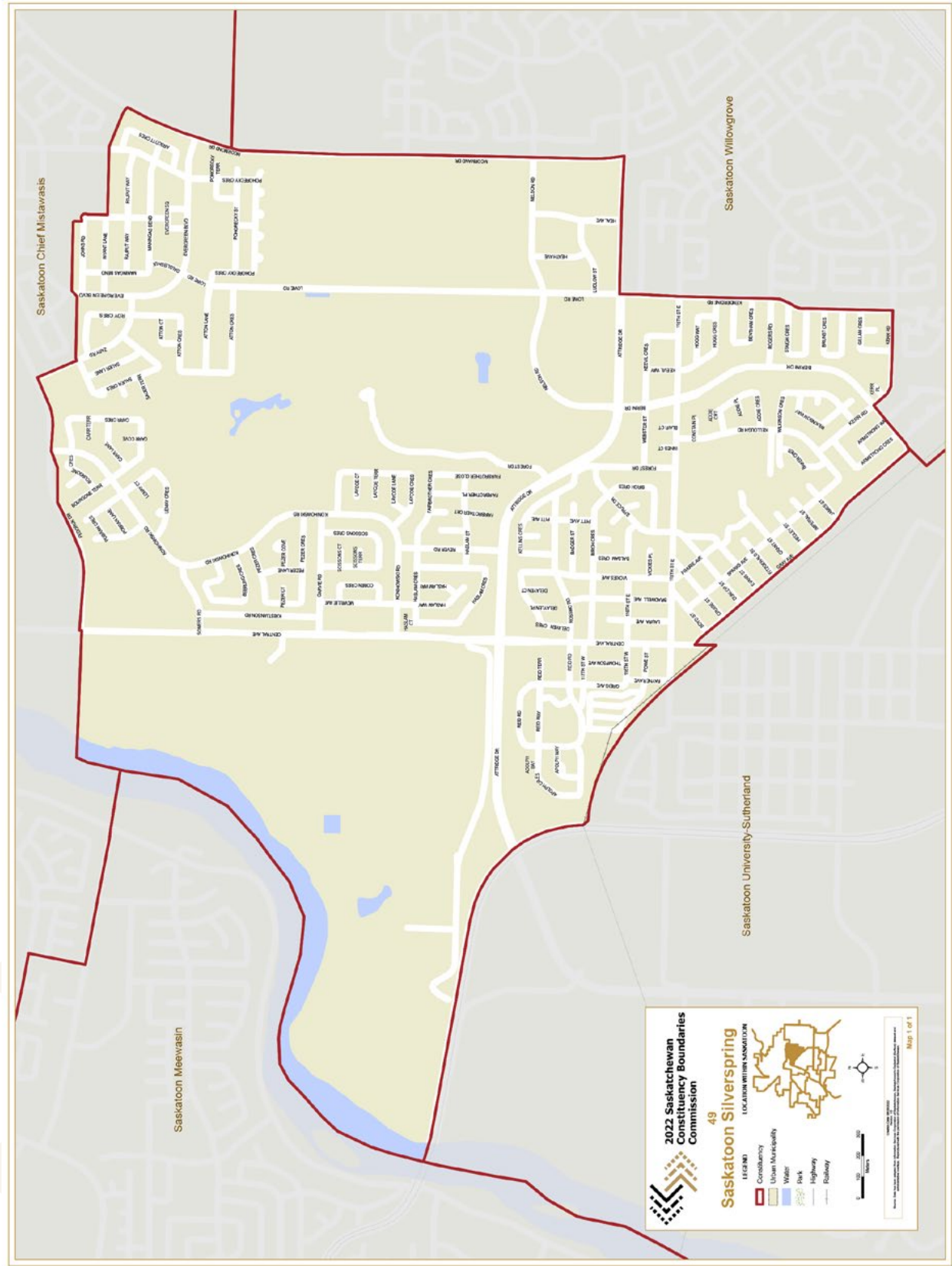
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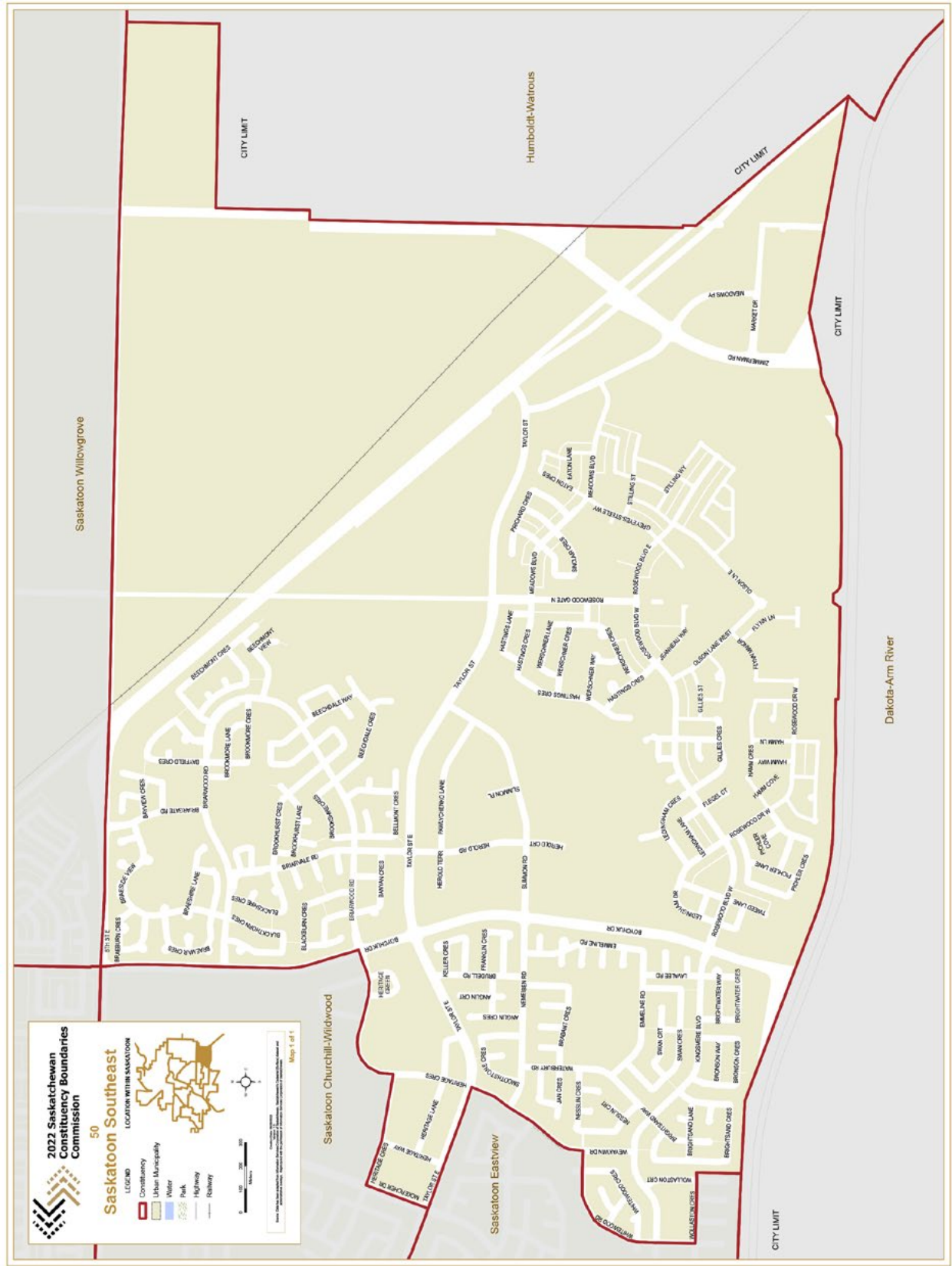
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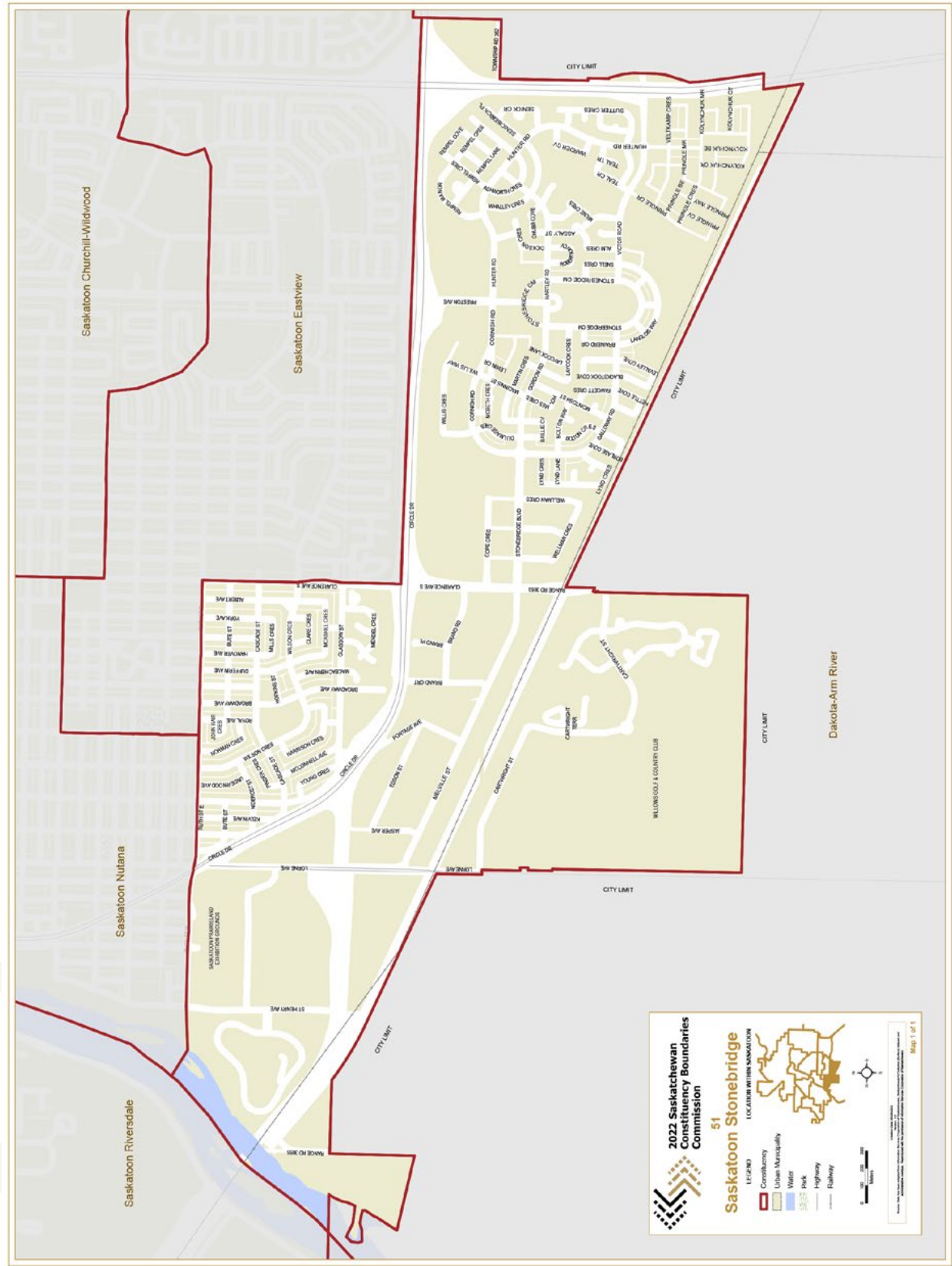
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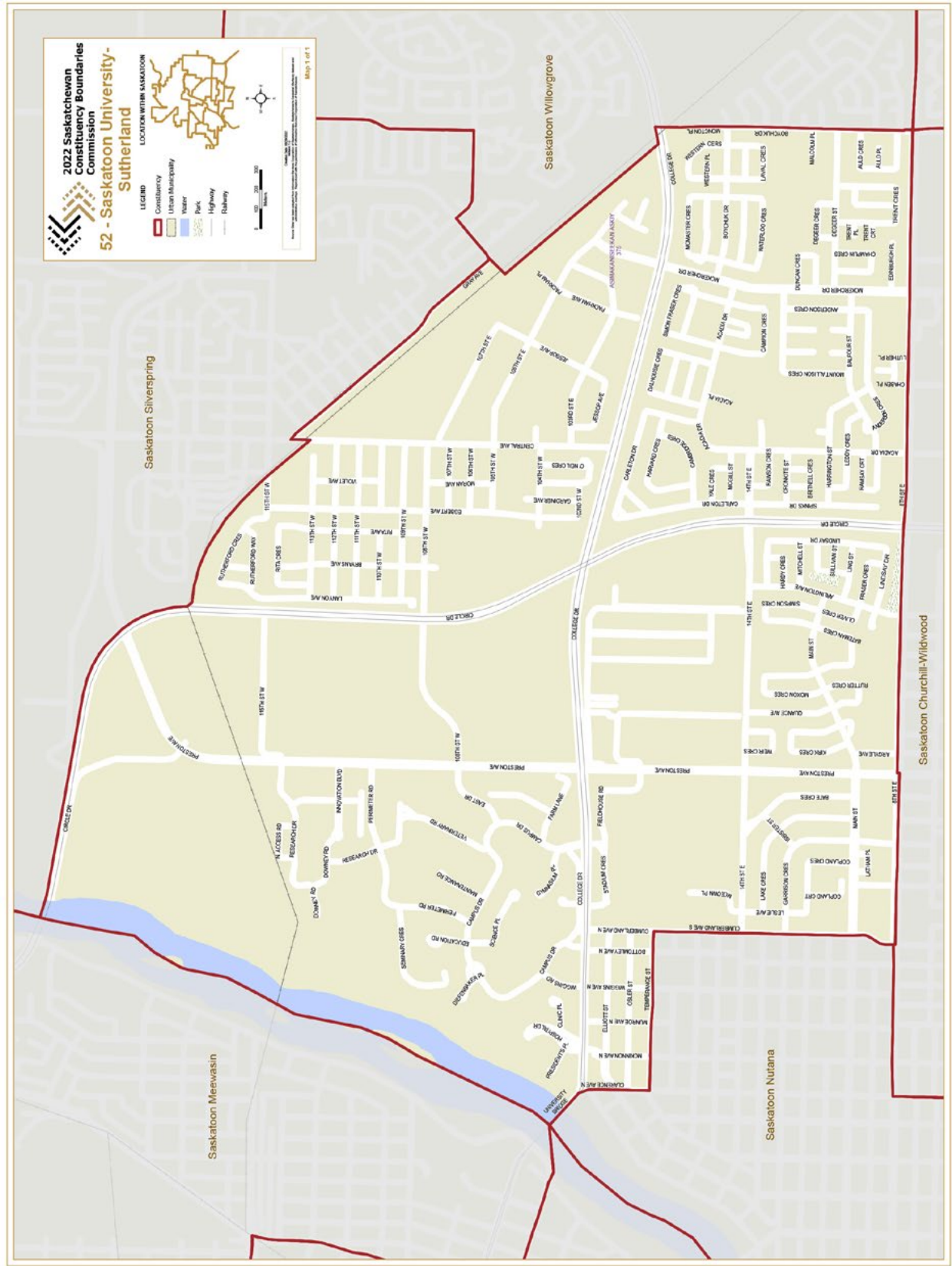
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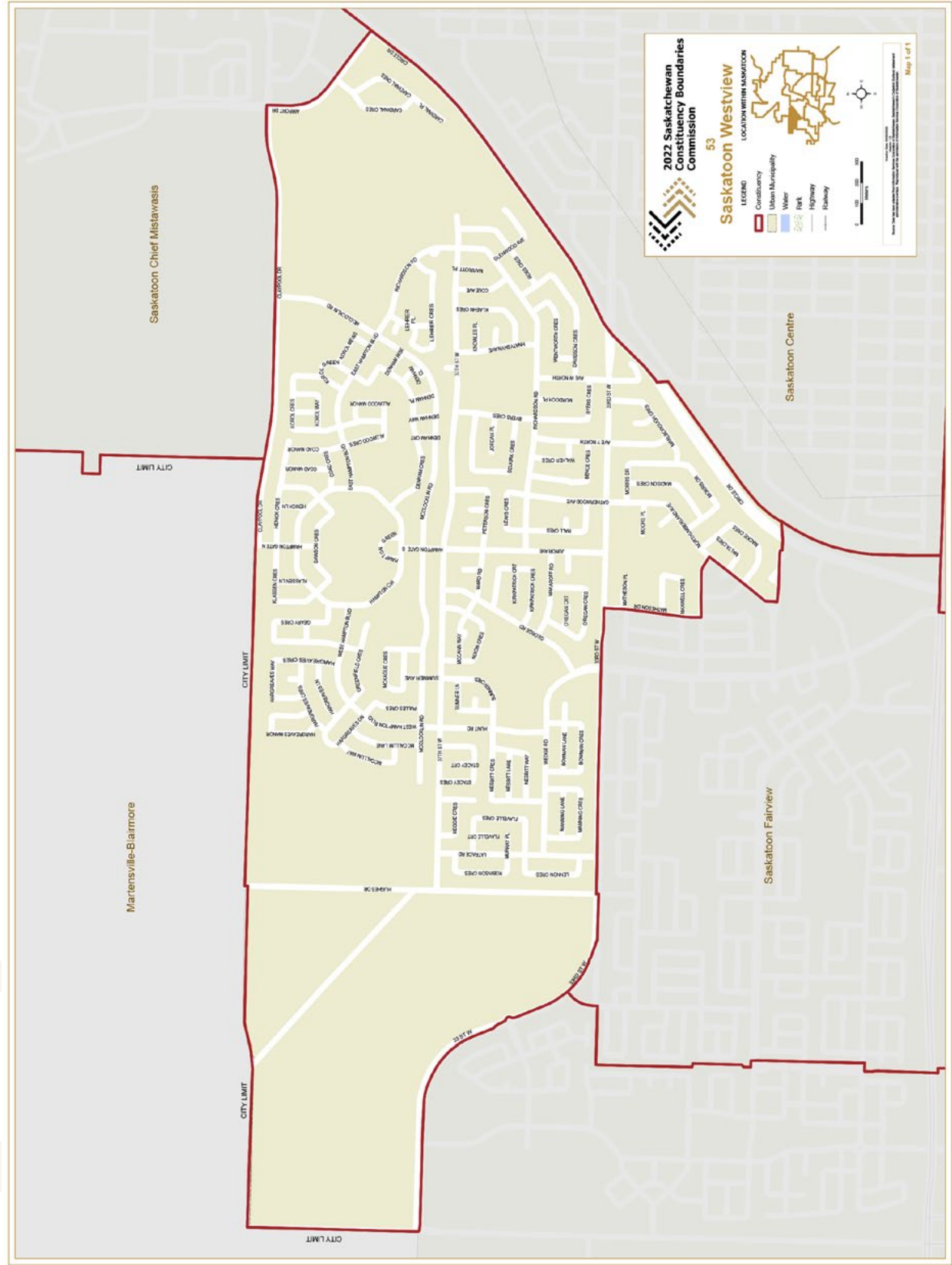
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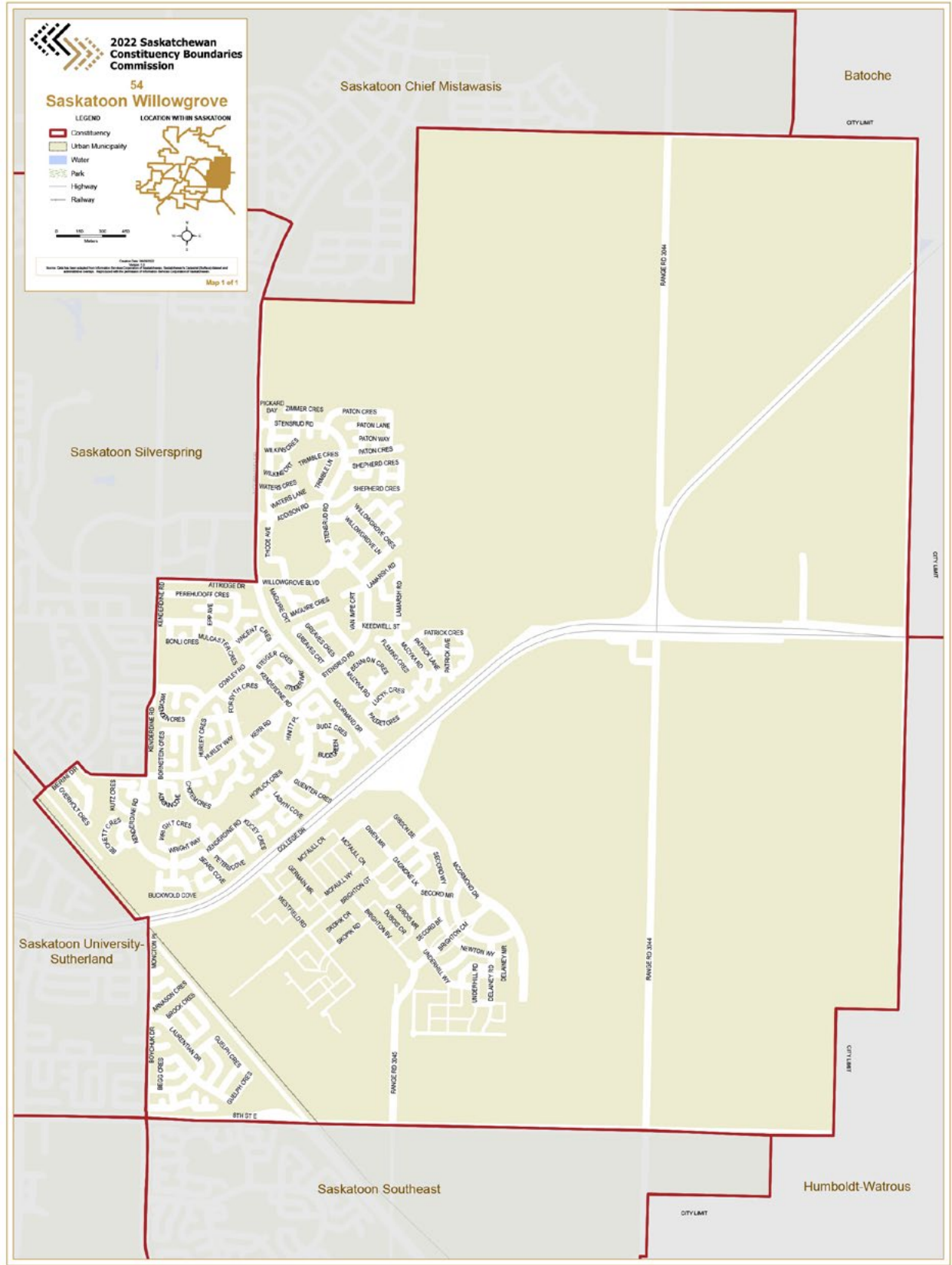
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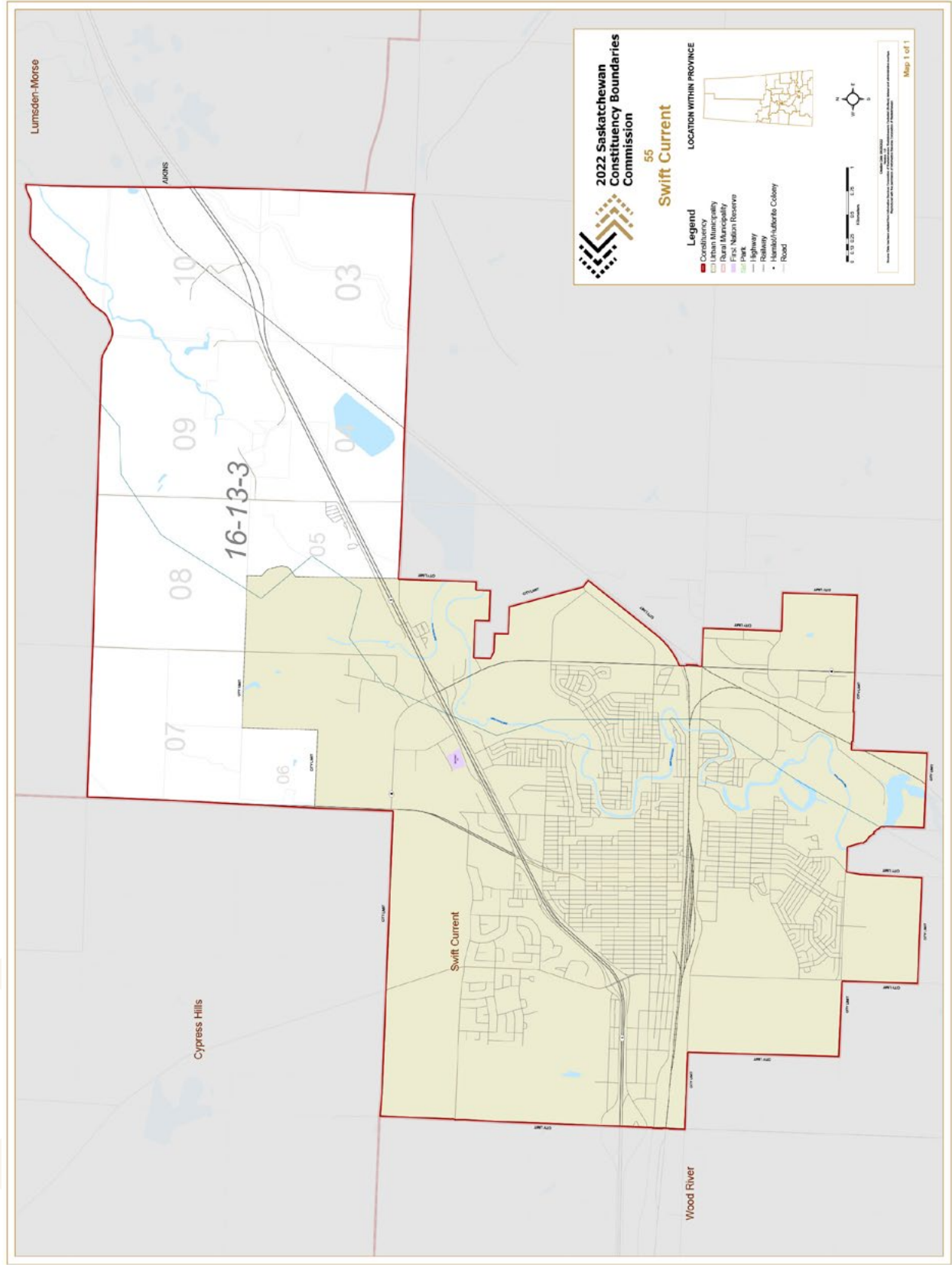
Saskatoon Westview



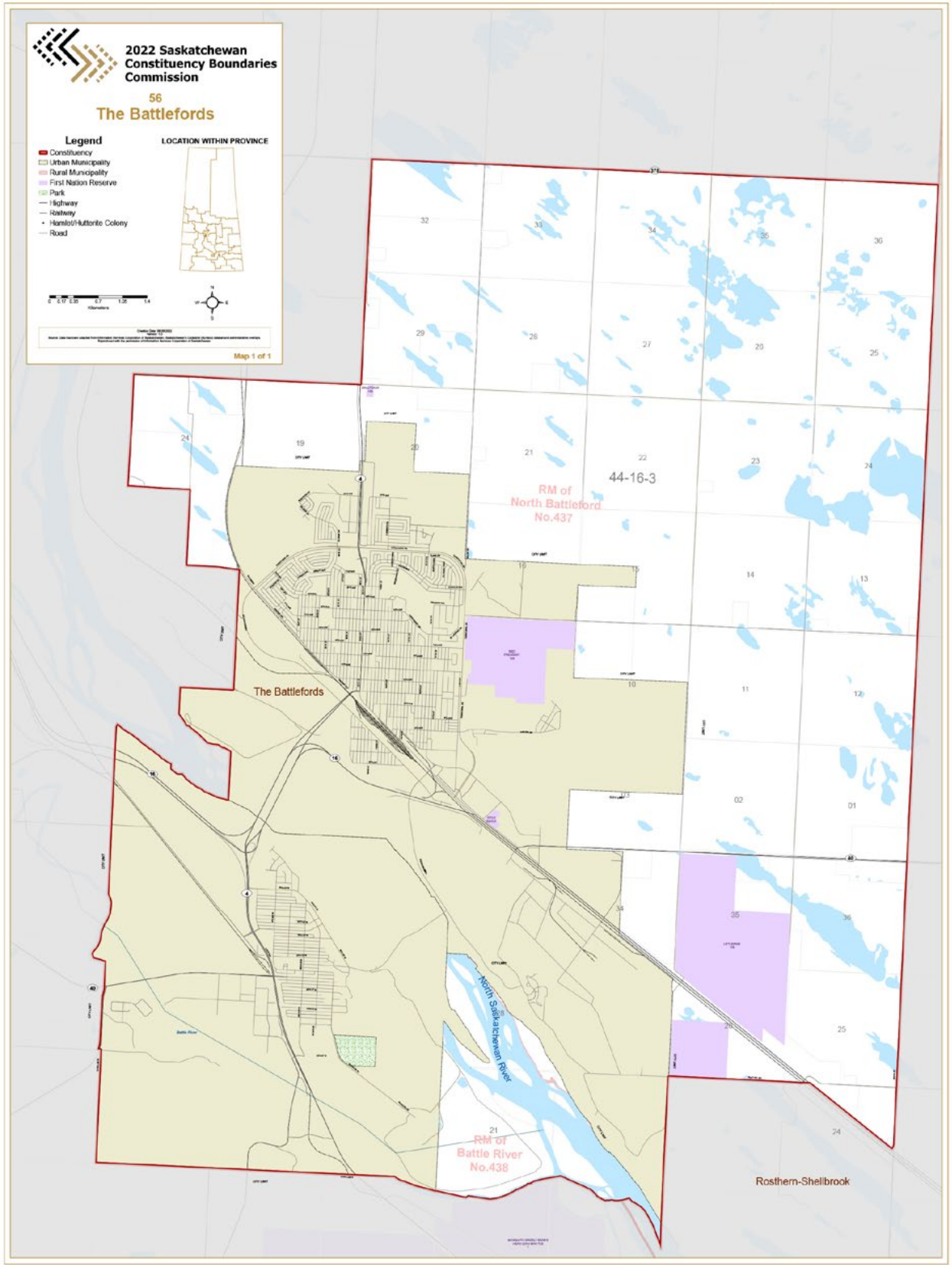
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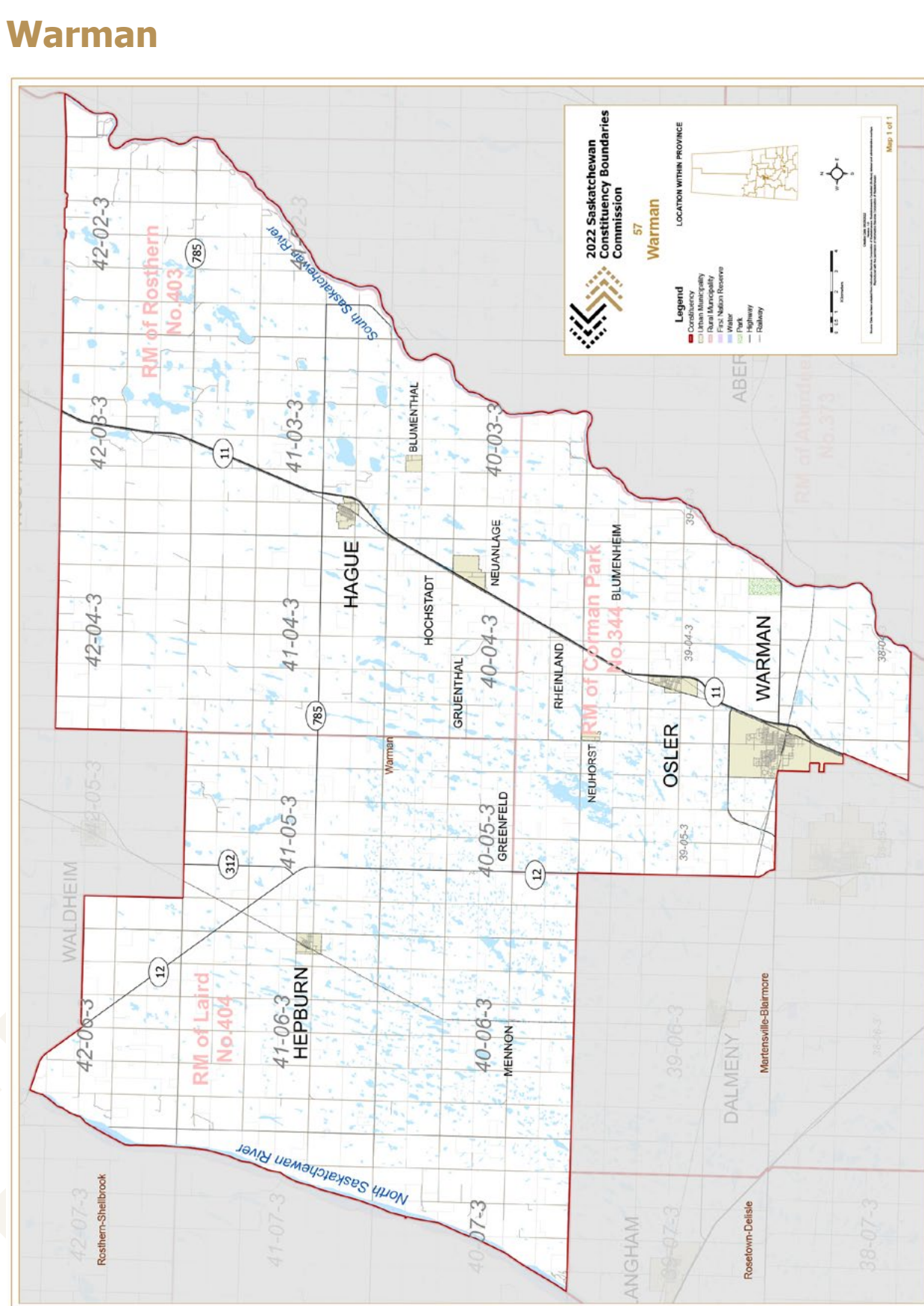
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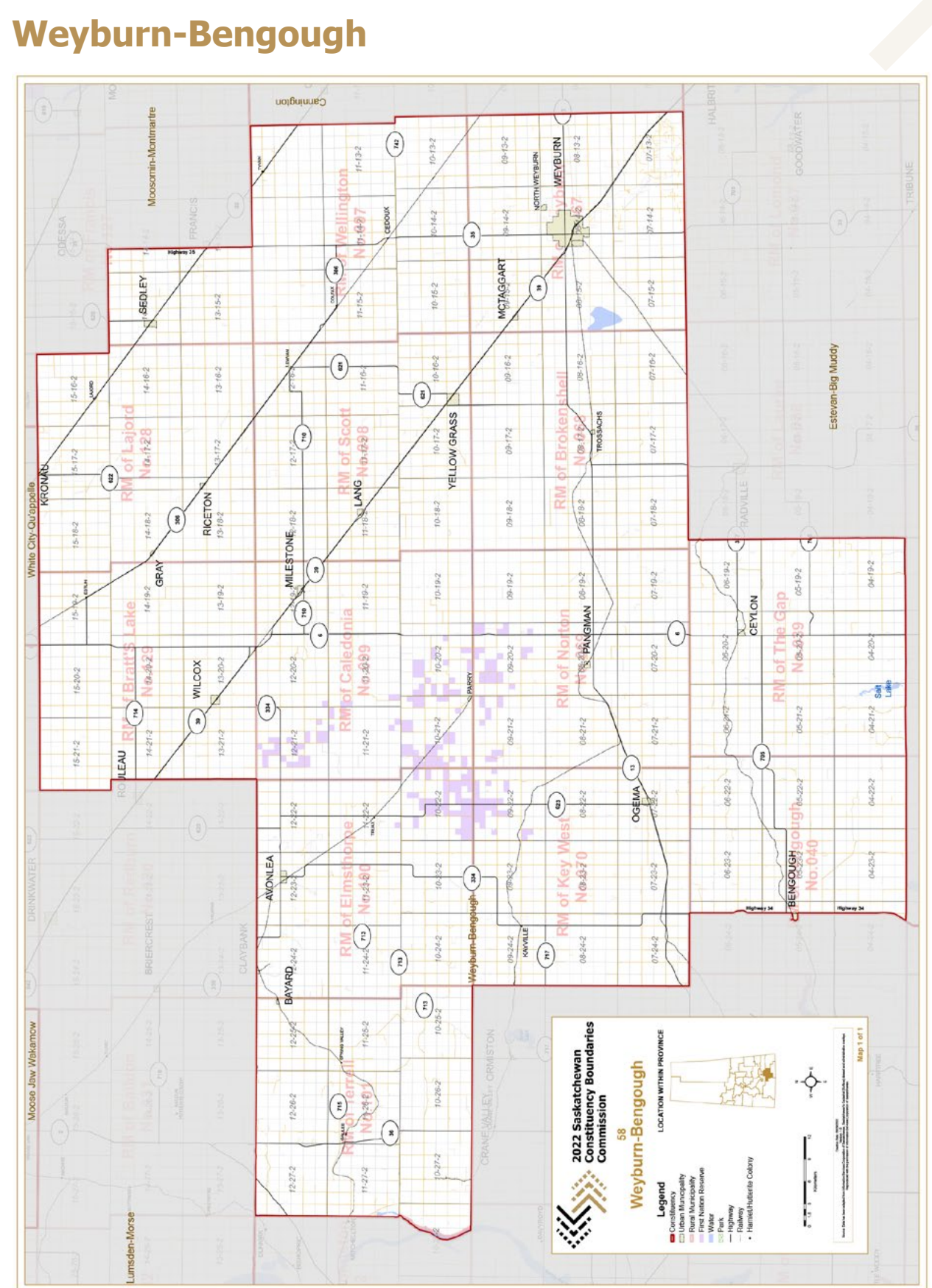
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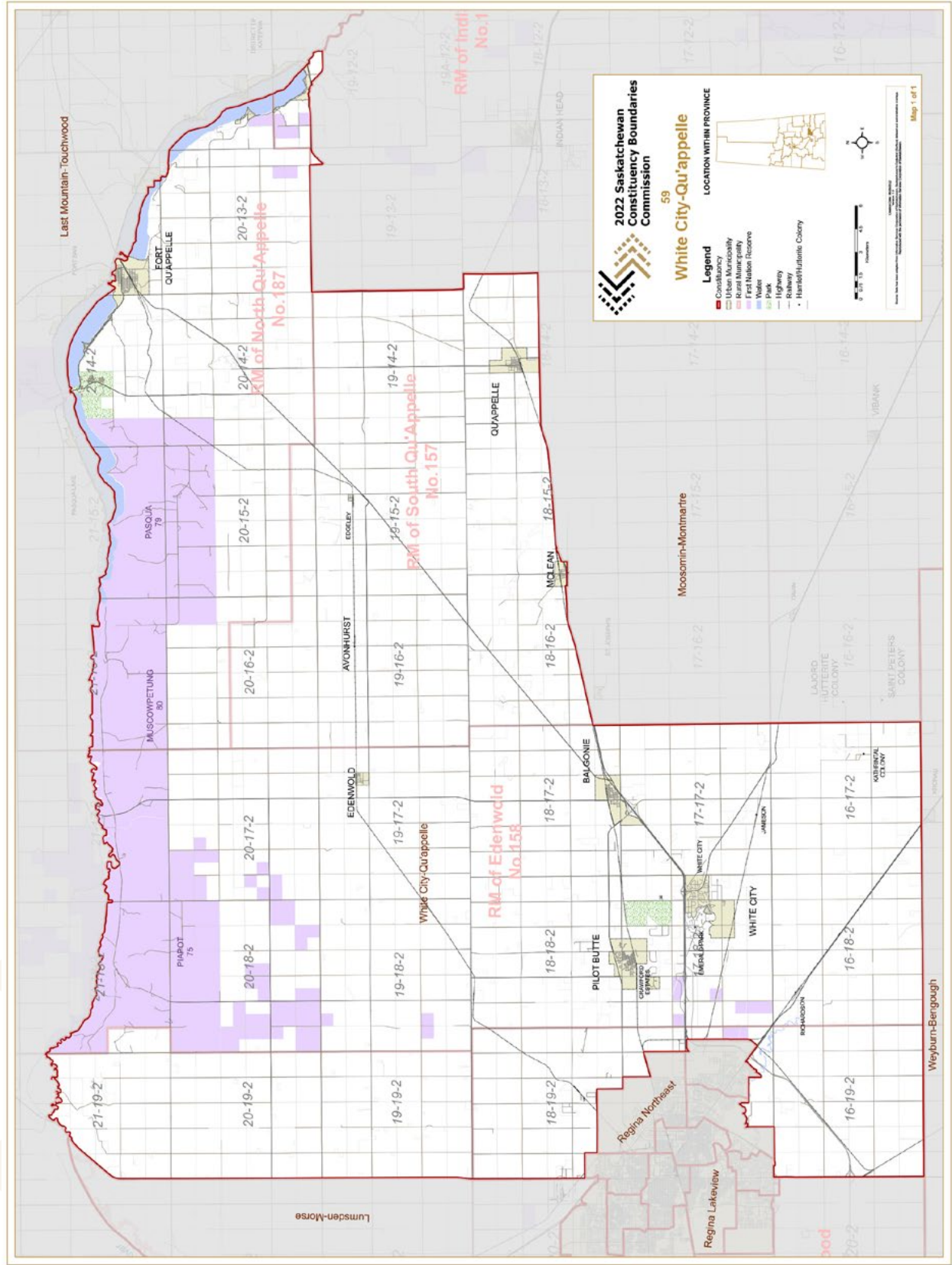
Warman **Weyburn-Bengough**



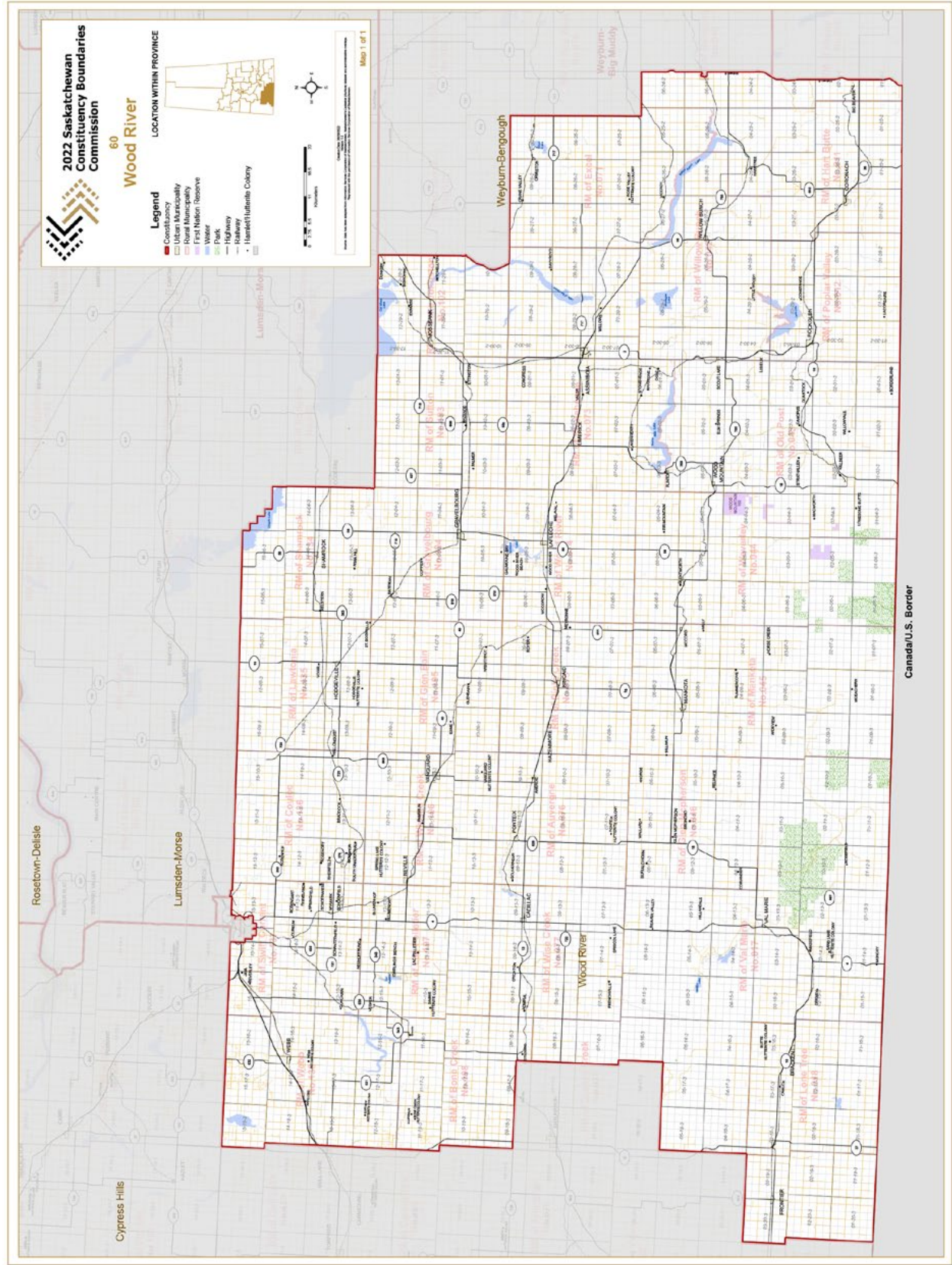
Weyburn-Bengough



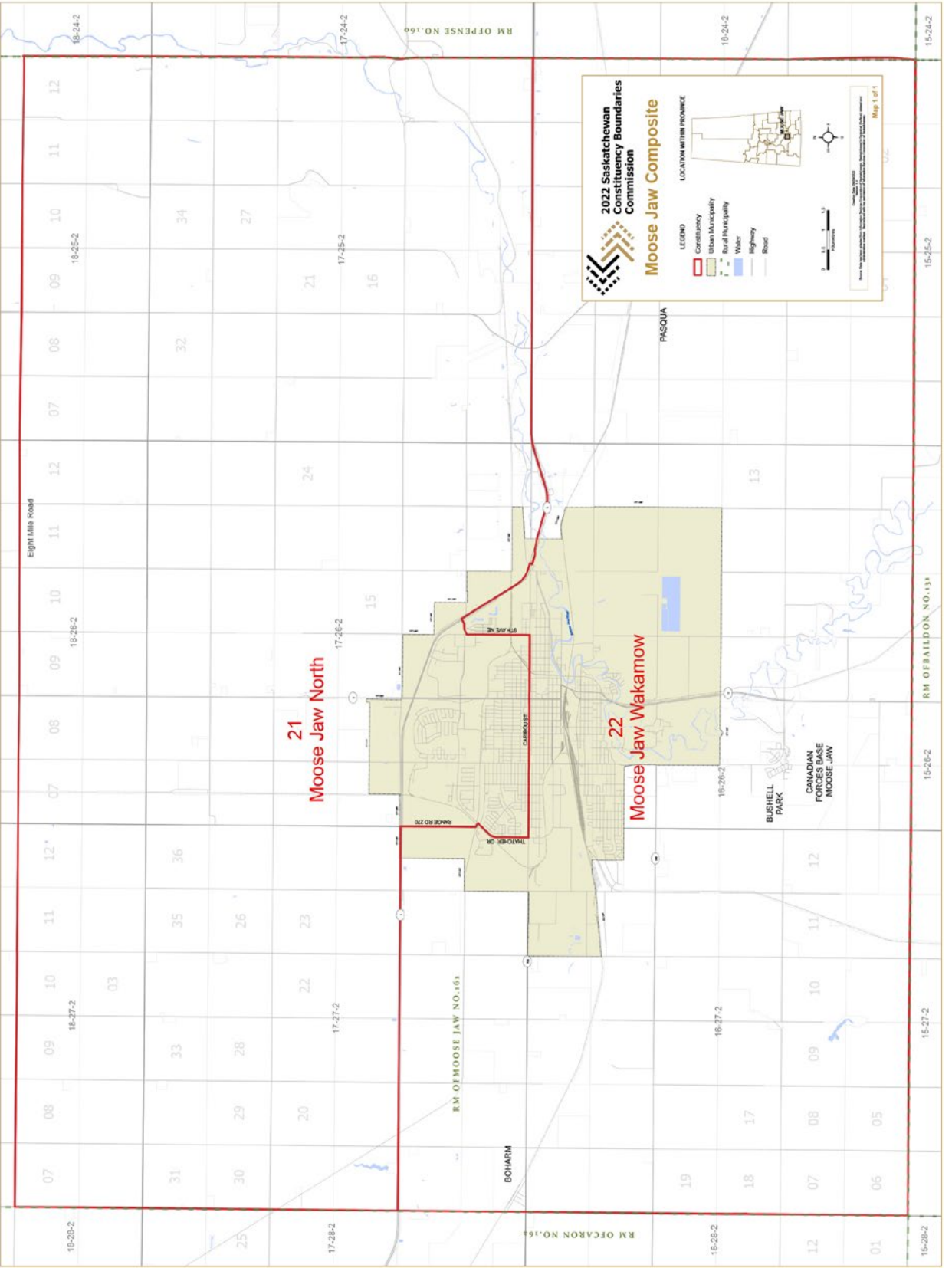
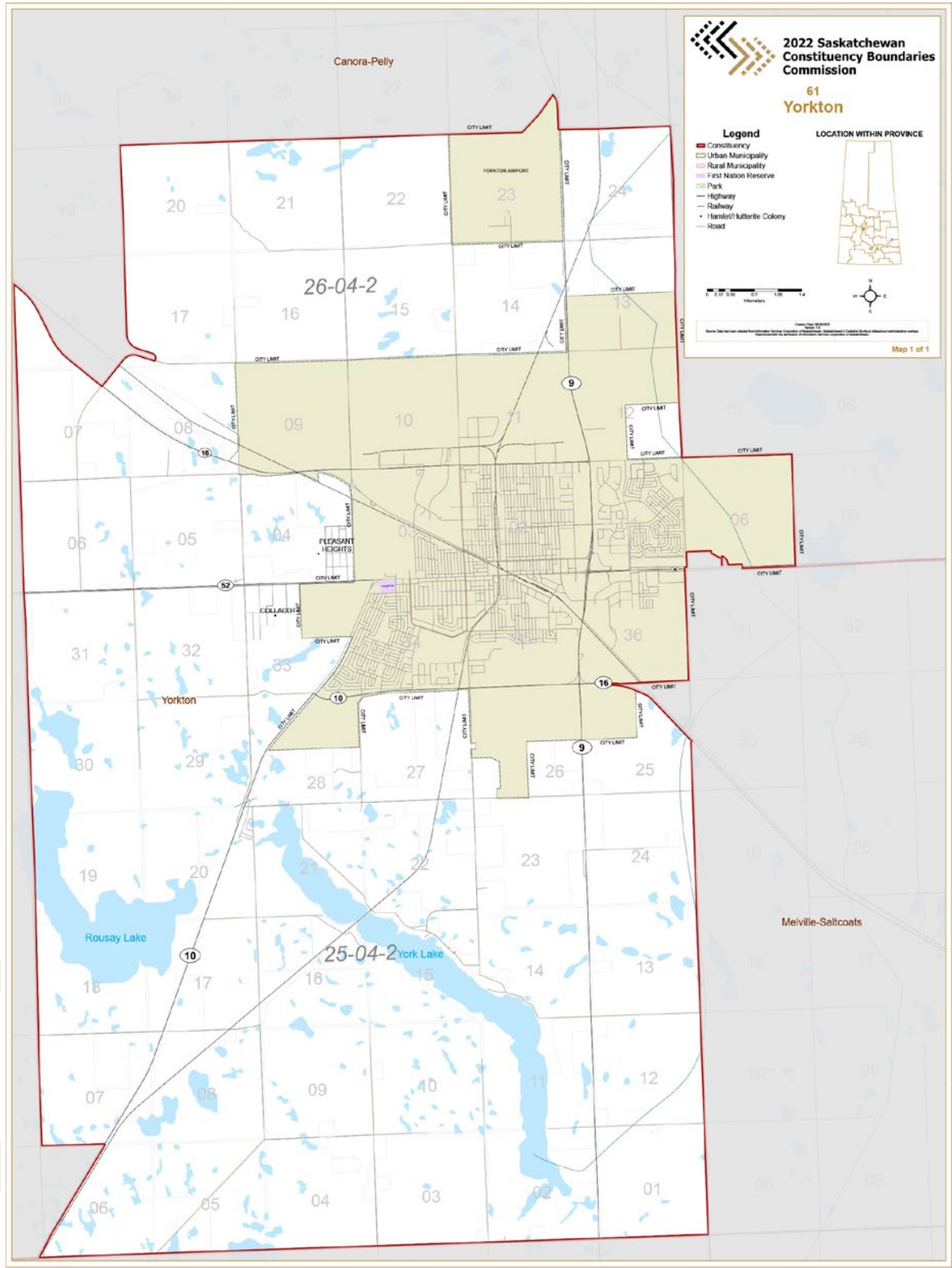
White City-Qu'appelle



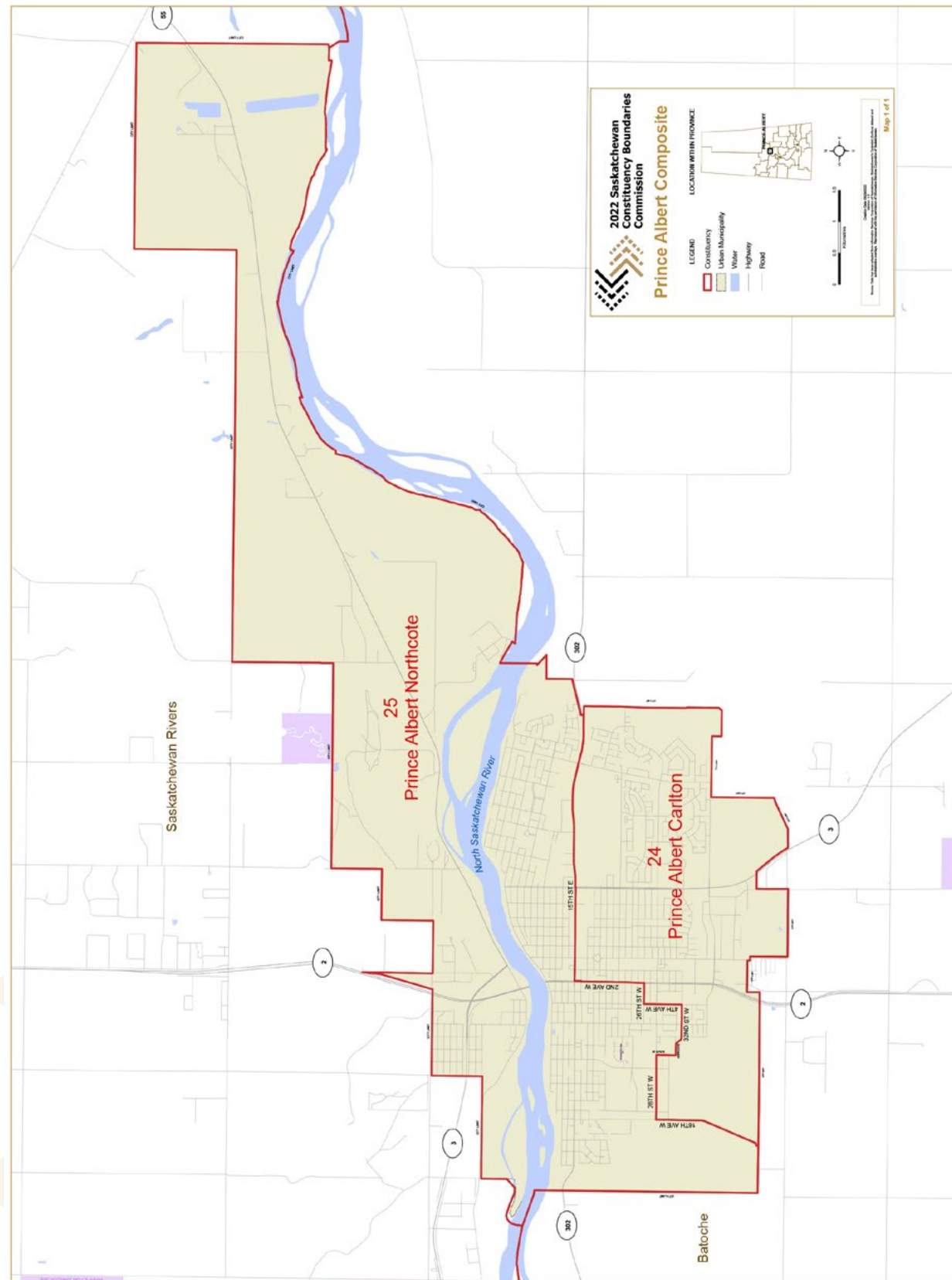
Wood River



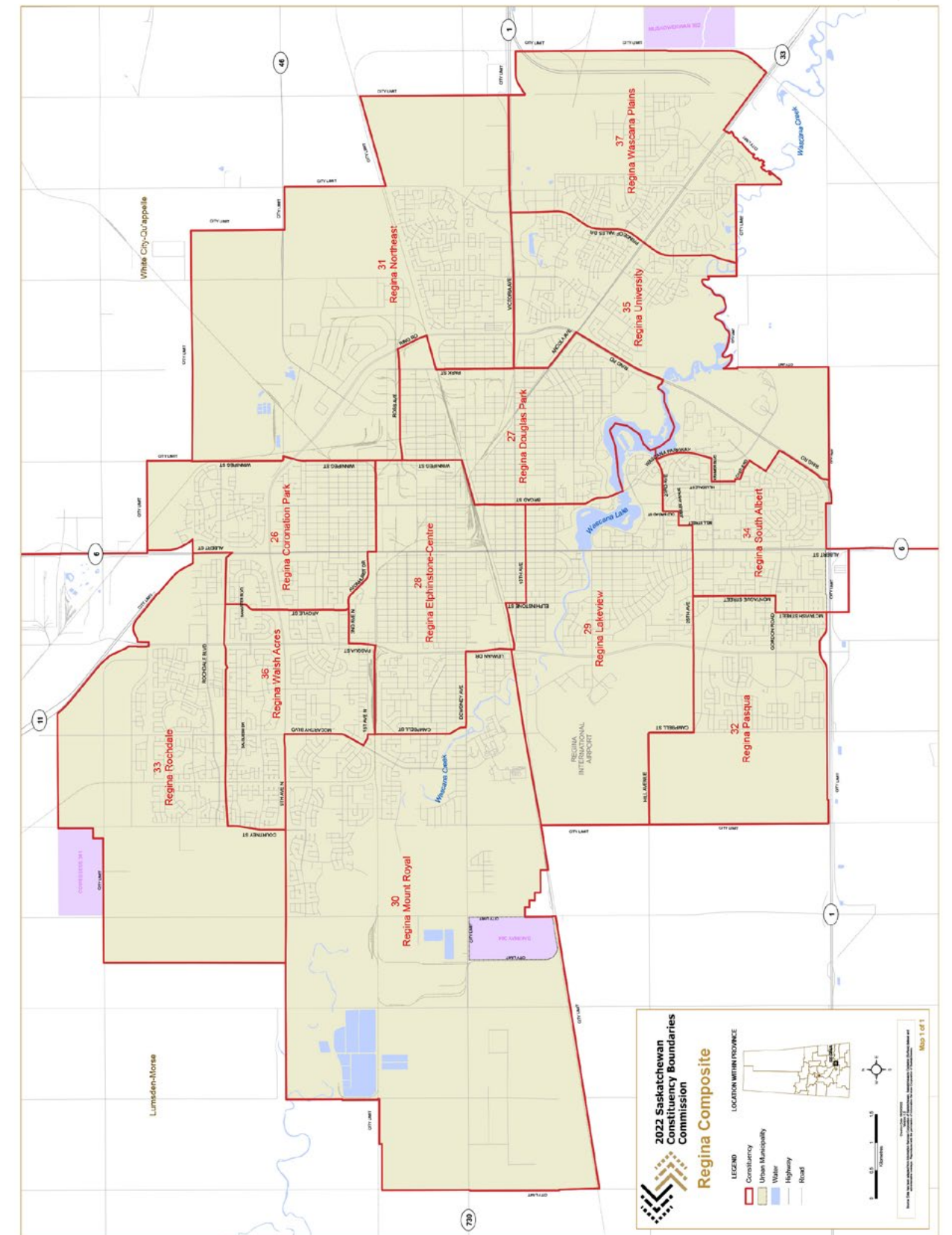
Yorkton

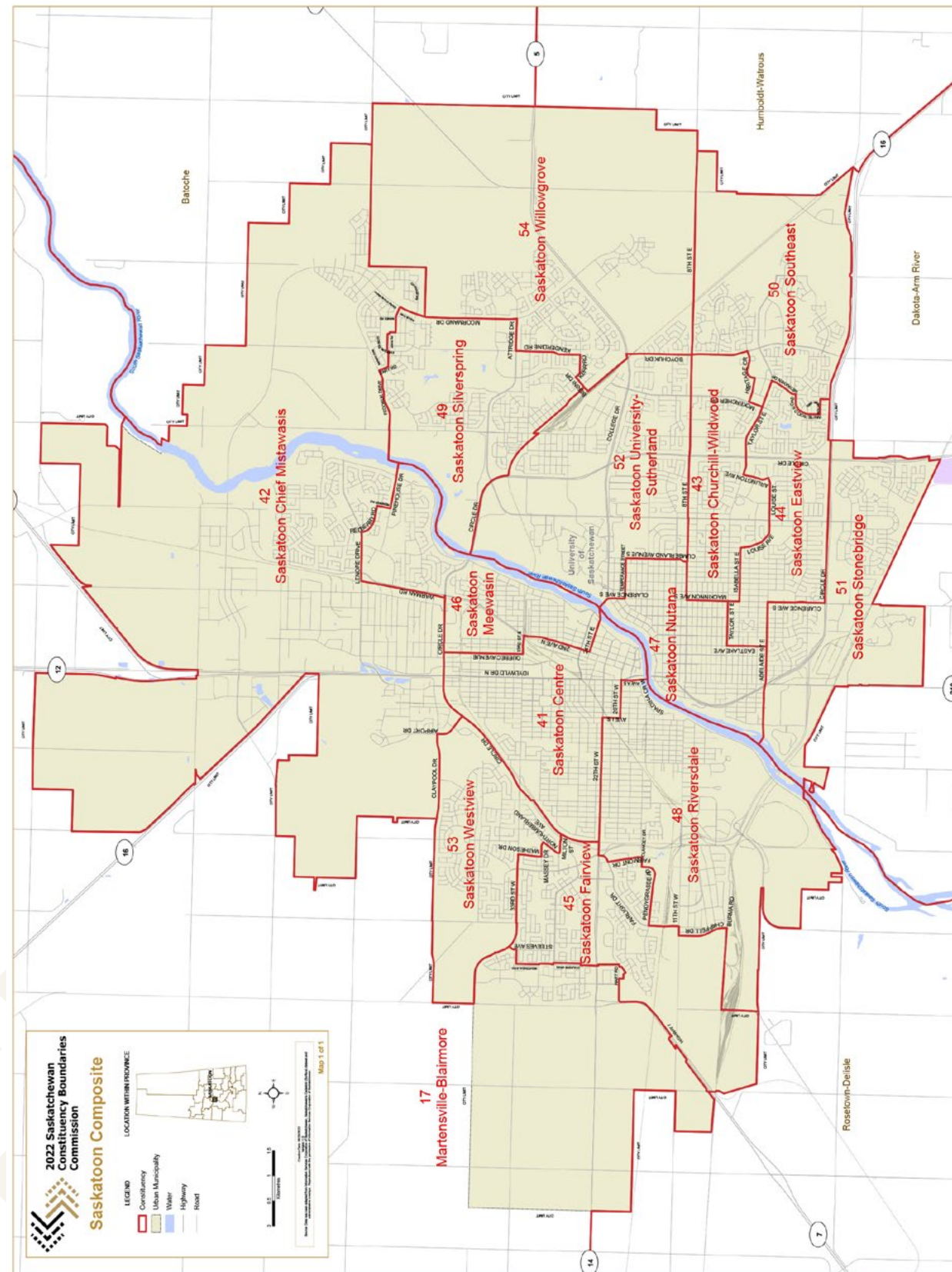


APPENDIX F - MAP OF PRINCE ALBERT PROPOSED CONSTITUENCIES



APPENDIX G - MAP OF REGINA PROPOSED CONSTITUENCIES







**2022 Saskatchewan
Constituency Boundaries
Commission**

