**Elections Saskatchewan** 

# A Guide for the Independent Candidate's Financial Agent to The Political Contributions Tax Credit Act, 2001

June 2024



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# 1. Introduction

Elections Saskatchewan (referred to in legislation as The Office of the Chief Electoral Officer) is the province's independent, impartial election management body. Under a legal mandate established by the Legislative Assembly of Saskatchewan, Elections Saskatchewan plans, organizes, conducts, and reports on provincial electoral events.

Under *The Income Tax Act, 2000* (Saskatchewan) (the Provincial Tax Act), Elections Saskatchewan administers and maintains the provincial political contributions tax credit system according to *The Political Contributions Tax Credit Act, 2001* (Saskatchewan) (the Tax Credit Act).

This guide describes the statutory provisions that govern how an independent candidate's Financial Agent may accept eligible contributions and issue valid tax receipts under the Tax Credit Act. It has been developed to help independent candidates' Financial Agents fulfill their administrative and reporting responsibilities under the Tax Credit Act.

An independent candidate is a candidate who is not affiliated with one of the registered political parties in Saskatchewan.

This guide has no legislative authority. For specific statutory responsibilities, please refer to the Tax Credit Act. In case of a discrepancy between the Tax Credit Act and this guide, the Tax Credit Act will apply.

Copies of the Tax Credit Act and this guide are available on Elections Saskatchewan's website at <u>www.elections.sk.ca/candidates-political-parties/forms-and-guides/</u>.



# 2. Background

The Tax Credit Act allows an independent candidate to solicit and receive contributions and to participate in Saskatchewan's political contributions tax credit system during an election campaign period [as described in sections 44-48 of the Election Act].

Only the independent candidate's Financial Agent may issue income tax receipts, but may do so only if his or her name is recorded in the register maintained by the Chief Electoral Officer [section 231 of the Election Act].

Issuing income tax receipts is a statutory responsibility that includes:

- accepting contributions only if they comply with the Election Act (those that do not comply with the Election Act must be returned to the contributor or forfeited to Elections Saskatchewan);
- acknowledging eligible contributions with tax receipts;
- ensuring the tax receipts contain the prescribed information and are issued within the prescribed timelines;
- maintaining detailed books of account that contain the prescribed information for reconciling and verifying the tax receipts issued;
- maintaining accounting records that ensure all tax receipts issued for fundraising functions contain sufficient information to verify the expenses incurred and the number of tickets sold; and
- preparing Form P-606, Campaign Period Report of Contributions (Independent Candidate) and submitting it—along with a reconciliation of used and unused tax receipt forms—to Elections Saskatchewan within 30 days after election day.

A Financial Agent who fails to perform any of these statutory responsibilities may receive a fine of not more than \$5,000, imprisonment for a term not exceeding two years, or both.

If the Financial Agent's appointment ends for any reason, the candidate must immediately appoint another Financial Agent and inform Elections Saskatchewan by submitting Form E-401, Appointment/Consent of the Financial Agent of a Candidate. See <u>A Guide for the Candidate to The Election Act, 1996</u>.



# 3. Assessing Political Contribution Eligibility

The Tax Credit Act governs the province's political contributions tax credit system and provides the basis for calculating provincial taxpayers' tax credits for political contributions. Section 67.1 of the Provincial Tax Act allows political donations under the Tax Credit Act.

Independent candidates' Financial Agents may issue tax receipts for contributions received from provincial resident taxpayers—as long as the contributions are used to advance the electoral process in Saskatchewan and comply with the Provincial Tax Act and the Tax Credit Act.

## 3.1 Who May Claim Receipts?

Provincial resident taxpayers may claim tax credits for contributions to an independent candidate against their Saskatchewan income tax. For their contributions to be eligible for tax credits, taxpayers must qualify as **individuals** or **corporations**. Some conditions apply to political contributions from unincorporated associations, trusts, and agents. See pages 4 and 5.

An individual is a person who normally resides in Saskatchewan. This includes:

- a person serving in the armed forces, diplomatic corps, or similar employment outside Saskatchewan;
- a person attending full-time study outside the province; and
- a deceased person's estate resulting from a specific bequest in the person's last will and testament.

A corporation is defined as a business entity that meets any of the following criteria:

- a corporation that is incorporated under *The Business Corporations Act* (Saskatchewan) (the Business Corporations Act) and maintains its registered office in the province;
- a corporation that regularly executes contracts in the province through its officers, employees, or agents;
- a corporation that conducts business in and outside the province and is registered under section 262 of the Business Corporations Act; and
- a corporation that is taxable in Saskatchewan under *The Corporations Capital Tax Act* (Saskatchewan).



# 3.2 Eligible Contributions

Under the Tax Credit Act, an eligible political contribution is a monetary contribution of \$25 or more, including a membership fee, that:

- complies with sections 239 through 242 of the Election Act; and
- may be acknowledged by a valid tax receipt issued on behalf of an independent candidate by the candidate's Financial Agent.

Tax receipts may be issued for political contributions from unincorporated associations and organizations, trusts, agents, ticket sales, fundraising events, and auctions, but specific conditions apply. In addition, Financial Agents must be able to justify to Elections Saskatchewan how they determined the values of the tax receipts they issued. See the following table.

For Contributions	These Conditions Apply
From unincorporated associations and organizations An unincorporated	The unincorporated association or organization must have an ongoing reason for its existence—for example, business, professional, social, social action, fraternal, cultural, or other similar purpose—and it cannot be or have been formed for the sole purpose of making political contributions.
association or organization is any entity not incorporated under corporate legislation or a special purpose statute.	In addition, an unincorporated entity cannot make an eligible contribution in its own name. The entity must provide a written list of individual contributors. The list must provide the name, address, and amount contributed by each individual. For example, if the Southern Seniors Cribbage Club, an unincorporated social club, contributes \$1,500 to an independent candidate, the contribution must be broken down and allocated to each individual contributor as \$500 from Mr. A, \$500 from Mrs. B, \$300 from Mr. C, and \$200 from Mrs. D.
	Where contributions are received from unincorporated associations or organizations, the Financial Agent must obtain the necessary documentation regarding the individual contributors and the amounts of their contributions before accepting the contribution and issuing tax receipts.
From trusts	Under the Tax Credit Act, a contribution is eligible only if it is made with the contributor's own funds.
	Where a trustee or person exercising power of attorney on behalf of another makes a contribution, the legibly printed name of the contributor must appear on the cheque. Where a printed cheque omits the contributor's name, for example, "John Doe in Trust," the contributor's name must be added. For example, "John Doe in Trust for Mary Smith." In addition, the cheque must be drawn on an account held in the name of the contributor and not the trustee. No matter what the monetary form of the contribution (cash, PayPal, etc.), the name of the original contributor must be recorded.
Through agents	The agent acting on behalf of the contributor must disclose the name of the original contributor.



For Contributions	These Conditions Apply
Through ticket sales and donations collected at events	<ul> <li>Tax receipts may be issued for the net proceeds—not the full proceeds. This includes:</li> <li>money collected from tickets sold for dinners, rallies, public meetings, conferences, and conventions;</li> <li>money collected from the sale of pins, buttons, flags, and hats at events; and</li> <li>any donations collected at an event.</li> </ul>
	Net proceeds are calculated by deducting all relevant expenses (calculated on a per person basis) from the admission price. For example, if the price of admission is \$300, and related expenses such as dinner, hall rental, entertainment, advertising, decorations, and so on add up to \$100 on a per person basis, the eligible contribution is \$200. Where an admission charge includes a rebate in the form of money or goods, the value of the rebate must be deducted before the tax receipt is issued. For example, if the admission price is \$300, related expenses are \$100 per person, and the admission charge includes a \$20 gift certificate, the eligible contribution is \$180.
	Any amount of less than \$25 paid for a miscellaneous item at a fundraising event is considered an anonymous contribution for which no tax receipt may be issued.
At auctions	Tax receipts may be issued for amounts paid in excess of the commercial value of items sold at auctions. For example, Mrs. A donates a painting valued at \$130, which is purchased at a party fundraising auction by Mr. X for \$350. A tax receipt may be issued in Mr. X's name for \$220, the difference between the commercial value of the painting and the auction purchase price.



# 3.3 Ineligible Contributions

The following contributions are **not eligible** for a tax receipt:

- a contribution of less than \$25;
- a contribution made by a Financial Agent, acting in that capacity, to another Financial Agent's candidate;
- a contribution for which the taxpayer has received or is entitled to receive a financial benefit of any kind other than a tax credit under the Tax Credit Act or any prescribed financial benefit from a government, municipality, or other public authority, whether as a grant, subsidy, forgivable loan, deduction from tax, allowance, or otherwise;
- a contribution in the form of a repayable loan;
- contributions from non-resident Canadians. There are no limits on the number or amount of contributions a Financial Agent may accept from non-resident Canadian citizens, but these contributions are not eligible under the Tax Credit Act.
- anonymous contributions. Contributions made through agents where the agent fails to disclose the identity of the contributor or where the contributor cannot be identified are considered anonymous contributions. Financial Agents may not accept an anonymous contribution if it is more than \$250; the contribution must be reported and forwarded to Elections Saskatchewan and then forfeited to the Minister of Finance.
- donations in kind. Tax receipts may not be issued for donated goods and services.

In addition, while the Elections Act and Tax Credit Act do not prohibit registered charities from making political contributions, the Canada Revenue Agency stipulates that participating in partisan political activities is not an "allowable activity" for registered charities.



## **3.4** How Are Tax Credits Calculated?

The tax credit available to provincial resident taxpayers is deductible against their Saskatchewan income tax payable. The amount of the tax credit is based on the tax receipt(s) a taxpayer receives for eligible contributions and is calculated as described in the following table.

If the Total Eligible Contribution Is	The Tax Credit Is
\$400 or less	75 percent of the total contribution for the taxation year
more than \$400 but not more than \$750	\$300 plus 50 percent of the amount by which the total contribution exceeds \$400
more than \$750	<ul> <li>the lesser of these:</li> <li>\$650; or</li> <li>\$475 plus 33 1/3 percent of the amount by which the total contribution exceeds \$750</li> </ul>

Political contributions cannot be carried forward from one taxation year to another. The tax receipt for a political contribution may be used only in the year the contribution is made and only against provincial tax that would be otherwise payable.



# 4. Issuing Tax Receipts

Once the identity and eligibility of the contributor and the eligibility of the contribution have been verified, the Financial Agent may issue an official tax receipt.

The tax receipt must be issued in the name of the contributor and only for the amount of the eligible contribution received during the relevant taxation year.

- Individuals are to be issued one tax receipt showing the total amount of all eligible contributions received during the calendar year.
- **Corporations** are to be issued one tax receipt for each eligible contribution made during the corporation's fiscal year.

## 4.1 Tax Receipt Forms

All tax receipts issued for political contributions must be in a form that cannot readily be altered and has been pre-approved or supplied by Elections Saskatchewan.

Each tax receipt must include the following parts or copies:

- the original, which must be given to the contributor;
- a second copy, which must be attached to Form P-606, Campaign Period Report of Contributions (Independent Candidate) when it is submitted to Elections Saskatchewan (see page 14); and
- a third copy, which must be retained on behalf of the candidate.

However, a candidate's tax receipt forms may include additional copies or parts if the

Atta	sch this receipt to your income tax return for the taxation year in which you made your contribution and claim the appr able as detailed below.	opriate deduction in deten	mining your provincial i	income taxes
	The Income Tax Act, 2000 (Saskatchewan)			
67. alio	1 There may be deducted from the tax otherwise payable pursuant to this Act for a taxation year by a taxpayer a pol wed for the taxation year by section 4 of The Political Contributions Tax Credit Act.	itcal contributions credit in	an amount equal to the	e tax credits
	The Political Contributions Tax Credit Act, 2001 (Baskatchewan)			
1228 128 4	ASSACTCHEWAN Official Receipt for Contribution - Independent Candidate Break Contributions to CostAd. 2001 (s. 6) The Election Ad. 1996 (s. 48(2))	í	Receipt No	. C000001
(4	Name of Independent Candidate	Date Contribution Received	Day Mor	th Year
Ц	Name of Business Manager	Amount		
	Name of Contributor (Individual/ Corporation)	Contribution(s)	\$	1
	Address	Date Peceipt Issued	Day Mor	th Year
	(If numbered corporation) Postal Code			
	Name of President / Name of Chief Executive Officer	Signature of Bu		

internal reporting system for his or her campaign requires them.



### Obtaining Tax Receipt Forms

Complete Form P-605, Record of Official Receipts (Independent Candidate) and submit it to Elections Saskatchewan. The tax receipt forms will be sent out when Elections Saskatchewan receives the candidate's Form E-405, Nomination Paper package and Form P-605.

Elections SK	Record of Official Rece Independent Candida	Tay Credit Act 2001
Constituency: Saskatoon Centre		
Polling Date: The <u>4th</u>	day ofAugust	, 2024
I, Georgia Landry		of
	(Name of Financial Agent)	
125 Main Street	Saskatoon	SK S0S 0S0
(Address)	(City/To	own) (Province) (Postal Code)
the undersigned Financial Agent of	Sam O'Neill	
(being an independent candidate fo Saskatchewan), do hereby acknowl subsection 67.1 of <i>The Income Tax</i>	r representation of the said constit edge receipt of the official receipts	
Starting Serial #:	Ending Serial #:	Total Receipts:
001001	001300	300
	To	tal: 300
Dated at <u>Regina</u>	, Saskatchewan this <u>4th</u> day of	
	Georgia La	(Signature of Financial Agent)

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### Storing Tax Receipt Forms and Tax Receipts

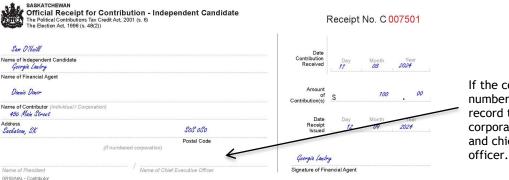
Tax receipt forms and tax receipts must be stored in a secure location. If a tax receipt(s) is lost, stolen, or misplaced, the Financial Agent must immediately report the loss to Elections Saskatchewan along with the serial number(s) of the lost, stolen, or missing tax receipt(s).

The Financial Agent is personally responsible for keeping complete and accurate records of all tax receipt forms and tax receipts issued, so only he or she should have possession and/or control of them.

## 4.2 Preparing a Tax Receipt

### Step 1: Record the required information on the tax receipt.

Ensure each tax receipt has a serial number and a statement that indicates it is an official receipt for income tax purposes.



If the contributor is a numbered corporation, record the names of the corporation's president and chief executive officer.

#### Step 2: Sign the tax receipt.

Always sign the tax receipt by hand.

#### Step 3: Issue the tax receipt.

Give the contributor the original copy of the tax receipt. File the second and third copies for later use. See page 8.



## 4.3 Duplicate Tax Receipts

The Financial Agent may issue duplicate receipts for lost or misplaced tax receipts.

A copy of the candidate's portion of the original tax receipt form may be given to the contributor requesting the duplicate. The Financial Agent agent must write or stamp "Copy" or "Duplicate" on the duplicate tax receipt and must sign it for a second time.

SASKATCHEWAN Official Receipt for Cont The Political Contributions Tax Credit A The Election Act, 1996 (s. 48(2))	1	Receipt No. C 007				
Sam D'Neill		Date			Very	
Name of Independent Candidate Georgia Landry		Received	17 Day	Month 08	Year 2024	
Name of Financial Agent Donnie Donor	DUPLICATE Ceorgia Landry	Amount of Contribution(s)	\$	100	. 00	
Name of Contributor (Individual / Corporation) 456 Main Street	Georgia		_			
Address Saskatoon, SK	SOS 0S0	Date Receipt Issued	Day 12	Month 09	Year 2024	
(H nu	Postal Code mbered corporation)					
		Georgia Landr	4			
Name of President ORIGINAL - Contributor	// Name of Chief Executive Officer	Signature of Fin	ancial Agent			

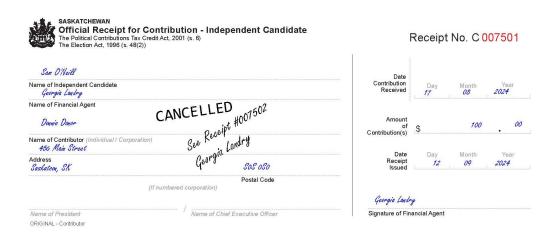


## 4.4 Replacement Tax Receipts

The Financial Agent may issue receipts to replace incorrectly issued or spoiled tax receipts, as long as he or she retains or secures possession of the original receipt and all copies of the incorrect or spoiled tax receipt.

When a replacement receipt is issued, the original and all copies of the incorrect or spoiled tax receipt must be marked "Cancelled - See Receipt Number..." Contribution amounts depicted on replacement tax receipts should not be included in contribution totals on Form P-606, Campaign Period Report of Contributions (Independent Candidate). See page 14.

Any tax receipt written in error and not issued or replaced should be marked "Cancelled - Not Replaced."



## 4.5 Contribution Refunds

A contribution may be refunded to a contributor only after the corresponding tax receipt is returned to the Financial Agent. The original receipt, together with the candidate's copy, must be marked "Cancelled - Refunded" and must be submitted with Form P-606, Campaign Period Report of Contributions (Independent Candidate) when it is submitted to Elections Saskatchewan. If the contributor fails to return the tax receipt for cancellation, the contribution is to be forfeited to Elections Saskatchewan.

A contribution will not be refunded if the tax receipt has been claimed against provincial taxes.



# 5. Depositing Contributions

The Financial Agent must deposit all eligible contributions in a financial institution (bank, trust company, or credit union) in the candidate's campaign account. Access to the account should be restricted to the Financial Agent (or a delegate) as he or she is responsible for this revenue.

The Financial Agent must maintain detailed records of all amounts in the account, including deposit slips that match the amounts and dates of corresponding deposits. The name and amount of each deposited contribution must be noted on a deposit slip or in some other document that cross-references to a deposit slip.

For the purpose of recording and issuing tax receipts, contributions are considered received when the cash, cheques, money orders, or automatic withdrawals are deposited in the candidate's campaign account and when debit and credit vouchers are deposited or submitted to the card issuer for payment.

The Financial Agent must ensure all cheques are honoured when deposited. Tax receipts issued for cheques returned for insufficient funds must be recovered and cancelled.

If a contribution received near the end of the calendar year (or received in an envelope postmarked before the end of the calendar year) cannot be deposited on or before the last day of the calendar year, the Financial Agent must record the contribution as an outstanding deposit on the last day of the year and deposit it on the next available banking day. The contribution is considered "receipted" as of the last day of the calendar year.

Records and books of account must be kept for five years after the end of the last calendar year that they refer or apply to.



# 6. Reporting to Elections Saskatchewan

The Financial Agent must submit Form P-606, Campaign Period Report of Contributions (Independent Candidate) to Elections Saskatchewan within 30 days after election day. The report does not need to be audited, but the Financial Agent must sign it, attesting to its authenticity and accuracy.

An independent candidate's participation in the provincial political contributions tax credit system ceases when he or she dies or withdraws from an election. Within five days after the date the candidate dies or withdraws, the candidate's Financial Agent must complete and submit Form P-606, Campaign Period Report of Contributions (Independent Candidate) to Elections Saskatchewan.

### Part 1: Identification

Record the candidate's name and address and your name and address.

### Part 2: Reporting Period

Record the start and end dates of the reporting period, i.e., the date the candidate filed his or her nomination paper and the date of the election—or the date the candidate withdrew from the election or died.

lections SK				Report of Co ent Candida		butions <sup>men</sup>	Political Contribut Tax Credit Act, 2 Sections 12 an Revised: 2
OTICE:							
<ul> <li>One cor within fix</li> </ul>	npleted r ve (5) da	eport is to be file ys after the date of	d with the Chief of death or witho	er, at the time of fili Electoral Officer, wit Irawal of an indeper	thin thin dent ca		of each receipt
<ul> <li>A copy of by the fi that peri to verify</li> </ul>	of each n nancial a od. In a the expe	eceipt for contribu agent for a period ddition, where off	utions to an inde of not less than icial tax receipts	five (5) years and an u pendent candidate five (5) years and n have been issued f tion and the numbe	during t nust be or a fur	he campaign perio available for inspe id-raising function,	d is to be retain ection throughou sufficient record
<ul> <li>A copy of by the fi that peri</li> </ul>	of each n nancial a od. In a the expe	eceipt for contribu agent for a period ddition, where off enses incurred in	utions to an inde of not less than icial tax receipts holding the func	pendent candidate five (5) years and n have been issued f	during t nust be or a fur r of tick	he campaign perio available for inspe id-raising function, ets sold must also	d is to be retain ection throughou sufficient record
<ul> <li>A copy of by the fi that peri to verify</li> </ul>	of each n nancial a od. In a the expe	eceipt for contribu agent for a period ddition, where off	utions to an inde of not less than icial tax receipts holding the func	pendent candidate five (5) years and n have been issued f	during t nust be or a fur r of tick	he campaign perio available for inspe id-raising function,	d is to be retain ection throughou sufficient record
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A copy of by the fit that peri- to verify  IDENTIFICAT Name:	of each n nancial a od. In a the expe TION: Indepe Sam C	eceipt for contribu agent for a period ddition, where off enses incurred in endent Candida 2Neill fain Street	utions to an inde of not less than icial tax receipts holding the func	pendent candidate of five (5) years and n have been issued fition and the numbe	during t nust be for a fur r of tick Final Geore 125 I	he campaign perio available for inspe id-raising function, ets sold must also ncial Agent gia Landry	d is to be retain ection throughou sufficient record

Provinc	Je.		Postal Code.	000 000	Province.		Postal Co	ue. <u>000</u>	000
REPO	REPORTING PERIOD:								
From:									
	Candi	date's	nomination pape	er filed pursuar	nt to section 44		Day	Month	Year
	of The	e Electi	ion Act, 1996					8	2024
To:									
	Pollin	n Dav					Day	Month	Year
			n Act, 1996 (cl. 3	31(3)(c))			1	9	2024
	(or)								
			drawal of Candi n Act, 1996 (s. 5				Day	Month	Year
	(or)								
			th of Candidate n Act, 1996 (s. 5	3))			Day	Month	Year

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P-606

### Part 3A: Contribution

Record the total amount of the contributions you issued tax receipts for during the campaign period.

### Part 3B: Tax Receipt Reconciliation

Record the following totals for the campaign period:

- number of tax receipts received from Elections Saskatchewan;
- number of tax receipts issued
- number of tax receipts . spoiled;
- number of duplicate or replacement tax receipts issued; and
- number of tax receipts left unused.

Election	Campaign Period Report of Contrib Independent Candidate	oution	IS <sup>The I</sup>	Sections	ntributions f Act, 2001 12 and 15 ised: 2023
CONT	RIBUTIONS:				
L.	Total amount of contributions for which tax receipts have been issued	L	\$ 10	0,884.01	
TAX F	RECEIPT RECONCILIATION:				
T.	Number of tax receipts received by the Financial Agent			3	00
	Number of tax receipts issued	_	150		
	Number of tax receipts spoiled (complete A below)	_	8		
II.	Number of duplicate tax receipts issued (complete B below)	_	5		
	Number of unused tax receipts	_	137		
	Totals (Note: these must agree)	(II)_	300	(I)	300
111.	Serial numbers of tax receipts returned Starting Serial #: Ending Serial #: 001164 001300 Total:		Total R 13 13	,	
QUES	STIONS:				
A.	If replacement tax receipts were issued for spoiled, or tax receipts we cancelled, were the originals and all copies of the tax receipts returne marked "Cancelled - See Receipt No " If no, please provide particulars:			Yes	No
В.	If duplicate tax receipts were issued, were they in all cases issued in original contributor and clearly marked "Duplicate Replacing Receipt If no, please provide particulars:			Yes	No
ATTE	STATION OF FINANCIAL AGENT:				

I, Georgia Landry hereby declare that I have not issued official tax receipts for goods and/or (Name of Financial Agent)

services, and that the information given in this report and in any documents attached is true, correct and complete in every respect and that I have returned all unused and spoiled tax receipts to the Chief Electoral Officer.

			] Telephone	( <u>306</u> ) <u>555 5555</u>		
			katchewan this	25th day of September		
<b>Cancelled Receipt Lis</b>	sting					
Candidate name:	Sam O'Neill		Page 2 of	2		
Fiscal Year:	2014					
				Use this spreadshe		
Receipt #	Reason	Replacement Receipt #		track of the tax re		
C001011	Printer Error	C001059				
	Incorrect amount	C001149	$\leftarrow$	issue, spoil, dupl		
C001241	Donor lost receipt	C001260		replace. Attach th		
				to your candidate		
				Campaign Period F		
			-	Contributions (Ind		
				Candidate).		
			-	culturate).		
			-			
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			-			
			-			
			-			
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	Connelled associate Department					
	Cancelled receipts Donations +					

his spreadsheet to keep of the tax receipts you spoil, duplicate, or ce. Attach the spreadsheet ur candidate's Form P-606, aign Period Report of ributions (Independent idate).

2024



### Part 3C: Questions

Answer the questions about replacement and duplicate receipts. When the answer is No, you must provide additional information.

### Part 3D: Attestation of Financial Agent

Record your name and telephone number and the date and location. Sign the report.

### Submission

Submit Form P-606, Campaign Period Report of Contributions (Independent Candidate) to Elections Saskatchewan. Attach a list of all contributions received during the reporting period, your tax receipt spreadsheet, and copies of all the tax receipts you issued, cancelled, replaced, and/or duplicated during the reporting period.